

Notice of meeting of

Executive

To:	Councillors Steve Galloway (Chair), Sue Galloway, Jamieson-Ball, Macdonald, Orrell, Reid, Runciman, Sunderland and Waller
Date:	Tuesday, 27 June 2006
Time:	2.00 pm
Venue:	Guildhall

AGENDA

Notice to Members - Calling In:

Members are reminded that, should they wish to call in any item on this agenda, notice must be given to Democracy Support Group by:

10:00 am on Monday 26 June 2006, if an item is called in *before* a decision is taken, *or*

4:00 pm on Thursday, 29 June, if an item is called in *after* a decision has been taken.

Items called in will be considered by the Scrutiny Management Committee.

1. **Declarations of Interest**

At this point, Members are asked to declare any personal or prejudicial interest they may have in the business on this agenda.

2. Exclusion of Press and Public

To consider excluding the press and public from the meeting during consideration of Annex 3 to agenda item 9 (Capital Programme Out-turn 2005/06), on the grounds that it contains information relating to the financial and business affairs of particular persons, which is classed as exempt under paragraph 3 of Schedule 12A to Section 100A of the Local Government Act 1972. (as revised by The Local Government (Access to Information) (Variation) Order 2006).

3. Minutes (Pages 1 - 6)

To approve and sign the minutes of the Executive meeting held on 13th June 2006.

4. Public Participation

At this point in the meeting, members of the public who registered their wish to speak regarding an item on the agenda or an issue within the Executive's remit can do so. The deadline for registering is **10:00 am on Monday 26 June 2006**.

5. Executive Forward Plan (Pages 7 - 8)

To receive an update on those items which are currently listed on the Executive Forward Plan.

6. Statement of Accounts 2005/06 (Pages 9 - 22)

This report asks the Executive to review and comment on the Statement of Accounts for the financial year 2005/06 and refer them to Full Council for approval. Copies of the pre-audit version of Accounts for the year have been circulated separately to Members.

7. 2006/07 Council Plan and Year End Performance Results (Pages 23 - 50)

This reports presents an overview of the Council's performance during 2005/06 and asks the Executive to recommend a draft Council Plan for 2006/07 to full Council, so that it can be published before 30th June. Copies of the draft Council Plan have been circulated separately to Members.

8. General Fund - Provisional Revenue Out-turn 2005/06 (Pages 51 - 82)

This report sets out the projected out-turn position on the Council's General Fund Revenue Account, the Housing Revenue Account (HRA), Commercial Services, the Collection Fund and the Public Sector Agreements (PSAs) for 2005/06.

9. Capital Programme Out-turn 2005/06 and Revisions to the 2006/07 Programme (Pages 83 - 110)

This report sets out the final out-turn position of the Council's Capital Programme for 2005/06 and seeks approval for the statutory declaration on the funding of the programme, slippage on the programme and the addition of new externally funded schemes to the Capital Programme for 2006/07 to 2008/09.

10. Update on York's First and Second LPSAs (Pages 111 - 118)

This report provides an update on York's first and second Local Public Service Agreements (LPSA1 and LPSA2) and asks the Executive to approve recommendations for distribution of the performance reward grant for LPSA2.

11. Urgent Business

Any other business which the Chair considers urgent under the Local Government Act 1972.

Democracy Officer:

Name: Fiona Young

Contact details:

- Telephone – (01904) 551024
- E-mail – fiona.young@york.gov.uk

For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting:

- Registering to speak

- Business of the meeting
- Any special arrangements
- Copies of reports

Contact details are set out above.

City of York Council

Committee Minutes

MEETING	Executive
DATE	13 June 2006
PRESENT	Councillors Steve Galloway (Chair), Sue Galloway, Jamieson-Ball, Macdonald, Orrell, Reid, Runciman, Sunderland and Waller

11. Declarations of Interest

The Chair invited Members to declare at this point any personal or prejudicial interests they might have in the business on the agenda. No interests were declared.

12. Minutes

RESOLVED: That the minutes of the Executive meeting held on 30 May 2006 be approved and signed by the Chair as a correct record.

13. Public Participation

It was reported that there had been two registrations to speak at the meeting under the Council's Public Participation Scheme, both in relation to agenda item 6 (Revised Joint Municipal Waste Management Strategy).

Ivana Jakubkova spoke on behalf of York Residents Against Incineration (YRIAN) and handed in a petition, signed by 400 residents, calling on the Council to "abandon plans for incineration of York's Municipal Solid Waste". She expressed disappointment that the recycling targets in the Joint Strategy had not been set at a higher level and asked that the Strategy be revised to include recycling targets of 75% by the year 2020 and to rule out incineration as a method of waste disposal.

John Cossham spoke as a member of YRAIN and of York Rotters. He suggested that the Joint Strategy be amended to include a commitment to a range of non-combustive waste disposal technologies, including anaerobic digestion, composting and increased recycling. He noted that a number of local authorities were committed to non-combustive methods, due to the problems of finding a suitable site for incinerators and the time this would take.

14. Executive Forward Plan

Members received and noted an updated list of items currently scheduled on the Executive Forward Plan.

15. Corporate Strategy

Members considered a report which presented for approval an updated draft of the Council's 2006-2009 Corporate Strategy. A summary version of the draft had also been developed, as requested by the Executive on 16 May, to communicate the Strategy to a wider audience. The draft Strategy was attached as Annex A to the report and the summary as Annex B.

Development of a Corporate Strategy was an essential component of the Comprehensive Performance Assessment (CPA) requirements. The Strategy set out the Council's direction and priorities over the medium term. This meant that the annual Council Plan would in future perform the function of an "in-year" delivery plan for the priorities set out in the Strategy, rather than being a strategy document in itself. Clear and effective signposting between both documents would therefore be essential. Subject to some final editing and improvements to presentation, it was anticipated that the Strategy would be produced by the end of June and the summary version shortly thereafter.

Members confirmed that York Pride and Safe City remained the Council's top priorities and noted that a number of improvements had been achieved in the past year with regard to customer satisfaction and residents' perceptions of York as "safe". However, there were still improvements to be made with regard to speeding vehicles, neighbourhood conflict and communications with residents .

RESOLVED: (i) That the draft Corporate Strategy documents attached as Annex A and Annex B to the report be approved, subject to the Leader's foreword being amended to include the words "per capita" after "income" in the second paragraph.

(ii) That authority be delegated to the Council Leader and Chief Executive to approve any final editorial or presentational changes to the documents, with a view to producing the main Corporate Strategy by the end of June 2006 and the customer version as soon as possible after this date.

REASONS: In order to give clarity and focus to the medium term direction and priorities of the Council and to finalise the detailed content and presentation of the Corporate Strategy.

16. Revised Joint Municipal Waste Management Strategy for the City of York and North Yorkshire "Let's talk less rubbish"

Members considered a report which presented a revised Joint Municipal Waste Strategy (JMWS) for the North Yorkshire County Council (NYCC) and City of York Council (CYC) Waste Management Partnership. Officers reported at the meeting that there was an error in Table 2 on page 16 of the JMWS document annexed to the report. In the 'Rate of Growth (%)' column , under year 05/06 estimate, the figure "-1.36" should read "- 0.45".

The revised JMWS responded to government increases to landfill taxes and recycling targets since adoption of the existing JMWS in 2002, as well as to a general increase in environmental awareness and responsibility. It described the key principles of the Partnership and set out minimum collective targets for limiting waste growth and increasing recycling. The JMWS had been developed in consultation with key partners, stakeholders and the public. As a result of that consultation, it remained open with regard to the choice of residual waste treatment technology and CYC would undertake a full consultation exercise with residents on this before any decision was taken. Following adoption of the JMWS, a number of key decisions would need to be taken before any contract for dealing with residual waste was let. The timetable for this process was currently uncertain but report outlined the key events planned, culminating in the award of the contract in November 2008.

In response to the issues raised under Public Participation, the Chair stressed that the Executive was not taking any decisions today about the disposal method for residual waste and indicated that there was no intention to build an incinerator in the City of York area. CYC was committed to exceeding the Partnership's minimum targets where possible and would be developing a strategy and action plan over the coming months to support this aspiration.

RESOLVED: (i) That the revised Joint Municipal Waste Strategy attached as Annex 1 to the report be adopted.

REASON: To enable the partner councils to act within a collective framework from which they can plan their individual waste minimisation plans and targets so as to achieve maximum waste diversion.

(ii) That Officers be requested to develop a communication plan to inform the public of future decisions relating to the awarding of the contract.

REASON: As part of the ongoing consultation process regarding the choice of residual waste treatment.

(iii) That it be further requested that a revision of the 2004 York Waste Strategy, with particular regard to recycling targets within the City, be brought to the Executive before the end of 2006.

REASON: To support the Council's commitment to exceeding the minimum targets set out in the revised JMWS.

17. Bus Information Service Provision

Members considered a report which detailed alternative provision for services previously provided by the Bus Information Service (Businfo), following the decision taken at Budget Council to close the Businfo office at 20 George Hudson Street. The target date for closure of the office, 1 September 2006, had been brought forward to 1 June, due to problems in

maintaining the service as staff left to seek alternative employment before the closure date.

Proposals for alternative provision and actions already taken were set out in paragraphs 10 to 42 of the report. They included:

- Trialling of “City Space” electronic travel information and ticketing kiosks at key locations in the City.
- In the short term, staff to be in attendance at 9 St Leonard’s Place Reception during office hours to issue concessionary travel passes and YOZone cards; this service to be performed by Parking Services staff in the longer term.
- Renewal of staff Park and Ride passes to be carried out at the Park and Ride sites.
- Continued use of the Businfo office space during the vacancy notice period to accommodate the Dial & Ride service, with provision of a telephone messaging service in the short term, pending resolution of longer term arrangements for this service.
- Temporary transfer of the Wigglybus booking service to the Transport Planning Unit (1st to 30th June).
- Distribution of printed timetable information to as many customers as possible through outlets in the City, including Council owned buildings.
- Development of new information communication technology to replace face to face enquiry services, pending their provision via easy@york.

With regard to telephone enquiries, three options were presented:

Option 1 – retain the local Businfo contact number and transfer enquiries automatically to the “Traveline” office in Hull, operated by EYMS

Option 2 – retain the contact number and provide voicemail / answerphone giving contact details for national “Traveline” and local bus operators.

Option 3 – remove all references to the local contact number on bus stops etc. and replace with the national “Traveline” number and website address. Advantages and disadvantages of the options were outlined in paragraphs 46-47 of the report and detailed costings were set out in Annexes A and B. Option 1 was recommended as it would cause the minimum disruption to customers and minimise the one-off costs of closing the Businfo office.

RESOLVED: (i) That the actions taken and proposed, as set out in paragraphs 10 to 42 of the report, be approved.

REASON: To provide appropriate alternative service provision following closure of the Businfo office.

(ii) That Option 1 be adopted for telephone enquiries, with the local contact number (551400) being retained and calls diverted to the ‘Traveline’ regional office in Hull at no extra cost to the customer.

REASON: To minimise the disruption to customers and the one-off costs to the Council resulting from the closure.

18. Scrutiny of Inclusive Decision Making in City of York Council

Members considered a report which presented the final report of the Inclusive Decision Making Ad Hoc Scrutiny Panel, which made recommendations about improving the accessibility to the local community of the Council's decision-making processes.

The Panel's report, at Annex A, set out the options and alternatives considered for delivering a more accessible process and details of the consultation undertaken during the review. Financial implications of the Panel's recommendations were detailed in Annex B.

Members welcomed the report, but expressed disappointment that no members of the Scrutiny Panel had attended to present it to the Executive.

RESOLVED: (i) That it be noted that some of the recommendations of the Scrutiny Panel have been anticipated by the Council, that a Social Inclusion Executive Member has now been appointed, with the support of a Social Inclusion Working Group, and that a forum for people with disabilities is in the course of being convened.

(ii) That the Social Inclusion Working Group be invited to consider, if it wishes, in the run up to next year's budget allocations, whether existing financial allocations might be redirected in order to more effectively underpin the work of the Equalities team and community forums.

(iii) That it be agreed that all partnership arrangements should document the roles and responsibilities of the participants to ensure good governance arrangements are in place.

(iv) That Democratic Services be requested to promote, to all interest groups, the availability of Council agendas and supporting papers, and that any subsequent requests for information be satisfied using the new electronic committee management system wherever practical.

(v) That it be confirmed that the Executive welcomes input into the Council's decision making process by all faith groups in the City.

(vi) That Officers be requested to bear in mind the comments of the Scrutiny Panel when they consider the training requirements of members of Council committees.

REASON: In order to respond appropriately to the recommendations of the Scrutiny Panel and to highlight areas where action has already been taken to improve accessibility.

S F Galloway, Chair

[The meeting started at 2.00 pm and finished at 2.44 pm].

Executive Meeting 27 June 2006

EXECUTIVE FORWARD PLAN

Table 1: Other items scheduled on the Forward Plan which should have been submitted to this week's meeting

Report	Author	Current Position	Likely Revised Date
York Central	Sue Houghton	Deferred for further work	11/7/06
Consideration of Waste PFI Outline Business Case	Sian Hansom	Deferred pending further discussions between Chief Executives	12/9/06

Table 2: Items scheduled on the Forward Plan for the Executive Meeting on 11 July 2006

Report	Author	Current Position	Likely Revised Date
York Central	Sue Houghton	Deferred from 27/6/06	N/a
Corporate Asset Management Plan	John Reid	On schedule	N/a
Capital Strategy Document 2006-09	Neil Hindhaugh	Deferred from 16/5/06	N/a
Efficiency Programme	Steve Morton	On schedule	N/a
Finance Strategy 2007/0-2009/10	Peter Steed	On schedule	N/a
Clifton Family Centre, Burton Stone Lane	David Baren	On schedule	N/a
Learning Disability Inspection Report	Anne Bygrave	On schedule	N/a
Highway Services Procurement	Paul Thackray	On schedule	N/a
Directorate of City Strategy	Bill Woolley	On schedule	N/a

Table 3: Items scheduled on the Forward Plan for the Executive Meeting on 25 July 2006

Report	Author	Current Position	Likely Revised Date
Relocation of Peaseholme Centre – Site Analysis	Steve Waddington	On schedule	N/a
Future Development of Manor School – Transfer of Land	Neil Hindhaugh	On schedule	N/a
Lendal Bridge Substation – Sale of Freehold	John Urwin	On schedule	N/a
LTP Delivery Report	Tony Clarke	On schedule	N/a
Restructuring of Chief Executive's Department	David Atkinson	On schedule	N/a

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Executive**27 June 2006**

Report of the Director of Resources

Statement of Accounts 2005/06**Summary**

- 1 The production and publication of the Statement of Accounts is a statutory requirement that provides Members and interested parties a snapshot of the financial position of the Council. It is a statutory requirement that this year Members approve the Statement of Accounts before 30 June. The pre-audit version of the Council's Financial Accounts for the year 2005/06 have been completed and have been sent as a separate document. Members are requested to bring these accounts to the meeting. Once the Accounts are audited, a set will be distributed to all Members and Chief Officers.
- 2 The new scoring system for CPA is actively encouraging increased Member involvement in governance issues, and a higher score can be given if the accounts have been given a 'robust' scrutiny by Members prior to being approved. For this reason the draft accounts are being considered by the Audit and Governance Committee on 26 June. Any matters of concern arising from their investigations will be reported to the Executive meeting.
- 3 The following sets out the issues put to the Audit and Governance Committee on 26 June, and at the same time highlights some of the main items included in the accounts for Members information. A verbal update will be provided on discussions held at the Audit and Governance meeting.

Background

- 4 A provisional out-turn report will be presented to this meeting as a separate report. That report will concentrate on the performance against the revenue budgets, and will make recommendations for use of the overall underspend for carry forward items where budgeted work could not be completed by 31 March. As the Accounts need to fully represent the financial position of the Council these recommendations have been incorporated into the foreword. Any changes will have to be approved by Council when the accounts are presented to them for final approval on 29 June 2006.
- 5 The Accounts have to be approved and audited earlier this year, and the dates for the accounts to be 'on deposit' and for the District Auditor to be available for interrogation by any member of the public have been agreed. The District Auditor will be available on Monday 7 August, and the accounts will be 'on deposit' between Monday 10 July and Friday 4 August 2006. The deposit period will be

advertised in the York Press. It is a statutory requirement that this year Members approve the Statement of Accounts before 30 June.

- 6 Members should note that the District Auditor has not yet started the audit of the Statement of Accounts. If the District Auditor does insist on any significant changes to the accounts, they will be reported to the Executive following completion of the audit.

Statement of Accounts

- 7 The following sections set out information on the constituent parts of the Accounts to enable Members to more fully understand them. Each of the sections has been compiled in accordance with professional best practice. Key points to note on each section of the accounts are discussed in the following paragraphs. The references shown are to the page numbers in the Statement of Accounts. The Accounts incorporate the requirements of the Accounting Code of Practice, which provides the basis on which all local authority accounts are presented, and the Accounts and Audit Regulations 2004.

Foreword (pages v to xv)

- 8 This is designed to help give readers an understanding of the accounts. It sets out a description of all the individual sections, gives an overview of the revenue and capital position in the year, identifies the position on the Council's borrowing powers and reserves and future issues that may influence how the Council is run.
- 9 The Foreword also provides the opportunity to explain any changes in accounting policies that have been used in the preparation of the Accounts. In this respect the only major change that has necessitated restating prior year figures has been the requirement to separate fixed assets into 'intangible' fixed assets and 'tangible' fixed assets. Intangible Fixed assets are defined as non-financial fixed assets, i.e. assets that do not have a physical substance, but are identifiable and are controlled by the Council through custody or legal rights. A prime example of such an asset is an IT software licence.
- 10 Other changes highlighted are the introduction of transactions relating to the Landfill Allowances Trading Scheme and the Private Finance Initiative.
- 11 The Landfill Allowances Trading Scheme (LATS) is new in 2005/06 and is related to the maximum amount of biodegradable municipal waste the government has determined each waste disposal authority can deposit in landfill sites. In the year there has been a slight under-use of the allocation issued to the Council, and this is being carried forward to be used in future years.
- 12 With regard to the transactions relating to the PFI scheme for the schools, technically, all such transactions are designated as 'off balance sheet', however there are many transactions that impact of the Council's accounts.
- 13 PFI transactions are treated in the Council's accounts in accordance with the latest recommended practice. The Council has one PFI contract for the provision of 4 primary schools with Sewell Education (York) Ltd. Under the terms of the contract

the Council has granted Sewell a licence for use of the land for 30 years, with legal ownership of the land and buildings reverting to the Council in 2036. The nature of the contract means that sufficient risk has been transferred from the Council to Sewell so that the fixed asset does not appear on the Council's balance sheet. However, there are number of accounting entries that are required to reflect the substance of the transaction over the life of the contract. These are:

- A prepayment of £4.032m was made prior to service commencement, this has the effect of reducing the annual unitary charge and as a result needs to be written off to the revenue account over the life of the contract.
- The 4 schools revert back into the Council, for nil consideration, at the end of the contract. As a result it is necessary to build up a residual interest in the asset over the life of the contract to reflect the transfer of the ownership of that asset.
- The nature of the contract and the way that government support is received means that in the early years of the contract a surplus balance is generated. This surplus is retained as an earmarked reserve and used to generate further interest receipts. The earmarked reserve will be used to finance anticipated deficits in the later years of the contract.
- The Council has not yet paid a full unitary charge as the new schools have become operational at different times during the year. The Council will therefore not build up a residual interest in the asset or amortise the prepayment until the full year effect is felt in 2006/07.

14 Full details of the accounting transactions for 2005/06 are shown as notes to the Consolidated Revenue Account and Balance Sheet

Statement of Responsibilities (page 5)

15 This is a simple statement that sets out the different legal responsibilities of the Council and the 'Section 151 Officer' (Director of Resources). It is also where the certificate has to be signed by the Director of Resources that the accounts represent fairly the position of the Council, and the Lord Mayor (or Chair of Council on the day that the accounts are approved) must sign to demonstrate that the accounts have been approved by Members.

Statement of Internal Control (pages 6 to 13)

16 The Accounts and Audit Regulations Act 2004 imposes a legal requirement to prepare a Statement of Internal Control (SIC). This requirement represents a specific development in corporate governance arrangements within local authorities. The SIC has to be published with the Statement of Accounts and represents an important part of the overall process within the Council for monitoring and reporting on the adequacy and effectiveness of the corporate governance arrangements, particularly those in respect of risk management and internal control. The format and wording of the SIC included in the draft accounts closely follows CIPFA guidance.

17 The review process undertaken has identified ten potentially significant control issues, which have been included in the SIC for 2005/06. These have principally been drawn from the evidence of control assurance statements completed by the

individual directorates but also concerns raised by the District Auditor in his Management Letter to the authority and other audit and inspection reports received last year. Details of these issues together with the action taken or proposed to address each area, are included in the action plan incorporated into the SIC. Whilst time recording is not in use across the Council, the total cost in officer time of undertaking the review and preparing the SIC is estimated to have been approximately £5k.

- 18 It is a requirement this year that the SIC is considered separately to the Statement of Accounts, and for that reason there was a separate report at the Audit and Governance Committee. The draft accounts include the SIC that was presented to the Audit and Governance Committee for approval. If there are any changes following that meeting then a verbal update will be given to this meeting and the revised version will be incorporated into the Accounts submitted to Council for approval and the version that will be placed on deposit. Once approved, the Statement will need to be signed by the Chief Executive and the Council Leader.

Statement of Accounting Policies (pages 14 to 23)

- 19 This statement sets out all the policies that have been followed in preparation of the accounts. It also intended to demonstrate where, if at all, the policies followed by Council differ from either the best practice or the CIPFA guidelines.
- 20 The main changes in accounting policies were set out in detail in paragraphs 9 to 13.

Main Revenue Accounts

- 21 The main revenue accounts are the Consolidated Revenue Account (General Fund), the Housing Revenue Account and the Collection Fund. The information that was formerly reported on the Direct Service Organisations (DSOs) Revenue and Appropriations Account is no longer required separately and as such is now included in note 5 to the Consolidated Revenue Account. Each of the main accounts is explained in more depth below. The financial performance on all of these accounts is included in the Statement of Accounts.

Consolidated Revenue Account (CRA) (pages 24 to 36)

- 22 As explained in the Foreword this account pulls together all the income and expenditure for providing the Council's services, and compares the cost of service provision with the income raised by fees and charges, the revenue support grant, the Council's share of the redistribution from the NNDR Pool and the sums demanded from the Collection Fund. It also shows the movement on the General Fund Reserve. The final balance held in General Fund reserve as reported in the Accounts is £5.347m. An analysis of this balance is shown in Annex 1, which shows the movement throughout the financial year, including those items specifically approved by Members as requiring funding from Reserves. However, Members should note that there are some significant items both approved and recommended for approval for utilising the General Fund Reserve. These total £2.237m, and are also set out in Annex 1. This reduces the balance available on

the General Fund to £3.110m, although it is expected that a further £75k may be delivered through business rate refunds during 2006/07.

- 23 It can be seen by looking at the account that the net cost of services has increased by £10.943m (5.9%) between 2004/05 and 2005/06. For the service areas this is a lower net expenditure than had been budgeted for. The presentation of out-turns in the Consolidated Revenue Account differs to that in the revenue out-turn report as the former has to be set out to meet statutory requirements, but Members will note that the both presentations result in the same year-end general fund balance (£5.347m). Details of what is included in exceptional items is explained in note 4 on page 26, and includes both the net income the Council has received from backdated downward rateable valuations (£1.518m in 2004/05 and £0.493m in 2005/06 reflecting that most of the claims have now been settled) and the second instalment of the reimbursement of the cost of land purchase at Harewood Whin which will be received over four years. It also includes the government determined Revenue Support Grant adjustment for 2003/04.
- 24 In the Appropriations section Members attention is drawn to the lines: contributions to provisions, and contributions to reserves. The former includes both the transfer from provisions to reserves of the sum set aside last year for equal pay claims offset by the need to increase the level of provision for bad and doubtful debts. This is particularly in relation to housing benefits arrears and overpayments, which officers continue to carefully monitor. There are two particularly large items in the increased contribution to reserves, namely the transfer of money from provisions to reserves as detailed above offset by the utilisation of the Venture Fund to finance year-end capital transactions that will be funded from capital receipts in 2006/07. This latter transaction can also be seen in note 13 to the CRA where it forms part of the £3.465m. The latter figure also includes the transfer of the Harewood Whin repayment. The position on schools balances is set out in Table 1 below. Members will note despite reducing slightly during 2005/06 they are still higher than they were at 31 March 2004. This is at a time when other reserves of the Council are decreasing.

Table 1

School Balances	2003/04 £(000)	2004/05 £(000)	2005/06 £(000)
Opening Balance	(5,067)	(4,812)	(5,242)
Movement in Year	255	(430)	178
Closing Balance	(4,812)	(5,242)	(5,064)

- 25 The Consolidated Revenue Account is supported by some 11 pages of notes which are there to support some of the transactions on the account and give other information required by the Code of Practice. Note 9 draws the reader's attention to the transactions relating to the cost of providing pensions to the Council's employees. It should be noted that while the cost included in 'net cost of services' for the North Yorkshire Pension Fund has reduced by over £2.6m, the total cost to the Council has only increased by £1.0m (8.7%). There are several reasons behind this presentational change, but principally it is because of the estimation techniques the actuaries have to use to comply with the Financial Reporting

Standard 17 (FRS17) rules and regulations, and their estimate of the value of the Council's share of the liability on the fund at 31 March. The Council is still meeting an aggregate 17.6% of employee pay, with the increase of 8.7% reflecting the effect of the national pay awards and increments, a shift in the proportion of employees who contribute 5% of their pay (principally former so-called blue collar workers) to those who contribute 6% and the increased membership levels within Council staff.

- 26 Members will also note that there are new disclosure notes (2 and 3) on the affect on the revenue accounts of the new Landfill Allowances Trading Account and the PFI scheme. Both of these have implications on both the Consolidated Revenue Account and on the Consolidated Balance Sheet.

Housing Revenue Account (pages 37 to 44)

- 27 The Housing Revenue Account (HRA) shows a balance at 31 March 2006 of £5.139m compared to £4.855m at 31 March 2005.
- 28 Members should note that the HRA remains in a position of negative subsidy, i.e. that the Council has to pay the surplus on the notional account to the government. In addition to this note 16 to the account shows that the receipts the Council earned from selling council housing and land raised £2.928m, but as can be seen on the Consolidated Revenue Account and its notes (page 24) the Council is obliged to pay a large proportion (£2.026m) of this to the new 'housing pooled capital receipts'. This is the result of the Council only being able to retain 25% of council house sales and mortgage repayments and 50% of land sales. However, where the land is sold for affordable housing the Council can retain 100%.
- 29 Members are reminded that the provisional out-turn report advised them that £1.510m of the surplus would be used in 2006/07 to meet the necessary revenue contribution to capital outlay that was delayed due to capital programme slippage, and £20k for the carry forward requests. The balance will be kept under review during 2006/07.

Collection Fund (pages 45 to 47)

- 30 The surplus at 31 March 2006 is £0.166m, a reduction of £0.242m on the surplus at 31 March 2005. This surplus, excluding the proportion due to the North Yorkshire Police Authority and the North Yorkshire Fire and Rescue Authority, estimated at £0.033m, as adjusted for any predicted surplus or deficit occurring in 2006/07 will be used in setting the Council Tax for 2007/08. CYC's share of the surplus (£0.133m) is equivalent to approximately £2.05 on a band D property.
- 31 This account is a statutory account and includes the total transactions on the national domestic rate element, where the Council acts as agents for the government. There have been problems on debt recovery in this area following the introduction of a new computer system, but the performance indicators for in-year recovery of in-year debt have shown an increase in 2005/06 from that in 2004/05, and the recovery levels are continuing to increase into 2006/07. It can be seen on the account that there has been an increased allowance made for the cost

of uncollectable accounts and appeals. This reflects the problems that the service has encountered.

Consolidated Balance Sheet (pages 48 to 67)

- 32 The opening balance sheet has been restated for the reasons set out in paragraph 9, and the effect of this change is shown in note 1 to the balance sheet. There are several areas on the balance sheet where there have been material changes between the revised opening and closing balances and information on these is given in the following paragraphs.
- 33 Tangible Fixed Assets increased by £93.901m and the reasons for this are set out in note 3. The two main reasons for the increase are the capital expenditure in the year of £32.903m and the effect of the in-year revaluations of the Council's property. Of the expenditure in the year only £22.499m results in additional assets to be shown in the balance sheet, the remainder is not expected to increase the value of the assets held in the asset register. The Council is obliged to revalue its holding of fixed assets annually for council housing and on a rolling five-year programme for all other assets. This exercise, which is undertaken in-house, has increased the value of the assets by £70.362m. It should be noted, however, that this change only affects the paper value of assets shown in the Balance Sheet, and does not, unfortunately, release additional funds for the Council to use.
- 34 Members will note that the value of temporary investments has increased by £5.450m, but equally there has been a reduction in long term loans due within twelve months, and a new current asset is shown for the transactions relating to the Landfill Usages Allowances which were set out in paragraph 11. The former has arisen due to additional borrowing being taken in 2005/06 in advance of the 2006/07 capital programme. The 2004/05 balance was lower than normal due to the decision in that year to fund the majority of the capital programme from cash balances rather than borrowing. The increase in investments therefore reflects this additional borrowing.
- 35 Members will also notice that there has been a decrease of approximately £1.7m in the level of debtors (people/organisations who owe money to the Council). There has been a change in three main areas - government departments, the NNDRr pool and general debtors. There is a reduction in government departments of £3.6m, but this is more than offset by an increase in general debtors of around £4.5m. There are small general increases in debtors across all departments, but there was one particular large debtor over the year-end of £580k. This has now been settled. Recovery action is being taken to pursue long-standing debtors. There have continued to be increases in the number of downward rateable notifications received from the District Valuer towards the end of the financial year. This has resulted in large refunds being paid on behalf of the government pool, and these costs are recoverable as part of the agreement. The amount owed is, however, £2m less than last year.
- 36 At the same time there has been an increase of £2.5m in the value of creditors (people/organisations who the Council owes money to) at 31 March. Of this increase £1.3m relates to the Landfill Allowances Trading Scheme (see paragraph 26).

- 37 During the year the Council took out long-term loans of £7m, which increases the loans outstanding to £93.365m. This represents £7m of loans to replace maturing loans during the year plus a £10m loan taken at 3.7% in advance of the 2006/07 capital programme. This was done to take advantage of the historically low interest rates prevailing at the time.
- 38 When the accounts for 2004/05 were prepared a provision was established to meet any potential costs for equal pay claims. At the time this approach was in accordance with the Code of Practice. However, over the last twelve months the possibility of a liability existing has become much more certain and so the money set-aside has been transferred from being shown as a provision to being included within earmarked reserves.
- 39 Government Grants Deferred and Developers' Contributions Deferred have both increased in value, in total by £7.6m. These represent grant and contribution income for capital expenditure where the balance must be set aside to write down to revenue in line with the expected life of the capital asset that they were funding.
- 40 The other major change of the face of the balance sheet is the increase in both the Pensions Liability and Pensions Reserve by £5.051m to £108.834m. The liabilities show the underlying commitments that the Council has to pay retirement benefits in the long-term. The total liability of £108.834m has a substantial impact on the net worth of the Council as recorded in the Consolidated Balance Sheet, resulting in a reduced overall balance. However, statutory arrangements for funding the deficit, in that the deficit will be made good by increasing the contributions over the remaining working life of employees as assessed by the Fund actuary, mean that the financial position of the Council remains healthy. It is worth noting that the level of the liability provided by the actuary will always be subject to variations due to fluctuations in the stock market.
- 41 Members should note that within note 24 to the Balance Sheet the level of developers contributions unapplied held has risen from £2.8m to £3.7m. The vast majority of this money has been received under Section 106 of the Town and Country Planning Act 1990 for planning development gain. Section 106 money can be a commuted sum to fund the annual maintenance of an open space or money to enable a capital project (e.g. a new road infrastructure or park and ride site) to be undertaken.
- 42 The benchmark recommended by the CPA was that there should be a minimum level of revenue reserves equivalent to 5% of the net non-schools budget. For 2005/06, this equated to approximately £5.25m. The CPA now recommends that a risk assessment is undertaken of the level of reserves and any potential calls on them. However, we are still developing this analysis and Table 2 sets out the year-end position for comparison purposes, and also a projection of what the position will be at the end of 2006/07, when the CPA recommended level is £4.95m.

Table 2

	31 Mar 2006 £m	31 Mar 2007 £m
General Fund (see Annex 1)	5.347	3.185

Venture Fund	0.852	1.479
Commercial Services Reserves	0.300	0.300
TOTAL	6.499	4.964

Cash Flow Statement (pages 68 to 72)

- 43 This statement shows the transactions in monetary terms that have occurred between the Council and third parties. It excludes all internal trading transfers that are included in other statements in the Accounts. It restates the expenditure and income on both revenue and capital in cash terms, i.e. excluding accrual transactions. It also expands the classification of transactions into more than just revenue or capital, identifying in addition dividends, returns on investments and servicing of finance, management of liquid resources, financing and finally movement in cash balances.

Statement of Total Movements in Reserves (pages 73 to 76)

- 44 This account, as stated in the Foreword, brings together all the recognised gains and losses of the Council during the financial year. It shows the total movement in reserves (or equity of the Council) during the year, and is separated into revenue elements and capital elements. It pulls together revenue and capital transactions and shows how the balance sheet 'worth' of the Council has changed due to surpluses/deficits on balances and due to the sale and acquisition of assets.

Consultation

- 45 The Statement of Accounts is presented here, and was presented to the Audit and Governance Committee, for scrutiny purposes. In particular it is presented to enable Members to request further information on any matters included within the Accounts, or to request further information to be presented to them at a later date.

Options

- 46 There are no alternative options applicable to this paper.

Analysis

- 47 Analysis of the Statement of Accounts is included above.

Corporate Objectives

- 48 When determining the CPA score to issue for the Council consideration is given to whether or not the Statement of Accounts has undergone a full scrutiny by Members prior to being approved by Council.

Implications

- 49 The implications are
- Financial - there are no financial implications to this report

- Human Resources - there are no human resource implications to this report
- Equalities - there are no equality implications to this report
- Legal - there are no legal implications to this report
- Crime and Disorder - there are no crime and disorder implications to this report
- Information Technology - there are no information technology implications to this report
- Property - there are no property implications to this report
- Other - there are no other implications to this report

Risk Management

- 50 This report is for Members to review and comment on the Statement of Accounts. Failure to adequately review the Accounts can impact negatively upon the Council's CPA assessment and reportage of financial issues.

Recommendations

- 51 Members are asked to note the Accounts for the financial year 2005/06 and refer them to Full Council for approval

Reason: The Accounts have to be approved by Full Council

- 52 Members are requested to authorise the Leader of the Executive and the Chief Executive to sign and date page 13 of the Accounts approving the Statement of Internal Control

Reason: It is a statutory requirement that the SIC is approved by the Executive and that it gives authority for the statement to be signed by the Leader and Chief Executive

- 53 Members are requested to advise Full Council that the Lord Mayor, or chair of the Council meeting, must sign and date page five of the Accounts as the formal record that Members have approved them

Reason: The Accounts must be signed and dated at their formal approval.

Contact Details

Author:

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Chief Officer responsible for the report:

Simon Wiles
Director of Resources

Report
approved

√

Date 15 June
2006

Specialist Implications Officer(s) None

Wards Affected: *List wards or tick box to indicate all*

All

√

For further information please contact the author of this report

Background Working Papers

Statement of Accounts 2005/06

Closure of Accounts files held in the City Finance Centre

Annexes

Annex 1 - Movement on General Fund Balance 2005/06

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Movement on General Fund Balance 2005/06

Item	£000	£000
Opening Balance at 1 April 2005		6,405
Approved Use of Balances in 2005/06		
Funding of one off growth items in General Fund budget	(880)	
Funding of carried forward expenditure from 2003/04	(1,872)	
Other identified use of 2004/05 underspend	(55)	
Administration accommodation review	(200)	
Staffing issue	(30)	
Children's Service set up costs	(50)	
Out of authority placements	(50)	
Independent foster agency	(50)	
Barbican running costs	(30)	
Toilet cleaning contract	(50)	
		(3,267)
Repayment to General Fund Balances		
NNDR Rebates	493	
Repaid advance for licensing	98	591
		3,729
Executive ?? June 2006		
General Fund Revenue Underspend		1,548
Advance from allocation made in 2006/07 for public inquiries		(21)
Transfer from Commercial Services reserve		91
Closing Balance at 31 March 2005		5,347
Items agreed for Release after 31 March 2006:		
Funding of one-off growth items in the 2006/07 Budget	(1,100)	
Less: used in 2005/06	21	
Funding of carry forward expenditure from 2005/06	(1,158)	(2,237)
Expected Repayment to General Fund Balances		
NNDR Rebates	75	75
Balance remaining on General Fund reserve		3,185

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Executive

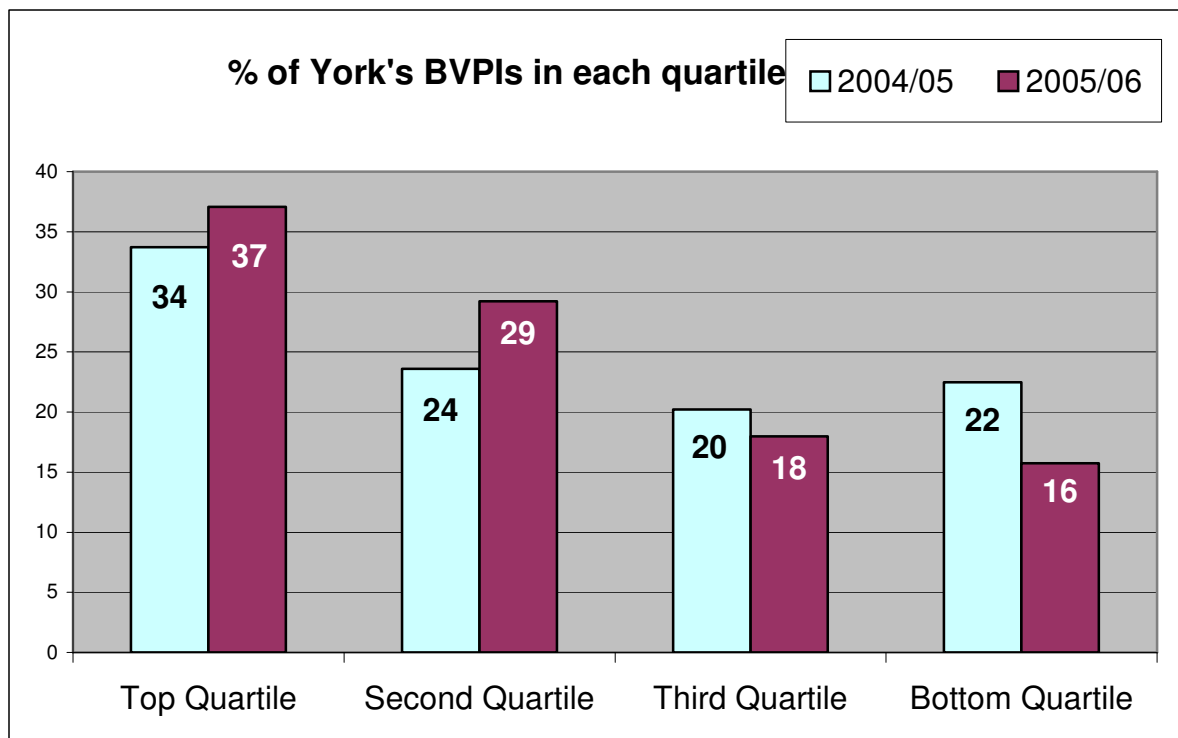
27th June 2006

Report of the Head of Performance Improvement

2006/07 Council Plan and year-end review of performance for 2005/06

Summary

- 1 This report presents Members with an overview of how the council has performed in 2005/06. A draft version of the 2006/07 Council Plan has been provided for approval and to help give details of past, current and future performance across all areas of the council.
- 2 In total we are publishing 289 performance indicators in this year's Council Plan. Just over half of these (159) are statutory Best Value Performance indicators (BVPIs). Overall there has been significant improvement across all 8 of our corporate aims, particularly in perception of crime, waste collection & management, planning services and parts of our benefits services.
- 3 Where we are able to compare our performance with other unitary councils, the picture looks very encouraging. Fig 1 below shows our 2005/06 outturn performance against the latest quartile information available (2004/05).



- 4 Whilst, other councils may have improved their performance over the past year, the vast majority of our quartile changes are significant enough to guarantee a quartile shift. In some cases, we have moved up 2 or 3 quartile positions.

- 5 There are also a few areas for concern. Performance for road safety is getting worse and satisfaction with waste collection and recycling has declined as a result of publicity around green bin implementation.

Customer Satisfaction

- 6 Annex A sets out the full range of customer satisfaction and perception results for 2005/06. Overall satisfaction with Council services has declined slightly (from 53% to 50%), although this is in line with a national decline for this measure. The majority of our satisfaction measures show an improving or stable trend in performance over the past 4 years. Crime perception is particularly encouraging (this covered in more detail in para 32 below).
- 8 There has been improvement in satisfaction with bus services and information and parks & open spaces in and around York. Residents also feel that noisy neighbours are becoming less of a problem. Areas where satisfaction has reduced include household waste collection & recycling facilities, satisfaction with sports & leisure provision and residents who feel the Council keeps them informed
- 9 There is a marked correlation between the measures for satisfaction with the amount of information residents receive about the council and general satisfaction with the council's performance. The relationship between these indicators has been noted by the Local Government Association who have advised all councils to consider greater use of direct communications with residents, something that is under consideration.

Background

- 10 A joint Council Management Team and Executive performance monitor session was held on the 12th of June to review all areas of the Council's performance for 2005/06. The session covered both service and financial outturns and looked at performance improvement from a directorate and corporate perspective. This report provides headline performance from this review session, reported under the council's 8 corporate aims.
- 11 Hard copies of the draft 2006/07 Council Plan have been sent to Executive Members separately. It is also available on-line via the council's website (link <http://www.york.gov.uk/council/plans/index.html>) The plan will be published in 3 main parts:
- Section 1: *Introduction and context* (i.e. purpose, profile of York, profile of the Council and headline information about our staffing & financial resources)
 - Section 2: *Delivering our Corporate Strategy* (i.e. our priorities and key actions for 2006/07)
 - Section 3: *Our performance* (i.e. an overview of our performance together with the statutory performance indicator tables)
- 12 The layout of this year's plan has been designed to ensure it complements the new Corporate Strategy (approved by Executive on the 16th June). The new strategy includes 13 improvement statements, which make up our priorities over the next 3 years. Section 2 of the Council plan sets the key actions and improvements that need to be delivered in the first year of the strategy.
- 13 All actions that appear in section 2 can be referenced to service plans and/or other key planning documents from across the authority. These are just the 'key' actions that will support delivery of our improvement statements. There are many others in directorate operational plans that also contribute.

Consultation

- 14 Review of performance in 2005/06 - a Joint Executive and CMT session took place on 12th June 2006. Performance information and analysis provided to attendees is available on the Council's intranet.
- 15 2006/07 Council Plan - extensive consultation has taken place with the Council's Corporate Leadership Group (CLG) to develop the new Corporate Strategy and 13 improvement statements. The council's most recent resident consultation and feedback was used in the development of the strategic priorities.

Options

- 16 This report does not present the Executive with any options for approval. However, comments on the content and layout of the Council Plan are welcomed. The council has a statutory duty to formally publish the Council Plan on or before the 30 June 2006.

Please note: This report should be read in conjunction with the "General Fund - Provisional Revenue Out-turn 2005/06" report, which is also on this agenda.

Analysis

- 17 This part of the report provides Members with headline performance under each of our 8 aims. York Pride performance is covered under Aim 1- Environment & Sustainability and Safer City performance is covered under Aim 4 - Community Safety.

Aim 1: Sustainable environment (including York Pride)

- 18 Overall performance across this aim is showing significant improvement. Nearly half our Best Value indicators moved up a quartile in 2005/06 when compared to other unitary authorities.

Total No. of indicators	76	No. of BVPIs	59
No. with a target set	60 (79%)	No. with unitary authority comparison	25
No. which met target	40 (66.5%)	No. above unitary authority average	21
No. which missed target	20 (33.5%)	No. below unitary authority average	4
No. rising in performance	31 (41%)	No. of BVPIs in the top quartile	12
No. declining in performance	9 (12%)	No. of BVPIs in the bottom quartile	1

- 19 The most significant improvements have been made in waste collection & recycling. Waste management is perhaps one of the more serious concerns for York with the city producing over 130,000 tonnes of waste each year. Over the past three years, the number of homes served by kerbside recycling more than doubled and York now recycles or composts around 25% of all waste collected (over 3000 tonnes more than last year). This has also led to a significant reduction in the waste we send to landfill (75.9% compared to over 82% in 2004/05). We are now top quartile performers for our waste recycling and landfill performance measures.
- 20 Other notable improvements under the Environment aim include:
- The condition of York's footpaths has improved, with only 11.3% needing structural maintenance (compared to 15.81% in 2004/05). This has moved us into the top quartile.
 - The speed of planning applications has improved significantly across all 3 categories ('minor', 'major' and 'other'). The most impressive is 'major' applications determined

within 13 weeks, which is now 64% compared to 38% in 2004/05. Based on this level of performance, the government will remove the City of York Council from the list of standards authorities by April 2007.

21 Areas for concern include:

- Missed bin collections, which increased from 63 to 99 per 1000 population. In addition, only 60% of these were put right by the next day – well short of the 95% target set for 2005/06.

York Pride

22 Performance in most service delivery areas of York Pride continues to improve (See Annex B). The vast majority of the York Pride actions set out in the Council Plan are being delivered as promised and York Business Pride has continued to sponsor a number of improvement projects across the city.

23 Last year the government introduced new BVPIs to measure graffiti, abandoned cars and fly-tip removal times. Performance across all these areas increased again in 2005/06 and we should compare very favourably (top quartile) to other unitary authorities when the 2005/06 quartiles are published in December. Our performance on cleanliness of land and highway also increased by 2% in 2005/06 and Neighbourhood Services are reviewing the way we measure this indicator in order to make stepped improvements in 2006/07.

Aim 2: Education & achievement

24 Overall performance across this aim is excellent with the majority of our indicators performing in the top quartile. Three Best Value indicators have moved up from second to top quartile based on the 2005/06 outturns.

Total No. of indicators	40	No. of BVPIs	19
No. with a target set	32 (80%)	No. with unitary authority comparison	16
No. which met target	9 (28%)	No. above unitary authority average	12
No. which missed target	23 (72%)	No. below unitary authority average	4
No. rising in performance	22 (55%)	No. of BVPIs in the top quartile	9
No. declining in performance	12 (30%)	No. of BVPIs in the bottom quartile	2

25 Notable improvements include:

- the % 14 year old pupils achieving level 5 in Key Stage 3 English has increased to 79% compared to 75% in 2004/05. This is a significant achievement given how difficult it is to improve what are already very high levels of performance.
- The number of pupils achieving Key Stage 3 for ICT has also seen a major improvement (79% compared to 68.5% in 2004/05)

26 Areas for concern include:

- Fixed term exclusions from secondary school pupils have risen significantly from 1,119 in 2004/05 to 1,375 in 2005/06. This will hopefully be addressed over the coming year as the increase is a result of revised internal procedures and practices which reduced the number of pupils on the 'education otherwise' roll to provide these pupils with full time education.

Aim 3: Economy

- 27 The council has very few government indicators under this corporate aim, with the vast majority being local indicators. Overall performance is fairly stable, with around 20% showing improvement trends and 30% showing slight decline in performance.

Total No. of indicators	20	No. of BVPIs	2
No. with a target set	20*(100%)	No. with unitary authority comparison	2
No. which met target	11 (55%)	No. above unitary authority average	2
No. which missed target	7 (35%)	No. below unitary authority average	0
No. rising in performance	4 (20%)	No. of BVPIs in the top quartile	2
No. declining in performance	6 (30%)	No. of BVPIs in the bottom quartile	0

* 2 outturns not available until July

- 28 We are performing in the top quartile in terms of our quality checklist score on environment health and trading standards. Other notable improvements include:
- York's unemployment rate is now 1.3% below the national rate, exceeding our already challenging target of 1%
 - A 22% increase in the number of new customers using the Business Advice Centre at 4 Fishergate.

Aim 4: Community Safety (including Safer City)

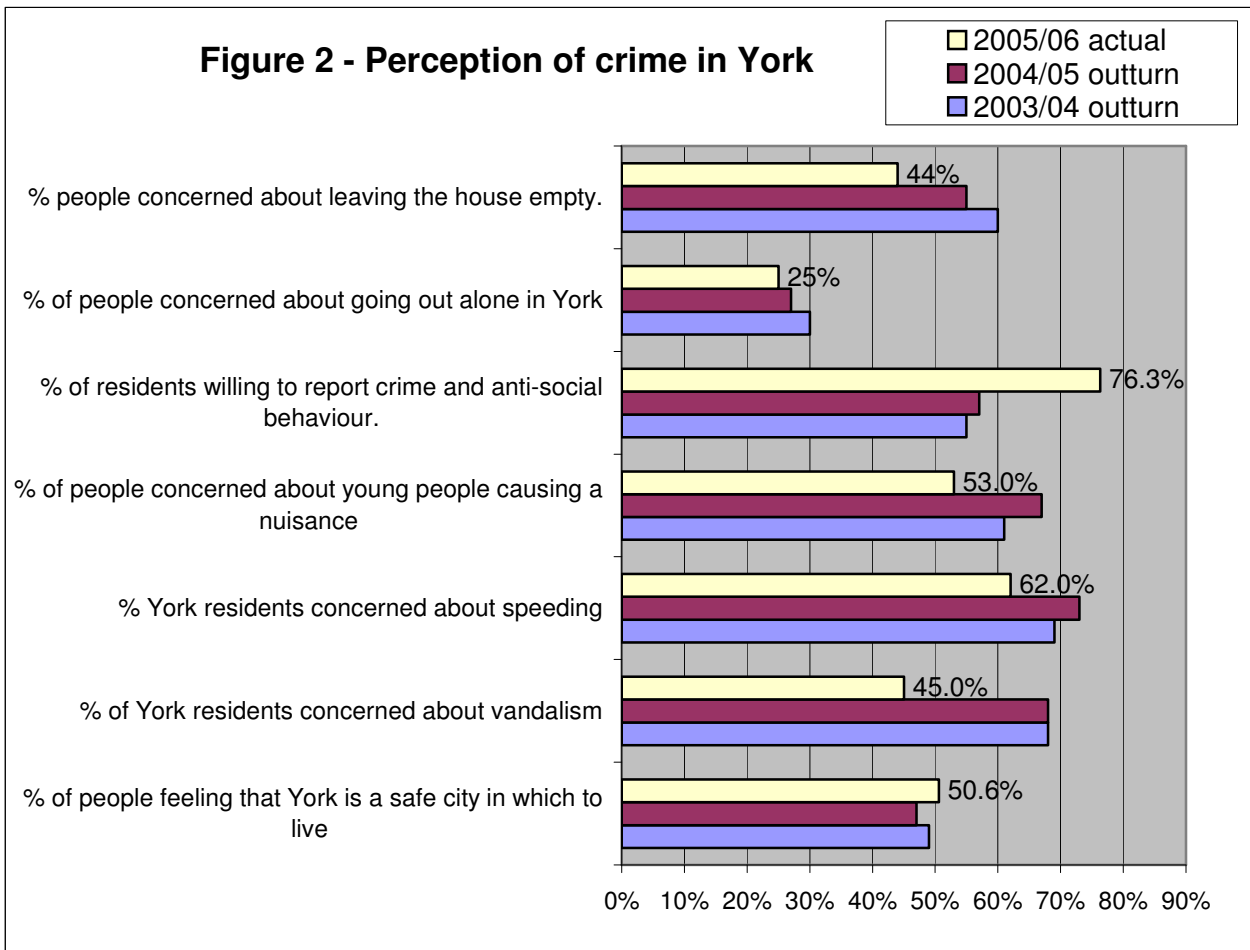
- 29 Crime continues to fall in York, but some specific areas remain a concern (See Annex C). Of the priorities identified in the Community Safety Plan 2005-2008, perhaps actions to reduce burglary have been the most successful in recent years. Burglary has dropped by more than 50% between 2003/4 and 2004/5. This reduction has been consolidated in 2005/6, and is already at a level below the rate targeted for achievement in 2008.

Total No. of indicators	49	No. of BVPIs	23
No. with a target set	37 (75.5%)	No. with unitary authority comparison	16
No. which met target	19 (51%)	No. above unitary authority average	6
No. which missed target	18 (49%)	No. below unitary authority average	10
No. rising in performance	31 (63%)	No. of BVPIs in the top quartile	3
No. declining in performance	10 (20.5%)	No. of BVPIs in the bottom quartile	5

- 30 Encouragingly the city has seen a reduction in violent crime, despite the introduction of the new licensing legislation, which many feared would lead to a rise in violent disorder. Progress has only been steady though, and further significant reduction will need to be achieved in future years if the challenging target established in the Community Safety Plan is to be met.

	2003/04 outturn	2004/05 outturn	2005/06 outturn
Domestic burglaries per 1000 population	28.9	13.64	13.08
Vehicle crimes per 1000 population	23.8	14.93	16.65
All violent crime per 1000 population	21	23.5	21.97
Number of criminal damage cases	5379	4588	4381

- 31 Of more concern arguably, is the level of vehicle crime in the city, which has bucked the otherwise downward trend. Actions to tackle this problem include the use of Smartwater technology, which allows police to link property to its owner and criminals to crime scenes. Further work to reduce the level of vehicle crime in York is also supported by the council's latest Local Public Service Agreement.
- 32 Survey indicators track the level of residents' concerns about crime and anti social behaviour, showed very encouraging levels of improvement during 2005/6. The level of concern expressed by residents fell for each indicator, some by as much as 50% when compared with 2004/5, a number of these demonstrating the best levels since they were first measured in 1997. It's difficult however to provide an adequate explanation for this trend- there is a poor correlation between concern about a given type of crime or anti-social behaviour and its frequency of occurrence, rather it would appear that all indicators are similarly influenced by the same factors which encourage a general perception that York is safer. These may include, for instance, a visibly increased police presence, especially in the city centre, or an awareness of high-profile projects such as the It's Your Call anti social behaviour action line, hosted via YPAL. A summary of these perception indicators is provided in figure 1 below.



Aim 5: Health & Well-being

- 33 Overall performance across this aim is fair with around half showing improvement trends for 2005/06. Comparatively, three Social Services indicators for children looked after have moved down a quartile, with the rest of the aim's indicators performing just below or above average.

Total No. of indicators	18	No. of BVPIs	8
No. with a target set	13 (72%)	No. with unitary authority comparison	7
No. which met target	4 (31%)	No. above unitary authority average	4
No. which missed target	9 (69%)	No. below unitary authority average	3
No. rising in performance	10 (56%)	No. of BVPIs in the top quartile	1
No. declining in performance	3 (16.5%)	No. of BVPIs in the bottom quartile	2

- 34 The average waiting times for adult care assessments has dropped slightly with only 60.3% being completed within 28 days, compared to 65.2% in 2004/05. The % of clients receiving a review, as a % of older people receiving a service has also declined (66.5% for 2005/06, compared to nearly 70% in 2004/05). This is well short of the 82% target.
- 35 Notable improvements however, include the number of households receiving intensive homecare, and the number of older people helped to live at home. There was also a significant rise in the number of visits to swimming pools and sports centres, with 3800 (per 1000 population) in 2005/06 compared to 3216 in 2004/05. This rise needs to be considered in light of a general decline in satisfaction with York's sports and leisure facilities (dropping from 56% in 2002/03 to just 40% in 2005/06).

Aim 6: Social Inclusion

- 36 Overall performance across this aim is mixed. Only a small proportion of our Best Value indicators are in the top quartile, but around 60% are above the unitary average. Just under half of the measures for aim show an improving trend for 2005/06.

Total No. of indicators	31	No. of BVPIs	24
No. with a target set	26 (84%)	No. with unitary authority comparison	14
No. which met target	15 (58%)	No. above unitary authority average	9
No. which missed target	11 (42%)	No. below unitary authority average	5
No. rising in performance	15 (48%)	No. of BVPIs in the top quartile	3
No. declining in performance	8 (26%)	No. of BVPIs in the bottom quartile	2

- 37 One of the most significant improvements for Social Inclusion is around Benefit Services, with BVPI 76a(*Number of Housing Benefit and Council Tax benefit claimants visited per 1000 caseload*) and BVPI 76d(*HB & CTB prosecutions/sanctions per 1000 caseload*) moving up into the top quartile.
- 38 This is offset slightly by poor performance in terms of the speed of processing HB & CTB change in circumstances, which has changed from 18.87 days to nearly 28 days. This now puts us in the bottom quartile for unitary authorities. The reason for the decline in performance is down to recording problems, which have been experienced by other councils across the country as a result of new legislation and guidelines. Department for Work and Pensions is aware of difficulties and is reviewing the existing target standards

39 Other noticeable improvements for Social Inclusion include:

- BVPI 2b – compliance with duty to promote race equalities has risen sharply to 74% compared to 58% in 2004/05.
- The number of residents participating in ward committee decisions has risen by 37%.
- BVPI 157 – a major achievement in hitting 100% for the government e-gov target (interactions that are enabled for electronic delivery).

Aim 7: Culture

40 We always perform extremely well against the government’s three Best Value indicators for culture. Given that they measure visits to museums and art galleries, we are at the very top of the comparative quartile positions. The rest of the measures for Culture are local and cover areas such as libraries and community events/activities.

Total No. of indicators	25	No. of BVPIs	8
No. with a target set	24 (96%)	No. with unitary authority comparison	3
No. which met target	13 (54%)	No. above unitary authority average	3
No. which missed target	11 (46%)	No. below unitary authority average	0
No. rising in performance	12 (48%)	No. of BVPIs in the top quartile	3
No. declining in performance	9 (36%)	No. of BVPIs in the bottom quartile	0

41 Overall performance is generally good and this year has seen some excellent improvements for the library service – despite a fairly low budgetary spend compared to other councils.

42 Some notable improvements for Culture include:

- PLS5 - % of library requests for books met within 15 days has risen to 75%, exceeded the 2005/06 target of 70% and a significant increase on 63% for 2004/05.
- The number of library visits has risen by 2%
- The Number of community groups working in partnership with the Council to deliver the Young People’s holiday programme rose to 56 (from just 43 in 2004/05)

Aim 8: Corporate Health

43 Performance for Corporate Health doesn’t only cover the indicators published at the back of the Council Plan, it also covers our Comprehensive Performance Assessment (CPA), LPSA performance for reward grants, how we interact with our customers (i.e. Customer First statistics), and how well we use and manage our resources.

Total No. of indicators	39	No. of BVPIs	16
No. with a target set	34 (87%)	No. with unitary authority comparison	9
No. which met target	6 (17.5%)	No. above unitary authority average	6
No. which missed target	28 (82.5%)	No. below unitary authority average	3
No. rising in performance	14 (36%)	No. of BVPIs in the top quartile	0
No. declining in performance	11(28%)	No. of BVPIs in the bottom quartile	4

CPA

- 44 Annex E provides an overview of both the CPA score for December 2005 and predicted scores for 2006 using the best available information. This indicates that we are likely to maintain a 3 star (good council) rating between now and the next formal CPA corporate assessment, which takes place in 2007/08. Our current position is still quite strong, with all service blocks apart from Culture and Environment scoring at least 3 and the Children and Young People block scoring 4.
- 45 The Culture block is dominated by the 'Fair' inspection result from last year, which holds the block at 2, with the PI element currently scoring 3. The final Culture, Environment and Housing blocks are yet to be published, but it is clear that the council's comparative performance for certain indicators (i.e. BVPI 109 - planning applications which is a 'star blocker' PI) will have a significant influence on the final score. However, it looks likely that the Environment block will score 3 in 2006.
- 46 The corporate rating of 3 will remain in place until after the next corporate inspection and joint area review (timetabled for 2007/08). It is likely that by the December 2007 'Refresh' exercise we will have undergone our CPA/JAR inspection. CMT has commissioned a self-assessment against the new corporate inspection framework and work on this has already started. All key actions from this assessment are being incorporated into the new 'organisational effectiveness programme' (OEP).

LPSA 1

- 47 A report back on LPSAs 1 and 2 is elsewhere on this meeting's agenda. Briefly, counting the sub-targets in our LPSA1 we had 16 targets in total and have achieved full stretch on 9 of these or 56%. Two late-finishing targets are yet to be audited. Until these are audited and confirmed the total reward achieved for LPSA1 falls in the range £1,674,213 - £2,041,861. This represents 49% - 60% of the potential £3,393,675 available. Based on the overall performance achievement of 49% - 60% as represented by our PRG, York's LPSA1 was average to above average compared to the national picture. We received £919,119 in 2005/06 and assuming a positive audit on the remaining two targets we will receive £1,122,742 in 2006/07.

Customer First

- 48 The table below shows our performance over the past 6 years. It illustrates that our performance in both dealing with visitors and taking phone calls has been stable over this time and performance has reached a plateau. In contrast there have been significant fluctuations, or variances, in answering letters and dealing with complaints.

	letters	stage 2 complaints	stage 3 complaints	visitors to reception	visitors needing further help	phone answering
standard	95%	95%	95%	100%	100%	95%
2000/01	92%	85%	51%	98%	98%	91%
2001/02	88%	77%	75%	98%	98%	92%
2002/03	90%	87%	84%	99%	99%	94%
2003/04	80%	72%	67%	99%	99%	94%
2004/05	79%	68%	55%	98%	98%	94%
2005/06	94%	76%	40%	99%	97%	93%

- 49 An obvious distinction between the stable standards and those fluctuating is that our stable high performing standards involve 'real time' activity. Visitors and 'phone calls simply have

to be dealt with there and then. With this type of readily monitorable demand it is relatively simple to estimate resources needed and organise them around its focal points (e.g. switchboard and receptions).

- 50 Dealing with complaints and letters doesn't present the same type or level of demand. By their nature letters and complaints require reflection for responses and resolutions - up to 10 working days' worth. Despite this the figures clearly suggest there are difficulties in achieving the 10 working day response standard. We have come closer this year than we ever have to achieving the standard for letters whilst complaints continue to show the poorest performance. The principal cause cited is the need to get or check essential information from third parties and careful checking of personal details and circumstances. Whilst we should be keeping customers informed of any delays, our promise is that 'We will send you a full response within 10 working days'. A full response to a complaint is one that resolves it.
- 51 Adult Social Care and Housing, despite having some of the best organisation, procedures and resourcing for handling complaints regularly encounter this difficulty. Given they receive the majority of complaints the impact on corporate figures is marked – especially as percentage figures mask the fact that we are not receiving large numbers of complaints, as illustrated by the table below. Over the past 6 years the proportion of the council's complaints received by Adult Social Care and Housing, (previously Community Services) is 64% for stage 2 (533 complaints) and 86% for stage 3 (175 complaints).

	Stage 2 complaints received	Stage 2 complaints responses <10 working days	%	Stage 3 complaints received	Stage 3 complaints responses <10 working days	%
2000/01	186	158	85%	47	24	51%
2001/02	205	158	77%	36	27	75%
2002/03	127	111	87%	32	27	84%
2003/04	113	81	72%	33	22	67%
2004/05	76	52	68%	31	17	55%
2005/06	127	97	76%	25	10	40%
TOTALS	834	657	79%	204	127	62%

- 52 Whilst there is clearly scope for improvement in dealing with complaints there will always be a balance to be struck between ensuring facts and detail are right and the speed of resolution and response. Getting it right quite rightly should be the priority over replying within ten working days. Until the impact of easy@york is felt there is no reason to believe the pattern of performance will change.

Staff performance

- 53 In 2005/06, the number of working days lost to sickness (per FTE) improved slightly (from 13.5 to 12.5 days). This was mainly due to improvements in addressing long -term sickness in certain directorates (see Annex D). However, the City of York Council is still one of the worst performing unitary authorities in the country.
- 54 Sickness levels in Commercial Services and Community Services continue to be very high at 18.6 days and 19.8 days respectively. Whilst the slight improvement is welcomed, it is now necessary to review our entire approach to attendance management. A review of sickness procedures will take place during 2006/07, with increased management focus on attendance issues.

- 55 Positive improvements include staff turnover, which has declined to 13.09% - a significant reduction on 17.75% in 2004/05, and stress related sickness, which is now well below the national average. These are encouraging results as they are key indicators for staff morale and welfare.
- 56 Following this theme, our most recent staff survey indicates that overall staff satisfaction across the Council is high at 70%, with small increases year on year. Within the overall satisfaction measure, 67% of staff consider the Council to be a good employer. In addition, 51% of staff feel they are being paid fairly (a slight increase from the previous survey). Perhaps not surprisingly however, given the pressure on budgets and other changes in the public sector, less than half of staff (48%) feel secure in their job.

Corporate aims

- 57 This report is crucial for Executive Members to understand how well we are performing across all our corporate aims and priorities. The year end performance report provide an overview of what we have achieved to date and the Council Plan sets out our future improvement aspirations for making further improvements over the next 1-3 years. The 2006/07 Council Plan will also serve as a formal reporting document for our partners, citizens and the government.

Implications

- 58 Legal: Under the 1999 Local Government Act on Best Value, we have a duty to publish an annual Council Plan (formally known as a Best Value Performance Plan) before the 30th June each year. The Audit Commission will inspect this document, together with policies and procedures that help develop it, in July and August.
- 59 Crime and Disorder: Annex D provides performance headlines regarding the progress of our Safer City priority.

Risk Management

- 60 There are no associated risk management issues associated with this report or the 2006/07 Council Plan. In the future however, we may be incorporating risk management techniques into the mid year monitor reports to help Executive members understand the implications of poor performance and/or not taking corrective action.

Recommendations

- 61 Members are asked to:
- note the performance issues identified in this report.
 - approve the draft 2006/07 Council Plan so it can be published before the 30 June .

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Report Approved Date 15 June2006

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Report Approved Date 15 June2006

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Background Papers:

City of York Council Plan 2005/06

City of York Council Plan 2006/07

Comparative Performance Analysis (available in DoL)

Annexes

Annex A: Customer satisfaction for 2005/06

Annex B: York Pride Scorecard

Annex C: Safer City Scorecard

Annex D: Staff based performance results

Annex E: CPA scorecard 2005, predicted CPA scorecards for December 2006

Annex F: Customer First Performance Results

Customer Satisfaction results for 2005/06

Annex A

Ref code	Description	Directorate responsible	2001/02 outturn	2002/03 outturn	2003/04 outturn	2004/05 outturn	2005/06 outturn	Quartile position against All England 2003/04 data	Improving? Declining? Stable?
BVPI 3	% of citizens satisfied with the overall service provided by their authority	Chief Executive's	No survey	76%	59%	53%	50%	4th	Declining
A total of 650 completed or partially completed questionnaires, giving a confidence level of 95% +/- 2.12% 34.2% Very Satisfied & 42.5% Fairly Satisfied = 76.7% an additional 11.5% were neither satisfied nor dissatisfied									
BVPI 4	% of complainants satisfied with the handling of their complaint	Chief Executive's	39%	No survey	30%	21%	24%	4th	Improving
BVPI 74a	Satisfaction of tenants of Council housing with the overall service provided by their landlord	Housing & Adult Social Care	77.00%	89.00%	83.40%	79.97%	79%	N/A	Stable
BVPI 80g	Benefits satisfaction survey - overall satisfaction	Resources	No survey	No survey	67.77%	No survey	68%	N/A	Stable
BVPI 89	% of people satisfied with cleanliness standards in their area	Neighbourhood Services	50%	47%	60%	63%	61%	2nd	Stable
BVPI 90a	% of people satisfied with household waste collection	Neighbourhood Services	81%	78%	91%	87%	69%	4th	Declining
In October 2005 60,000 properties migrated onto a fortnightly collection service at the same time as receiving an additional green waste collection. There were some logistical problems during rollout, and a great deal of negative press which has seemingly affected confidence in the service. We will be looking for an improvement for 2006/07.									
BVPI 90b	% of people satisfied with waste recycling facilities	City Strategy	67%	No survey	70%	62%	54%	4th	Declining
There have been issues with rubbish dumped at recycling sites. However the diversity of recycling facilities has increased and it is hoped that in 2006/07 more residents will be satisfied by the services provided.									
BVPI 90c	% of people satisfied with waste disposal (Local tip)	City Strategy	80%	No survey	69%	69%	67%	3rd	Stable
BVPI 103	% of 'users' satisfied with local provision of public transport information	City Strategy	67%	76%	57%	55%	59%	1st	Improving
BVPI 104	% of all respondents satisfied with the local bus service	City Strategy	56%	66%	67%	67%	74%	1st	Improving
BVPI 119a	% of residents satisfied with the cultural & recreational provision in the city - Sports and leisure	Learning, Culture & Children	No survey	56%	55%	44%	40%	4th	Declining
This figure is projected to rise in 06/07 once Oaklands reopens but cannot be expected to improve significantly until 08/09 when one new pool opens									
BVPI 119b	% of residents satisfied with the cultural & recreational provision in the city - Libraries	Learning, Culture & Children	No survey	68%	70%	64%	66%	3rd	Stable
BVPI 119c	% of residents satisfied with the cultural & recreational provision in the city - Museums & Galleries	Learning, Culture & Children	No survey	72%	72%	62%	67%	1st	Improving

Customer Satisfaction results for 2005/06

Annex A

Ref code	Description	Directorate responsible	2001/02 outturn	2002/03 outturn	2003/04 outturn	2004/05 outturn	2005/06 outturn	Quartile position against All England 2003/04 data	Improving? Declining? Stable?
BVPI 119d	% of residents satisfied with the cultural & recreational provision in the city - Theatres and concert halls	Learning, Culture & Children	No survey	71%	73%	65%	67%	1st	Stable
BVPI 119e	% of residents satisfied with the cultural & recreational provision in the city - Parks and Open Spaces	Learning, Culture & Children	No survey	67%	77%	70%	76%	2nd	Improving
CC2	% of people feeling that York is a safe city in which to live	Chief Executive's	48%	48%	49%	47%	51%	N/A	Improving
CG12	% of people who feel the Council keeps them informed	Chief Executive's	63%	63%	61%	53%	50%	N/A	Declining
CG13	% of people surveyed satisfied with the amount of information provided by the Council	Chief Executive's	67%	72%	63%	46%	46%	N/A	Stable
COLI 5	% of people satisfied with their local area/neighbourhood	Neighbourhood Services	75%	78%	72%	78%	73%	N/A	Stable
COLI 6	% of tenants satisfied with the maintenance of local open spaces	Housing & Adult Social Care	76%	80%	84%	84%	77%	N/A	Declining
A total of 650 completed or partially completed questionnaires, giving a confidence level of 95% +/- 2.12% 34.2% Very Satisfied & 42.5% Fairly Satisfied = 76.7% an additional 11.5% were neither satisfied nor dissatisfied									
COLI 15	% of York residents concerned about vandalism	Chief Executive's	63%	58%	68%	68%	45%	N/A	Improving
COLI 16	% York residents concerned about speeding	Chief Executive's	70%	61%	69%	73%	62%	N/A	Improving
COLI 22	% of people concerned about young people causing a nuisance	Chief Executive's	49%	46%	61%	67%	53%	N/A	Improving
COLI 28	% of residents willing to report crime and anti-social behaviour.	Chief Executive's	No survey	60%	55%	57%	76%	N/A	Improving
COLI 29	% of people concerned about going out alone in York	Chief Executive's	33%	34%	30%	27%	25%	N/A	Improving
COLI 30	% people concerned about leaving the house empty.	Chief Executive's	65%	52%	60%	55%	44%	N/A	Improving
COLI 53	% of residents who feel that the Council takes their views into consideration when making decisions which affect them	Chief Executive's	35%	33%	32%	25%	29%	N/A	Stable
CYP7	% of residents satisfied with leisure activities for young people (measured through residents opinion survey)	Learning, Culture & Children	No survey	24%	25%	25%	29%	N/A	Improving

Customer Satisfaction results for 2005/06

Annex A

Ref code	Description	Directorate responsible	2001/02 outturn	2002/03 outturn	2003/04 outturn	2004/05 outturn	2005/06 outturn	Quartile position against All England 2003/04 data	Improving? Declining? Stable?
E30 (CPA)	% of customers satisfied with Trading Standards	Neighbourhood Services	No DTI survey	98%	96%	*86%	91%	N/A	Improving
E31 (CPA)	% of businesses satisfied with Trading Standards	Neighbourhood Services	No DTI survey	79%	85%	100%	97%	N/A	Stable
VH 37	% of people satisfied with the condition of roads & pavements in York	City Strategy	45%	43%	47%	51%	56%	N/A	Stable
No code	% of people satisfied with the York area	N/A	No survey	No survey	70%	81%	75%	N/A	Stable
No code	% of people satisfied with local area/ neighbourhood	N/A	No survey	77%	72%	78%	73%	N/A	Stable
No code	% of people saying noisy neighbours are a problem	Neighbourhood Services	No survey	No survey	20%	17%	13%	N/A	Improving

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York Pride Scorecard for 2005/06

Annex B

Code	Description	Directorate Responsible	2002/03 outturn	2003/04 outturn	2004/05 outturn	2005/06 outturn	2005/06 target	Trend
COLI 5	% of people satisfied with their local area/neighbourhood	Chief Execs	78%	75%	78%	73%	Not set	Stable: Although satisfaction has reduced by 5% this is within normal variation over a 4-year period and levels remain fairly high.
Local	% of people satisfied with the York area	Chief Execs	68%	70%	81%	75%	Not set	Stable: Although satisfaction has reduced by 6% when viewed over the long term, performance is still high and within normal statistical variations.
BVPI 89	% of people satisfied with local cleanliness	Neighbourhood Services	47%	60%	63%	61%	65%	Stable: Performance levels remain the same after a significant increase from the beginning of York Pride
BVPI 90a	% of people satisfied with household waste collection	Neighbourhood Services	78%	91%	87%	69%	88%	Declining: Logistical problems with 60,000 Green Bin migration in October 2005 .The negative press may have affected customer confidence in the service.
BVPI 90b	% of people satisfied with waste recycling	City Strategy	No survey	70%	62%	54%	70%	Declining: There have been issues with rubbish dumped at recycling sites. However the diversity of recycling facilities has now increased.
COLI 6	% of tenants satisfied with maintenance of their local open spaces	Neighbourhood Services	80%	84%	84%	77%	85.5%	Declining: No comments provided
VH37	% of people satisfied with roads & pavements	City Strategy	43%	46.50%	51%	56%	52%	Improving – and target exceeded
BVPI 187	Condition of York's footways (% needing further investigation)	City Strategy	34.10%	26.08%	15.81%	11.3%	15%	Improving – excellent performance given that it gets harder to make significant improvements at this already high 'comparative' performance level.
BVPI 199a	% of land and highways with combined deposits of litter and detritus	Neighbourhood Services	New for 2003/04	30%	24%	22%	23.6%	Improving - and target exceeded
BVPI 199b	% of relevant land and highways where unacceptable levels of graffiti are visible	Neighbourhood Services	New for 2005/06	New for 2005/06	New for 2005/06	7.78%	4%	N/A as new PI: missed target, but this is a new indicator so 7.78% may actually be very high when compared to other Councils

Code	Description	Directorate Responsible	2002/03 outturn	2003/04 outturn	2004/05 outturn	2005/06 outturn	2005/06 target	Trend
BVPI 199c	% of relevant land and highways where unacceptable levels of fly-posting are visible	Neighbourhood Services	New for 2005/06	New for 2005/06	New for 2005/06	1%	1%	N/A as new PI: hit target and expect that this will top quartile performance when compared to other Councils in December 2006.
BVPI 199d	The year on year reduction in the total number of incidents and increase in total number of enforcement actions taken to deal with fly-tipping	Neighbourhood Services	New for 2005/06	New for 2005/06	New for 2005/06	3	3	N/A as new PI: hit target though and should be able to set more challenging targets now baseline data is available.
BVPI 218a	% of new reports of abandoned cars investigated within 24 hours of notification	Neighbourhood Services	New for 2005/06	New for 2005/06	New for 2005/06	95.79%	94%	N/A as new PI: exceeded target and expect that this will top quartile performance when compared to other Councils in December 2006
BVPI 218b	% of abandoned cars removed within 24 (from point of being legally able to do so)	Neighbourhood Services	New for 2005/06	New for 2005/06	New for 2005/06	89.93%	95%	N/A as new PI: just failed to hit target, but this was originally set without any baseline data.
COLI 77a	% of obscene graffiti incidents responded to within 2 working days of it being reported	Neighbourhood Services	New for 2004/05	New for 2004/05	74.7%	Not collected	Not set	No comments – average days taken standard has been met.
COLI 77a (amended)	Average time taken to remove obscene graffiti (in days)	Neighbourhood Services	New for 2005/06	New for 2005/06	New for 2005/06	1.98 days	2 days	N/A as new PI: but exceeded target standard set
COLI 77b	% of non-obscene graffiti incidents responded to within 5 working days of it being reported	Neighbourhood Services	New for 2004/05	New for 2004/05	76.32%	Not collected	Not set	No comments – average days taken standard has been met.
COLI 77b (amended)	Average time taken to remove non-obscene graffiti (in days)	Neighbourhood Services	New for 2005/06	New for 2005/06	New for 2005/06	4.94 days	5 days	N/A as new PI: but exceeded target standard set
VH5a	Average time taken to remove fly-tips (DEFRA figure)	Neighbourhood Services	New for 2005/06	New for 2005/06	New for 2005/06	1.53 days	2 days	N/A as new PI: but well under target standard set
VH5b	Average time taken to remove fly-tips (CSO figure)	Neighbourhood Services	2 days	1.86 days	1.92 days	1.04 days	2 days	N/A as new PI: Excellent performance and well under target standard set.

Safer City Scorecard for 2005/06

Annex C

Survey measures

Code	Description	Source	2003/04	2004/05	2005/06	2005/06 target	Trend
Public perception							
CC2	% of people feeling that York is a safe city in which to live	Talkabout	49%	47%	51%	55%	Stable
Coli 28	% of residents willing to report crime and anti social behaviour.	Talkabout	55%	57%	76%	63%	Improving, with marked upturn in 05/06
Coli 29	% of people concerned about going out alone	Talkabout	30%	27%	25%	25%	Steady improvement
Coli 30	% of people concerned about leaving their house empty	Talkabout	60%	55%	44%	51%	Strong improvement

Other measures

Code	Description	Source	2003/04	2004/05	2005/06	2005/06 target	Trend
Crime Incidents							
BV 126	Domestic burglaries per 1,000 households	Police	28.9	13.64	13.08	22.61	Stable after marked improvement in 04/05
BV 127a	Violent crime per 1,000 population	Police	New for 04/05	23.5	21.97	17.79	Improvement but too early to interpret as a trend.
BV 128	Vehicle crimes per 1,000 population	Police	23.8	14.93	16.65	18.7	Stable after marked improvement in 04/05
Coli 32	Number of criminal damage cases	Police	5,186	4,588	4,381	4,300	Steady improvement
Youth Offending							
Coli 25	Young offenders - % of asset assessment completed	YOT	90%	93.7%	95.8%	100%	Steady improvement
Coli 26	% of young offenders aged 10 – 17 who are supervised	YOT	73%	71.3%	57%	90%	Deteriorating
Coli 64	% of York's young offenders who re-offend	YOT	34%	42%	46.6%	23.8%	Deteriorating
Coli 21	Average number of offences committed by persistent young offenders (PYO) per PYO	YOT	4.3	3.2	2.8	3.1	Steady improvement

Code	Description	Source	2003/04	2004/05	2005/06	2005/06 target	Trend
Drugs							
BV198	Problem drug mis-users in treatment per 1,000 head of population aged 15-44	DAT	7.81	9.84	10.45	9.22	Steady improvement
Anti-social behaviour							
No code	To number of neighbour nuisance cases where notice seeking possession has been served	Housing	89	117	TBA	TBA	
No code	The number of neighbour nuisance cases referred to the Tenancy Enforcement Team	Housing	183	339	TBA	TBA	
Coli 2a	% of noise complaints, investigated and closed within 20 working days	EPU		80.4%	84%	75%	Improvement year on year but not enough data to interpret as a trend.
PU 12	The proportion of secondary school pupils who have experienced regular bullying	Access and Inclusion	6.8%	6.8%	6.5%	6.8%	Stable
Street lighting							
Coli 33	% of street lights not working as planned	Highways	0.69%	0.77%	0.78%	0.55%	Stable

Showing York's performance against Home Office agreed British Crime Survey targets in monitoring the Community Safety Plan 2005 - 2008	Targeted reduction by 2008	2003/04 Baseline		Target 2007/08		2005/06 results (milestone target for 05/06)	
		Number	Rate per 1,000 population / households	Number	Rate per 1,000 population / households	Number	Rate per 1,000 population / households
Overall crime	↓24.1%	17,948	98.0	13,623	74.4	14,270 (15,002)	77.92 (81.9)
Domestic burglary	↓30%	2,346	30.4	1,642	21.3	1,094 (1,853)	14.17 (24)
Common assault	↓10%	1,488	8.1	1,339	7.3	835 (1,428)	4.56 (7.8)
Woundings (serious and other)	↓10%	1,018	5.6	916	5.0	2,081 (989)	11.36 (5.4)
Criminal damage	↓25%	5,379	29.4	4,034	22.0	4,381 (4,395)	23.92 (24)
Theft or unauthorised taking of a vehicle	↓30%	1,066	5.8	746	4.1	970 (861)	5.3 (4.7)
Theft from a vehicle	↓30%	3,258	17.8	3,258	12.5	2,083 (2,564)	11.37 (14)
Vehicle interference	↓30%	544	3.0	381	2.1	770 (421)	4.2 (2.3)
Theft or unauthorised taking of a cycle	↓25%	1,854	10.1	1,395	7.6	1,457 (1,557)	7.96 (8.5)

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Staff based performance results for 2005/06

Annex D

1. Days lost per FTE through sickness

Directorate	04/05 Outturn	05/06 Actual	Comparative performance (based on 2004/05)
Corporate Figure	13.50	12.48	Top quartile – 8.8 days Average – 9.53 days Bottom quartile – 10.45 days
Chief Executive	8.82	8.98	
Commercial Services	18.49	18.66	
DEDs	9.17	11.11	
Resources	12.29	9.69	
Education & Leisure	8.30	9.01	
Community Services	22.02	19.82	

2. Days lost per FTE through stress related illness

Directorate	04/05 Outturn	05/06 Actual	Comparative performance (based on 2004/05)
Corporate Figure	2.51	1.97	Unitary Local Authority Ave = 20.3%. CYC = 15.8%
Chief Executive	1.68	0.45	
Commercial Services	1.65	1.62	
DEDs	1.68	2.23	
Resources	3.61	1.52	
Education & Leisure	1.66	1.36	
Community Services	5.29	3.93	

3. Days lost per FTE to Short-Term and Long-Term Sickness

Directorate	Short-Term Sickness		Long-Term Sickness	
	04/05	05/06	04/05	05/06
Corporate Figure	5.01	5.49	7.52	7.00
Chief Executive	4.13	4.25	4.69	4.73
Commercial Services	7.03	6.83	11.46	11.83
DEDs	4.66	5.03	4.50	6.08
Resources	5.74	5.25	6.54	4.44
Education & Leisure	3.69	4.62	4.66	4.40
Community Services	7.32	7.40	14.69	12.42

4. All Staff Turnover (including resignations, retirements, dismissals, end of fixed term contracts etc)

Directorate	04/05 Outturn	05/06 Actual	Comparative performance 2004/05
Corporate Figure	17.75%	13.09%	All Authorities Median = 14.5% CYC = 13.09%
Chief Executive	18.13%	16.80%	
Commercial Services	30.23%	16.85%	
DEDs	26.99%	20.81%	
Resources	16.25%	11.98%	
Education & Leisure	16.35%	11.21%	
Community Services	16.67%	13.27%	

5. Corporate Indicators

	Indicator	04/05 Outturn	05/06 Actual	Comparative performance based on 2004/05
11a	% of women in top 5% of earners	48%	44%	Top quartile – 47.10% Average – 41.40% Bottom quartile – 37.88%
11b	% of ethnic minorities in top 5% of earners	0%	0%	Top quartile – 3.84% Average – 2.87% Bottom quartile – 0.80%
11c	% of disabled people in top 5% of earners	4.32%	5.72%	New indicator for 2005/06 – no comparative figures available yet
14	% of early retirements as a % of total workforce	1.07%	0.78%	Top quartile – 0.25% Average – 0.50% Bottom quartile – 0.69%
15	% of ill health retirements as a % of total workforce	0.22%	0.29%	Top quartile – 0.19% Average – 0.27% Bottom quartile – 0.33%
16a	% of employees with a disability	2.19%	1.90%	Top quartile – 2.49% Average – 2.08% Bottom quartile – 1.13%
17a	% of employees from BME communities	1.23%	1.38%	Top quartile – 5.7% Average – 4.7% Bottom quartile – 1.2%
CP11	Number of RIDDORS	58	61	Not comparable – local indicator

CPA scorecard 2005, predicted CPA scorecards for December 2006

Annex E

Final CPA 2005 Scorecard (December 2005)

	Category	2005	Notes
	Corporate Rating	3	
Level 1	Children & Young People	4	via OFSTED and CSCI
	Adult Social Care	3	via CSCI
	Use of Resources	3	via Audit Commission
	Benefits	3	via BFI
Level 2	Culture	2	via Audit Commission Cultural Services inspection – 2 PIs - 3
	Environment	2	via Audit Commission Highways Maintenance inspection – 2 Street Environment inspection – 2 Waste Management inspection – 2 PIs - 2 (held at 2 by star blocker BV109.)
	Housing	3	via Audit Commission Housing Management Inspection – 3 Supporting People Inspection – 2 Housing Management PIs – 2 Community Housing PIs – 3
	Council Rating	3 star (Good)	

Estimated CPA 2006 Scorecard (December 2006)

	Category	2006	Notes
	Corporate Rating	3	Certain
Level 1	Children & Young People	4	Via OFSTED and CSCI
	Adult Social Care	3	Via CSCI
	Use of Resources	2 or 3	Via Audit Commission
	Benefits	3	Via BFI Based on estimated score of 3 on PI element, and 3 on 'enabler' element
Level 2	Culture	2	Via Audit Commission Inspection score 2 (37.5% of block) PI score – 2 (62.5%)
	Environment	3	Via Audit Commission Waste Management inspection – 2 (10%) PI score – 3 (90%)
	Housing	3	Via Audit Commission Supporting People inspection – 2 (15%) Community Housing PIs – 3 (35%) Housing Management PIs – 3 (50%)
	Council Rating	3 star	

- Final Culture, Environment and Housing block frameworks yet to be published.
- Environment estimate depends on expected performance on star blocker BV109 during year to June 2006.
- Changes to the Use of Resources model since 2005 means a gap between our current position and the level now required to score 3. While work is being done to retain a 3, it is possible that we will drop to a strong 2.
- Adult Social Care has hit all its KPI thresholds for 2005/06, and enjoyed a positive learning disability inspection. Therefore likely to retain CPA3.
- Learning, Children and Culture Services have self-evaluated an Annual Performance Assessment as 4 on Children's Services, 4 on Capacity to Improve, 3 on Children's Social Care. CSCI and OFSTED report their star rating standard has risen from last year - therefore must be cautious over our prediction of 4 for Children & Young People CPA block. But no firm information at present why we would drop to 3.

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Customer First Performance Results for 2005/06

Annex F

Letters dealt with within 10 days Target = 95%	2004/05	Total for 2005/06		Change from 2004/05	Target achieved?
		Total rec'd	% answered		
CEX	99.0%	8,041	97.8%	stable	✓
Commercial Services	43.0%	127	85.8%	improved	✗
Community Services	96.2%	6,083	91.1%	declined	✗
Learning Culture & Childrens' Services	96.7%	12,612	97.6%	stable	✓
Environment & Development Services	94.0%	3,570	95.0%	stable	✓
Resources	68.4%	10,586	86.6%	improved	✗
Total for Council	79.0%	41,019	94.0%	improved	✗

Stage 2 Complaints dealt with within 10 days Target = 95%	2004/05	Total for 2005/06		Change from 2004/05	Target achieved?
		Total rec'd	% answered		
CEX	n/a	1	100.0%	n/a	✓
Commercial Services	n/a	0	n/a	n/a	n/a
Community Services	62.9%	59	59.3%	declined	✗
Learning Culture & Childrens' Services	100.0%	42	92.9%	declined	✗
Environment & Development Services	50.0%	6	50.0%	stable	✗
Resources	100.0%	19	100.0%	stable	✓
Total for Council	68.0%	127	76.0%	improved	✗

Stage 3 Complaints dealt with within 10 days Target = 95%	2004/05	Total for 2005/06		Change from 2004/05	Target achieved?
		Total rec'd	% answered		
CEX	100.0%	1	0.0%	declined	✗
Commercial Services	n/a	0	n/a	n/a	n/a
Community Services	44.0%	19	26.3%	declined	✗
Learning Culture & Childrens' Services	n/a	0	n/a	n/a	n/a
Environment & Development Services	100.0%	3	100.0%	stable	✓
Resources	n/a	2	100.0%	n/a	✓
Total for Council	55.0%	25	40.0%	declined	✗

Visitors seen within 10 minutes Target = 100%	2004/05	Total for 2005/06		Change from 2004/05	Target achieved?
		Total visitors	% seen		
CEX	100.0%	3,240	99.8%	stable	✓
Commercial Services	n/a	n/a	n/a	n/a	n/a
Community Services	98.0%	34,252	97.4%	stable	✗
Learning Culture & Childrens' Services	100.0%	19,941	100.0%	stable	✓
Environment & Development Services	100.0%	36,186	100.0%	stable	✓
Resources	95.3%	49,138	99.0%	improved	✗
Total for Council	98.0%	142,757	99.0%	stable	✗

Those needing further help seen within 10 minutes Target = 100%	2004/05	Total for 2005/06		Change from 2004/05	Target achieved?
		Total visitors	% seen		
CEX	98.0%	1,623	99.1%	stable	✗
Commercial Services	n/a	n/a	n/a	n/a	n/a
Community Services	97.0%	6,355	88.0%	declined	✗
Learning Culture & Childrens' Services	100.0%	12,126	100.0%	stable	✓
Environment & Development Services	100.0%	4,252	100.0%	stable	✓
Resources	99.6%	1,888	100.0%	stable	✓
Total for Council	98.0%	26,244	97.0%	stable	✗

Phone calls answered within 20 seconds Target = 95%	2004/05	Total for 2005/06		Change from 2004/05	Target achieved?
		Total rec'd	% answered		
CEX	97.3%	120,806	96.8%	stable	✓
Commercial Services	80.8%	76,359	80.1%	stable	✗

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Executive**27 June 2006**

Report of the Director of Resources

General Fund - Provisional Revenue Out-turn 2005/06**Summary**

- 1 This report sets out the projected out-turn position on the General Fund Revenue Account, the Housing Revenue Account (HRA), Commercial Services, the Collection Fund and the Public Sector Agreements (PSAs) for 2005/06. There are eight constituent parts to this report:
 - a. the provisional out-turn for the General Fund, which comprises departmental budgets and centrally held budgets (paragraphs 12 to 47) and the bids to carry budgets forward into 2006/07 (paragraphs 48 to 52);
 - b. the out-turn position on use of the General Contingency (paragraph 53);
 - c. the provisional out-turns for the Housing Revenue Account and Commercial Services (paragraphs 54 to 58);
 - d. the out-turn position on the Collection Fund (paragraphs 59 to 61);
 - e. an update on the achievements of efficiency savings/additional income incorporated into the 2005/06 budget (paragraph 62);
 - f. the out-turn position on the use of Reserves and Balances (paragraphs 63 to 65);
 - g. the creation of a reserve or provision to hold the spare budget from job evaluation to mitigate future costs of pay protection (paragraph 66);
 - h. the position of the Public Sector Agreements (paragraphs 69 to 70).
- 2 The Council expects that each department will maintain its expenditure within its overall budget allocation. Where an unpredictable event occurs that is not manageable within these budgets, a report should be presented to the Executive seeking additional funding either through an allocation from the contingency fund or from reserves. Each department has taken positive action to ensure that the tightest financial controls are in place to manage, wherever possible, the overspending pressures within their own resources. However overspends have occurred in three areas and these are addressed in the report.
- 3 The out-turn is based on the latest balances after the closedown of all the Council's revenue and capital accounts and the finalisation of the year end accounting exercise, which takes all known outstanding liabilities and income due to the Council into consideration. Members should note that there is the possibility of further adjustments once District Audit has audited the Accounts during August and September this year.

- 4 Members should also note that all the provisional out-turn reports have been prepared prior to the implementation of year-end adjustments for FRS17. This has been done in order to keep consistency with figures reported in monitoring reports throughout the year. The FRS17 adjustments will be included in the figures reported within the Statement of Accounts which is elsewhere on this agenda.
- 5 The main messages in the report are as follows:
- a. The majority of portfolio areas have managed to outturn within their budgeted level of funding. Overall these areas have combined to provide a gross £2.117m underspend. In addition corporate budget areas have also contributed a gross £0.921m underspend.
 - b. Three areas have overspent:
 - Adult Social Services (£793k)
 - Children's Social Services (£593k)
 - Treasury Management (£102k)

In total the overspends on these three areas total £1.488m which have had to be met from underspends elsewhere in the council. As such the net underspend has reduced from £3.038m to £1.55m.
 - c. The reports taken to the individual EMAP meetings, together with the centrally held budgets reported here and other actions included in this report for Member approval, show a projected net underspend of £1,550k. Carry forward requests total £1,158k. Agreeing these will leave a net underspend of £392k (0.23% of the net revenue budget, 0.11% of gross expenditure budget). This is an improvement of £1,285k from the last monitor;
 - d. Action has been taken within directorates to manage the overspends identified in earlier monitoring reports;
 - e. The HRA working balance is provisionally £5,116k, with a carry forward request of £19.8k;
 - f. Commercial Services are reporting a deficit of £22k after taking account of uninsured losses, further details of which are given in paragraphs 56 to 58;
 - g. The collection of in-year debt on both council tax and national non-domestic rates (NNDR) has improved from those experienced during 2004/05 and the year-end surplus on the Collection Fund is £165k of which £133k will be available to the council as part of the 2007/08 budget setting process;
 - h. A request that a new reserve be approved, utilising the underspend on the job evaluation budget;
 - i. The level of total reserves at 31 March 2006, before adjusting for the year-end position, is projected at £4,949k. The net underspend would increase this to £6.499m, but after allowing for the use of balances already approved as part of the budget process (£1,079k net of use in 2005/06), the carry forward requests of £1,158k and a predicted receipt of NNDR refunds of £75k would increase the overall level of reserves to £4.964m.

The minimum level recommended for 2005/06 by the Comprehensive Performance Assessment (CPA) is £5.25m, and the guideline figure for 2006/07 is £4.95m.

- 6 The financial year end is an artificial cut off point, essential for control and reporting purposes. However, the existence of an underspend at that particular date does not mean that the resources are no longer required to ensure that ongoing projects are completed. Members have agreed the principle that where such underspends occur the budget can be 'carried forward' into the new financial year. This also gives a greater financial control as it reduces the need for budget holders to rush to spend large sums of money at the year-end. The total recommended by the service EMAPs to be carried forward is £1,158k. The details of these proposals are set out in full in Annex 4 and in summary in paragraphs 48 to 51. The report recommends that Members look at these requests and determine which should be approved. In addition to these requests there is also a request in paragraph 52 for the HRA to carry forward £19.8k.
- 7 If the funding requests of £1,158k are carried forward to this financial year, the provisional revenue underspend of £1,550k changes to £392k or 0.11% of the expenditure budget. Neither the Department of Communities and Local Government (DCLG) or the Chartered Institute of Public Finance and Accountancy (CIPFA) produce statistics that would enable a robust comparison of the CYC provisional out-turn to other councils.
- 8 There has been a significant improvement in the Council's position since the second monitoring report projected an overspend of £893k. There are many reasons for this and they are set out in paragraphs 16 to 47 and show that there has been a reduction of £646k in the projected overspend in portfolio areas, after taking into account carry forward requests, and a further increase in the projected underspend on central budgets of £616k.
- 9 Members should be assured that some areas of recurring overspend have been addressed as part of the 2006/07 budget process, although there are others which will cause problems into 2006/07. Most notably work is on-going to identify and quantify the prime drivers for the overspends in Adult and Children's Social Services. Such work will assist services in developing appropriate mitigating actions but will also inform the development of the 2007/08 budget and the council's medium term financial strategy.
- 10 Annex 5 also shows the current projection for the level of overall reserves at 31 March 2007. Assuming a small level of NNDR rebates the projection is for a figure of £4.964m. However, while there may be further NNDR refunds during 2006/07, the level of these cannot be guaranteed. This compares to the Comprehensive Performance Assessment (CPA) Benchmark for 2006/07 of £4.95m. The position on reserves and balances for 2005/06 is further discussed in paragraphs 63 to 65.
- 11 There is a provisional working balance to carry forward of £5,116k on the Housing Revenue Account, which is £1,549k higher than projected in the second monitor report. This has mainly resulted from capital programme slippage resulting in the revenue contribution to capital not being needed in

2005/06. After deducting the underspend on revenue contributions (£1,510k), which will be required in 2006/07 and the request to carry resources forward (£19.8k) the working balance remaining is £3,586k which is only £19k different from that forecast in the second monitor. HRA issues are further discussed in paragraphs 54 to 55.

The General Fund

- 12 The General Fund net expenditure budget for 2005/06 set by Council on 24 February was £166,382k (£167,695k before the use of balances and reserves).
- 13 There have been various changes agreed by Members on utilising reserves, including the agreement of carry forwards from 2004/05, which have increased the net expenditure budget to £169,775k. All the changes agreed to date, including the 2004/05 underspends carried forward into 2005/06, are set out in Annex 1, and these include the advance of £21k from the sum set aside in 2006/07 for the costs of the public inquiries to meet preliminary costs that had to be incurred in 2005/06.
- 14 Members are reminded that early closure of accounts means that more estimating techniques have to be used. Occasionally this may lead to the District Auditor amending final grant claims, potentially impacting on the following financial year. They are also reminded that wherever possible a prudent estimate will be made, but there may still be instances where grant income will be changed on audit.
- 15 A comprehensive breakdown of the projected position on the General Fund is shown in Table 1. Key parts of this are explained in more detail in paragraphs 17 to 53. A comparison of the movement in the projected under and overspends from the last monitoring report is set out in Annex 2. Information on the components of the variations can be obtained by reading the individual EMAP reports. An analysis of the key items which comprise current under and overspends for central services is included at Annex 3. The central budgets are not reported to an EMAP and so must be considered by the Executive, together with reasons for any likely variations at out-turn. Information on these is set out in paragraphs 42 to 47.

Table 1 – Summary Outturn

Portfolio	Currently Approved Budget			Provisional Out-turn £000	Variance Out-turn to Net Budget	
	Gross Exp. £000	Income £000	Net Budget £000		£000	%
Education	126,733	38,740	87,993	87,318	-675	0.8
Children's Social Services	10,089	972	9,117	9,710	+593	6.5
Leisure and Heritage	15,311	4,539	10,772	10,619	-153	1.4
Economic Development	5,949	4,041	1,908	1,878	-30	1.6
Environment and Sustainability	17,333	4,575	12,758	12,719	-39	0.3
Planning and Transport ***	31,776	19,801	11,975	11,940	-35	0.3
Prop'd use of Deptal u/spend †	-	-	-	80	+80	####
Chief Executive's Department	11,638	4,315	7,323	7,136	-187	2.6
HR Corp Saving - Pay Add Ons	(100)	-	(100)	-	+100	-
Resources	56,912	53,290	3,622	2,628	-994	27.4
Housing	12,323	10,979	1,344	1,160	-184	13.7
Adult Social Services	54,157	24,165	29,992	30,785	+793	2.6
Total of Portfolios	342,121	165,417	176,704	175,973	-731	0.4
<u>Centrally Held Budgets</u>						
Asset Management	(12,739)	-	(12,739)	(12,739)	-	-
Treasury Management	9,661	7,136	2,525	2,627	+102	4.0
Other Central Budgets	3,207	309	2,898	2,364	-534	18.4
General Contingency φ	387	-	387	-	-387	####
General Fund Total	342,637	172,862	169,775	168,225	-1,550	0.9

*** The budget includes £21k for public inquiries advanced from funding that exists in 06/07.

† It is proposed to use the net underspend, after allowing for carry forward requests, on the DECS directorate to repay back the Venture Fund loan on the DECS restructuring

φ This is net of the 413k allocated to other budget areas.

16 The majority of portfolio areas have managed to outturn within their budget level of funding. Overall these areas have combined to provide a gross £2.117m underspend. In addition corporate budget areas have also contributed a gross £0.921m underspend providing a gross underspend of £3.038m. However, while this is a positive position, overspends in three areas (£1.488m) have to be met from these underspends reducing the net outturn position to £1.55m. These areas are:

- Adult Social Services (£793k)
- Children's Social Services (£593k)
- Treasury Management (£102k)

17 Members need to be clear about the significance of these overspends. While the treasury management issue is clearly linked to in year events (most notably delays in the sale of the Barbican), those in social care potentially represent an on-going increase in the council's cost base which will feed through to future service and budget planning processes. At this stage work is still being undertaken to quantify impacts but:

- LCC have identified £355k of cost pressures in the £593k which will recur in 2006/07 (Table 2);
- The overspend in Adult Social Services was lowered by a number of non-recurring savings. Without such savings the overspend would have exceeded £1m and could have potentially been as high as £1.4m. Work is currently underway to identify the extent to which such costs will feed through to 2006/07 and beyond.

Education Services (Out-turn Projection -£675k, movement from last monitor projection -£704k)

- 18 At the time of the second monitoring report in December an overspend of £29k was projected. The final outturn now shows an underspend of £675k. If Members approve budget carry forwards totalling £179k (see paragraphs xx and annex 4) then the more accurate comparative figure would be a £496k net underspend. The full details of all the variations that make up the £675k were presented to the EMAP meeting. The major changes from the last monitoring report are set out briefly below:
- a. Standards Fund grant is received from Government to cover the Academic Year up to 31 August. There is still a further £179k of the council's contribution to spend in the period from 1 April to 31 August 2006. It is proposed to carry this forward into the 2006/07 financial year.
 - b. An increase in the underspend on Home to School Transport of £71k.
 - c. A £100k more favourable position than was projected on Out of Authority Placements because the potential additional placements identified in December were avoided.
 - d. A £71k increase in the net surplus on Inter Authority Recoupment fees with neighbouring LEAs.
 - e. A £27k higher than expected grant from the LSC to cover the costs of post 16 SEN pupils.
 - f. Careful management within the Adult Education service to bring a projected £30k deficit back into line with the budget.
 - g. An £82k backdated rates refund in respect of Archbishop Holgate's School.
 - h. A £45k staffing saving within the finance team due to a number of vacant posts in the later part of the financial year.
 - i. Later than planned opening of the four PFI schools resulting in lower payments to the private provider and a net saving to the council of £66k.
- 19 Many of the underspends are either one-off or have been achieved by initiating specific management action to cease spending in a number of non-essential areas. This was in response to the difficult overall council budget position being projected at the time of the last monitoring reports. Inevitably the majority of these savings are only sustainable in the short term and cannot be repeated in 2006/07 without impacting seriously on the levels of service provided. Initial estimates of the 2006/07 position were also provided

to the EMAP and showed a possible net saving of £47k in 2006/07.

Childrens' Social Services (Out-turn Projection +£593k, movement from last monitor projection +£323k)

- 20 At the time of the second monitoring report in December an overspend of £390k was projected. The service was also proposing some action that was hoped would reduce the overspend to £270k by the end of the year. Although some of this action was successful in reducing a number of the projected overspends, the final outturn now shows an increase to £593k. Full details of all the variations that make up the £593k overspend were presented to the EMAP meeting. The major changes from the second monitoring report are set out briefly below:
- a. An increase in the overspend on Legal Fees from £42k to £62k.
 - b. A £63k increase in fostering costs since the second monitor due to income targets not being met and one-off costs being incurred.
 - c. An increased number of care leavers requiring accommodation and allowances, increasing the overspend by £72k.
 - d. One additional externally purchased placement and an increase in the number of secure remand days costing an extra £55k.
 - e. A £24k increase in the overspend on Inter Agency Adoption fees.
 - f. A net increase in staffing costs of £94k due to the non-achievement of vacancy factor targets, the use of agency staff cover in essential services and sickness levels
- 21 Although some of the underlying variations have already been accounted for when the 2006/07 budgets were set and a number of variations are of a one-off nature, there are still some significant items that are expected to have an impact in 2006/07. Initial estimates of the 2006/07 impact were presented to the EMAP meeting and already show a pressure of at least £355k in 2006/07 above currently provided budgets. These are shown in Table 2.

Table 2 – On-Going Impacts of Pressures in Children's Social Services

	Expected Impact £'000
Legal Fees	60
Section 34 Contact (parental contract arising from care proceedings)	65
The Glen	30
Increasing numbers of care leavers requiring accommodation	80
Externally purchased placements	70
Inter-agency adoption fees	50
Total	355

Leisure and Heritage (Out-turn Projection -£153k, movement from last monitor projection -£183k)

- 22 There has been an improvement from the last monitor report. Full details were presented to the EMAP, but the major changes are set out briefly below:
- a. Significant underspends within Parks and Open Spaces totalling £60k as a result of a more proactive approach to income generation and the ceasing of non-essential maintenance work.
 - b. Savings of £43k in the Sports Facilities Management budgets on staffing, training and publicity.
 - c. A reduction in the underspend at Monks Cross of £29k because the budget for work to the running track that was not expected to be completed by the end of the financial year was redirected to equipment purchase as part of a larger lottery funded scheme.
 - d. £18k more income at Oaklands as the capital refurbishment programme started later than expected.
 - e. Additional net savings within the Youth Service due mainly to staff vacancies totalling £16k.
 - f. Savings of £18k in overall departmental management budgets, again due to some posts being kept deliberately vacant for longer periods.
- 23 Many of the underspends have been achieved by initiating specific management action to cease spending in a number of non-essential areas. This was in response to the difficult overall council budget position being projected at the time of the last monitoring reports. Inevitably these savings are only sustainable in the short term and cannot be repeated in 2006/07 without impacting seriously on the levels of service provided.
- 24 Although many of the underlying variations have already been accounted for when the 2006/07 budgets were set, there are still some significant items that are expected to have an impact in 2006/07. Initial estimates of the 2006/07 impact were also presented to the EMAP meeting.
- 25 Bids to carry forward sums for specific proposals total £153k were considered by the EMAP meeting and have been referred to the Executive meeting for consideration. They are detailed in annex 4.

Economic Development (Out-turn Projection -£30k, movement from last monitor projection -£30k)

- 26 The main change from the reported position is the £25k underspend in the City Centre Partnership which has resulted from a requirement to spend the Yorkshire Forward grant prior to the council's contribution. However, as part of the contract with Yorkshire Forward this contribution will need to be carried forward and spent in future years. It is necessary therefore to request a carry forward for this budget. This is primarily a presentational variation since the £25k carry forward for the City Centre Partnership had been agreed as part of the Partnership's business plan and had therefore been built into the figures reported at the last meeting. There was also a shortfall of £38k in income from Newgate Market which has been offset by reduced operating costs and other savings within City Centre Management budgets totalling £35k. Other

budgets within Economic Development underspent by £8k.

- 27 In relation to the Tourist Investment Fund, as reported in the second monitoring report, the majority of the work of the work was expected to be completed by the end of the year. This has been achieved but some of the architectural lighting and work on the city walls visitor information panels, interpretation and trail leaflets will not be completed until July: the funding profile for the scheme accommodates this.
- 28 As reported to previous meetings the work of the York Training Centre is dependent on external contracts (wholly funded externally) and with the withdrawal of government schemes and tighter funding regimes on existing contracts, significant adjustments have had to be made to come within budget. At the previous meeting it was reported that this could be managed within budget and the Centre's reserves, and this has been achieved.
- 29 At the end of the financial year the York Training Centre reserves are £10k, following a deficit of £27k for the financial year (2.3% of turnover). This has been achieved through managing a 12% reduction in turnover and staff reductions of around 20%.
- 30 The priority for 2006/07 is to achieve a balanced budget within the year and officers are reviewing the impact of the current contract situation on the level of turnover within the Training Centre. However the management action undertaken during 2005/06 to reduce staffing levels leaves the centre in a better position to manage the situation than that of 12 months ago. A review of current expenditure requirements on a month by month basis is also being undertaken. Updates will be brought to Members as the year progresses.
- 31 Future Prospects provides the local community with an access point for exploring options for employment, career development, education and training. It is a partnership organisation between City of York Council and York College. It is funded by the partners and attracts small amounts of additional funding from appropriate sources. There has been no call for unbudgeted council resources during the year.

Environment and Sustainability (Out-turn Projection -£39k, movement from last monitor projection -£14k)

- 32 The gross underspend of £39k compares to a projected underspend of £25k reported in the second monitor. The majority of the over/underspends identified and reported to the EMAP were predicted throughout the year. The main change is the overspend on urgent repairs at the crematorium.
- 33 It is important to consider the outturn position in terms of whether any variances highlighted are of a recurring nature that will effect 2006/07. The shortfall of income at the Crematorium and the Pest Control service have been addressed in the 2006/07 budget. The other significant overspends related to one-off expenditure at the Crematorium and the interim arrangements for toilet cleaning. The underspend in Waste due to reduced tonnages being sent for landfill suggests that the Waste budget is adequate for 2006/07.

Planning and Transport (Out-turn Projection -£35k, movement from last monitor projection -£75k)

- 34 The provisional outturn position for the portfolio shows an underspend of £35k for the financial year after receiving a further budget allocation for the costs of £21k incurred preparing for the Heslington East Public Inquiry. This is funded from a £500k budget provision in 2006/07. This underspend has been achieved despite shortfalls in key income budgets primarily parking and development control and a significant increase in energy bills for street lighting. Full details were presented to the EMAP meeting.
- 35 It is important to consider the outturn position in terms of whether any variances highlighted are of a recurring nature that will effect 2006/07. The shortfall of parking income and the shortfall of Land Charges income have been addressed in the 2006/07 budget. The overspend on street lighting energy is being addressed by using the completed inventory to obtain a cheaper electricity price. There are concerns however that further increases in energy prices may mitigate any savings. The ongoing downturn in planning applications will also require detailed monitoring to ensure any continued shortfall in income can be managed within the City Strategy budget.

Planning and Transport - Proposed Use of Departmental Underspend

- 36 It considering the out-turn position and outstanding liabilities that could be repaid from departmental underspends the Director of Resources identified that there was an outstanding Venture Fund loan for the DEDS restructure costs. The total net underspending after allowing for carry forward requests for the former DEDS department amounted to almost £80k, but show as £79k due to roundings in the presentation of this report. He is therefore recommending that £80k of the Venture Fund be repaid thus achieving two aims: to increase the value of the Venture Fund for the future calls on it for LPSA2 and the accommodation review, and to repay the loan from underspends that can, at the moment, be more directly identified with the purposes of the original loan.

Chief Executive's Department (Out-turn Projection -£187k plus +£100k on HR savings for pay add-ons, movement from last monitor projection -£183k)

- 37 During 2005/06 the directorate has been operating in an environment of high demands, constant change and financial constraint. Faced with meeting a £150k saving in a forthcoming departmental restructure and other in-year budgetary savings and efficiencies, a cautious approach to filling vacancies became the directorate's underlying policy. Including holding vacant the Deputy Chief Executive's and PA Support posts from December 2005, this has subsequently achieved an in-year saving on vacant posts totalling £180k. As part of the directorate restructure, a saving of £150k has been offered up in 2006/07. Full details of variations are set out in the EMAP report.

Resources (Out-turn Projection -£944k, movement from last monitor projection -£1,127k)

- 38 Members will note that the provisional out-turn has moved by over £1.1m from the last monitor. However, of the total underspend £721k has been requested for be carried forward, and of this £232k is for the replacement FMS project and £291k is for the easy@york project. Key variances against budget include:
- a. A £177k under achievement of the procurement savings target set by Members. A programme of work is being undertaken to manage this savings target in 2006/07.
 - b. A £207k over-achievement of rental income in the Commercial Property Portfolio. This includes a one-off backdated rent increase of £99k relating to the Borthwick Institute.
 - c. The delay in the implementation of the Financial Management System (FMS) Replacement project has resulted in a total underspend of £232k: £88k in Financial Services and £144k in ITT. This underspend is the subject of a carry forward bid.
 - d. A £291k underspend arising from the revised programme timetable for the Easy@York project. This is the subject of a carry forward bid.
 - e. A £193k underspend on the ISIS Replacement project. This is the subject of a carry forward bid.
 - f. Some development projects in Information Technology & Telecommunications (ITT) have been completed at less cost than originally anticipated. The total underspend amounts to £105k.
 - g. Some development projects in ITT have been delayed and will not be completed until 2006/07. The resulting underspend amounts to £108k.
 - h. An increase in housing and council tax benefit overpayments made in 2005/06, together with increased recovery work, has led to a £234k overachievement of overpayments recovery income. However, overpayments are a loss area for benefits subsidy purposes, and the estimated final housing and council tax benefit subsidy claim is showing an overspend of £158k.

Housing (Out-turn Projection -£184k, movement from last monitor projection -£184k)

- 39 The second monitor report identified that this service was expected to spend at budget. During the latter part of the year savings have arisen due to management work to try to contain expenditure for the whole department within existing resources. Savings have principally occurred in staffing costs due to vacancies and the departmental restructure. The other variations were set out in the EMAP report.

Adult Social Services (Out-turn Projection +£793k, movement from last monitor projection +£293k)

- 40 EMAP were presented with an overall overspend of £793k, together with details of the main variations that made up this overspend. They were also

reminded that an overspend of £1,171k had been projected earlier together with management action which was expected to bring the level of overspend down to a figure of £500k projected at the second monitor. Several of the actions have not achieved the expected level of savings. The full details of how the overspend had arisen were set out in detail in the EMAP report. The report also identified that some of the underspends that had occurred in 2005/06 were one-off and not expected to recur, thus putting even more pressure on the 2006/07 budgets. If the underlying pressures are not addressed the scale of the impact in 2006/07 could once again be well over £1m. Work is on-going to quantify and address these issues.

- 41 The key pressures relate to community support, where controlling of expenditure has been a particular problem. In such areas the following trends have been identified:
- a. Activity on home support packages peaked in November, began to fall in December / January and spiked again in March, leading to an overspend higher than that predicted. Encouragingly activity in April and May 2006 shows a decline from the high levels in March. There appears to have been a gradual decline in elderly customer numbers (other than the spike in activity during 2005/06) offset by increases in costs and need.
 - b. Customer numbers have increased slightly in Learning Disabilities however at the same time the level of need in a number of cases has also increased.
 - c. Spend on home care (total of purchased and in house) has increased by 6% from 2004/05 levels and spend on residential care has increased by 4% from 2004/05 levels. A report was made to the EMAP on the review and modernisation of Home Care which identified potential reductions in expenditure which will assist in managing this financial pressure during 2006/07.
 - d. The average cost of a home care package (all life stages) has increased from £73 to £80, an increase of 9.5%.

Centrally Held Budgets

Asset Management Revenue Account

- 42 This budget represents income which is received as purely internal transactions for asset rentals. It is an accounting convention which the Council is obliged to use. It is not expected to over or underspend.

Treasury Management (Out-turn Projection +£102k, movement from third monitor projection -£348k)

- 43 The provisional out-turn provided by the Capital and Treasury Management part of Strategic Finance is a deficit (overspend) of £102k an improvement of £348k on the position reported at the second monitor. The principal elements that contribute to this variation and deficit are shown in Table 3.

Table 3 – Movements on Treasury Management Budget

	Monitor Two £(000)	Out-turn £(000)	Change £(000)
<u>Decrease in average balances</u> The delay in the capital receipts has resulted in an impact on the Council's cash flow, which has had a knock on effect on the treasury management budget. As a result of the underachievement of capital receipts against the anticipated plan the Council is using its existing cash balances to fund the capital programme, resulting in a significant drop in the average core general fund cash balances available for investment.	597	502	-95
<u>Investment interest</u> Interest rates were reduced in August 2005 to 4.5%, which was slightly later than budgeted for. This, with the interest from Harewood Whin being received and a number of market beating investments has resulted in a better than forecast interest return.	-109	-189	-80
<u>Venture Fund Interest</u> There have been a number of changes to the repayment profiles on the venture fund, including a number of deferrals which has result in interest earned being more than budgeted for.	-44	-51	-7
<u>Minimum Revenue Provision (MRP) decrease</u> There has been a reduction in MRP because the opening balance for 2005/06 on the Capital Financing Requirement is lower than expected. This is because under the Prudential System it is no longer necessary for the HRA to make a set-aside payment, and so this payment was not made in 2004/05.	-83	47	130
<u>Business Rates Refund Interest</u> The Council has received backdated interest on a number of the large rating revaluations that took place on CYC owned property in 2004/05 and 2005/06. This income was unbudgeted for and therefore lowers the overall overspend.	Nil	-187	-187
<u>Club Loan Debt Restructure</u> Negotiations to restructure the Council's £10m have been hampered by one of the partner authorities reluctance to reschedule. However, around the table negotiations did take place in March 2006, and the reluctant partner arranged to revisit the proposal with their advisors and elected members. It is hoped that the saving will be realised during 2006/07.	80	80	0
<u>Miscellaneous</u> Small variances were also incurred.	9	-6	-15
TOTAL	450	102	-348

Other Central Budgets (Out-turn Projection -£534k, movement from second monitor projection -£212k)

- 44 These budgets cover a variety of funding held centrally and details are shown at Annex 3. Members were advised in the third monitor that the likely underspend in this area was £322k, however the provisional out-turn is showing an underspend of £534k.
- 45 The main causes for the change are that it has not been necessary to make as large a provision for bad and doubtful debts as had been forecast, saving £72k, and, as a consequence of employee cost savings elsewhere, the corporate element of superannuation costs are £77k less than the budget. Other minor variations have resulted in savings totalling £ 63k, including £25k on compensatory budgetary adjustments provision for sold properties due to the delay in sales.
- 46 The total expenditure on pensions and redundancy payments is £1,235k, a £10k underspend. There has been no movement on this budget from the last monitor. However, of this spend only £454k represents one off costs with £881k resulting in recurring costs in future years.
- 47 Members were promised an update in all monitoring reports regarding the receipt of NNDR refunds following successful appeals. The second monitor reported the expected net cumulative transfer to reserves in the year, after deducting all fees due to the Council's Agents, would be £365k. The out-turn position is a transfer of £493k, and this is included in Annex 5.

Carry Forward Requests

- 48 A major reason for the underspend shown in the table in paragraph 14 is the value of the projects for which budgetary provision existed in 2005/06, but where the projects could not be completed. The Chief Officers have made requests for these budgets to be carried forward into 2006/07, and full details of the requests from individual EMAPs for approval by the Executive are shown in Annex 4 (total £1,158k). Table 4 summarises the requests and compares them to the under/over spends in the provisional out-turn.

Table 4 – Carry Forward Requests

	Provisional Over/Under Spend £000	Bids to Carry Budgets Forward £000	Variation £000
Portfolio			
Education	-675	+179	-496
Children's Social Services	+593	-	+593
Leisure and Heritage	-153	+153	-
Economic Development	-30	+25	-5
Environment and Sustainability	-39	-	-39
Planning and Transport	-35	-	-35
Prop'd use of Deptal u/spend	+80	-	+80
Chief Executive's Department	-187	+80	-107
HR Corp Saving - Pay Add Ons	+100	-	+100
Resources	-994	+721	-273
Housing	-184	-	-184
Adult Social Services	+793	-	+793
Total of Portfolios	(731)	1,158	+427
<u>Centrally Held Budgets</u>			
Asset Management	-	-	-
Treasury Management	+102	-	+102
Other Central Budgets	-534	-	-534
General Contingency	-387	-	-387
General Fund Total	(1,550)	1,158	-392

49 It can be seen from the preceding table that the total of the requests to carry budgets forward is less than the total general fund underspend in the year. On a departmental basis, with the exception of the newly created Learning, Culture and Children's Services, the requests to carry forward budget are all less than the departmental underspend in the year, which is one of the criteria for carry forward. The other criteria are:

- Specific approved projects.
- Not completed in year.
- The projects are still required by the Council

It should be remembered that all carry forward sums will become one-off budgets for 2006/07.

50 With regard to the request from Learning, Culture and Children's Services Members are asked to remember that the DfES grant aids certain types of expenditure provided the Council puts in an equal sum. Also that there is a period of 17 months over which to incur the expenditure (from April to the end of August the following year) to give schools, in particular, to utilise the expenditure in a school year rather than a financial one. The options available to Members are:

- One: reject the request on the basis that the rules have not been complied with. Under this option the match funding of a further £179k from the government will be foregone. However, due to the timing of the grant offer and the out-turn reports, the money will have already been spent and will have to be funded from 2006/07 resources.

- Two: approve the request in order to access the match-funding from the government.

- 51 It is recommended that Members approve the carry forward bid for Education despite the overspend on Childrens' Social Services, as by carrying this sum forward it will enable an equal sum to be received from the DfES, thus doubling the resources available.
- 51 Approving all the carry forward requests will mean that the revised net increase in general fund balances will be £390k.
- 52 In addition to those General Fund requests shown above the HRA have also requested that £19.8k be carried forward into 2006/07. Again, details of this request are shown in Annex 4.

General Contingency

- 53 Contingency funding amounting to £800k was set aside in the budget process, and during the year supplementary estimates totalling £432k were approved and are set out in Table 5. Some areas did not need the full allocation and returned the excess budget, leaving £387k. At the second monitor it was forecast that the underspend would be £308k.

Table 5 – General Contingency

Amount Included in Budget Papers £000		Recurring (R) One-off (N)	Budget Approved £000	Unused Budget Returned £000	Budget Total £000	Recurring Budget Issued £000
	Original Allocation				800.0	
	Balance Financial Pressures (Exec 5/5/05)	R	13.0		-13.0	13.0
	E-government (Exec 18/1/05)	R	100.0		-100.0	100.0
	Theatre Royal (Exec 5/4/05)	R	5.0		-5.0	5.0
	Staffing (Exec 5/4/05)	N	29.0	-6.8	-22.2	-
	Public Consultation of Budget (Exec 28/6/05)	N	15.0	-10.2	-4.8	-
	Staffing Issue (Urgency 27/9/05)	R	40.0		-40.0	40.0
	Archbishop Enthronement (up to) (Exec 27/9/05)	N	5.0	-2.4	-2.6	-
	Nursing/Residential Care (Exec 25/10/05)	R	100.0		-100.0	100.0
276.0	Fair Price for Care (£100k already awarded - nursing/residential care above)	R	125.0		-125.0	125.0
	Balance Remaining				387.4	383.0
	Items identified during budget setting					
200.0	Parking Review Phase 3 (not now expected to be needed in 2005/06)	R			-	-
150.0	Out of Authority Placements (being managed within sum allocated from reserves and other management action)	R			-	-
125.0	Supporting People (not now expected to be needed in 2005/06)	R			-	-
200.0	Children's Act 2004 (allocation made from reserves for 2005/06 costs)	N			-	-
25.0	Asbestos (not now expected to be needed in 2005/06 as existing budget will be sufficient)	R			-	-
50.0	Ledger replacement contract costs (not now expected to be needed in 2005/06)	R			-	-
70.0	Fraud investigation (not now expected to be needed in 2005/06)	R			-	-
100.0	Risk Factor associated with savings targets - all the underachievement against savings targets are included in the departmental projections. There have been no requests for this sum to be released.	R			-	-
	Total Approved		432.0			
	Total Repaid			-19.4		
	Balance Remaining on Contingency				387.4	
	Cost of Recurring Budgets Released					383.0

A budget saving of £415k was taken in 2006/07 to reflect the underspend on recurring items on this budget.

Housing Revenue Account (HRA)

- 54 The provisional out-turn on the HRA is a working balance of £5,116k at 31 March 2006, compared to the projection reported in the last monitor of £3,567k.
- 55 The reasons for the increase in the working balance were presented to the

EMAP meeting. £1,510k of the working balance will be required to fund the re-phased works on the capital programme in 2006/07 and £19.8k will be required to fund the carry forward requests in paragraph 52 above leaving a net surplus of £3,586k on the HRA. It is recommended that this surplus remains on the HRA and be reviewed as part of the first quarter 2006/07 monitoring report as it can be used to fund HRA revenue expenditure or as a revenue contribution to capital expenditure to meet the decent homes standard.

Commercial Services

- 56 The turnover for the year was budgeted to be £24.1m, with a target surplus set by the Council of £150k, reflecting the move to Best Value accounting. Since the budget was set there have been some changes to the underlying costs to be borne by Commercial Services. These include the costs associated with a temporary staffing structure and the increased cost of the proportion of the superannuation charge on service accounts, offset by reduced costs due to price reductions following a central procurement exercise. Members agreed that the target surplus be replaced with a contribution from general fund services (as the saving was being made within general fund services) of £125k.
- 57 At the second monitor report Commercial Services were reporting a small trading loss, but also reported that expenditure was being closely monitored and external work was being sought. However, since that time there has been a fire at the depot and several vehicles were destroyed. It is anticipated that costs of up to £114k will not be recoverable under the Council's insurance policy and taking these costs into account the provisional out-turn position is that the service will have made a £22k deficit on its activities.
- 58 The net effect of the transfer from general fund and the in-year loss is that the balance on the commercial services reserve is £391k. Members have previously agreed that a realistic balance to be held against future trading losses for Commercial Services was £300k and it is recommended that the surplus of £91k is transferred to general fund balances.

Collection Fund

- 59 The Collection Fund is a statutory account and receives all Council Tax and National Non-Domestic Rate (NNDR) income, together with any residual income from pursuing remaining arrears from the poll tax years. There is a legal requirement that an estimate of the year-end position is made during January to enable the council taxes of the billing authority (CYC) and the major precepting authorities (North Yorkshire Police and Fire Authorities) to be set including either a reduction (if there is calculated to be a surplus available) or an increase (if there is a deficit to recover) for the projection. The projection made in January 2006 was that the account would be at 'break-even', i.e. that there would be neither a surplus nor a deficit at 31 March 2006.
- 60 The provisional out-turn gives a surplus of £166k, and this change has arisen principally due to prudential accounting when calculating what the year-end

position would be. A prudential view is taken as it is a statutory requirement that any calculated surplus/deficit must be distributed/charged to Council Tax payers, and it is not good practice to distribute more than can reasonably be guaranteed. The year-end surplus means that there will be £133k (CYC's share of the surplus) available for distribution to York Council Tax payers in 2007/08, or £2.05 per band D.

- 61 In addition to the above there are some performance indicators for this service - the proportion of current year debt that is collected in the year. This information is required for both the collection of Council Tax and NNDR. The percentages collected are 96.1% and 97.0% respectively for 2005/06. These are an improvement from the collection rates in 2004/05, 95.1% and 96.7%, when the service was still experiencing delays in the recovery procedures following the introduction of the new computer system. The target collection rates for 2006/07 are 97.1% (council tax) and 98.4% (NNDR) and the service is working towards achieving these.

Update on the Achievements of Efficiency Savings/Additional Income/Growth Items Incorporated into the 2005/06 Budget

- 62 The 2005/06 budget included £6,010k of budget/efficiency savings and £5,387k for growth. With few exceptions they were all achieved. Where there were problems these were highlighted in relevant EMAP reports. These include:
- a. *Planning and Transport* - the position on parking income was constantly monitored and reported to Members. New initiatives were introduced, and there was an upturn in income towards the end of the financial year.
 - b. *Chief Executive's Department* - the saving resulting from a review of 'pay add-ons' (£100k) which was to be delivered by reviewing such areas as overtime working, use of temporary staff, etc., did not deliver any budget reductions.
 - c. *Resources* - a target was set to deliver savings of £326k from changes in procurement practices. To date £109k of procurement savings have been identified for 2005/06 and it is anticipated that £40k will be received from the Yorkshire Purchasing Organisation and other rebates, leaving an under-achievement of £177k. Work is currently taking place to reduce this under-achievement in future years
 - d. *Social Services* - there has been a sustained increase in cost pressures, especially in domiciliary care. A recovery plan was put in place but did not achieve sufficient savings to reduce the pressure. Action is currently being undertaken on eligibility criteria to ensure that the 2005/06 budget saving target of £300k will be achieved in 2006/07.

Reserves and Balances

- 63 The available balance at the start of this financial year on the General Fund reserve amounted to £6,403k. Members have agreed use of balances to fund several large and non-recurring items of expenditure amounting to £3,267k and the return of an advance made in 2004/05 of £98k, which reduced the level of the reserve to £3,234k. Members also approved the transfer to

reserves of unbudgeted one-off income from the additional refunds on NNDR identified in paragraph 40, totalling £493k. In addition Members acknowledged that it might be necessary to incur preliminary costs on the public inquiries in 2005/06 for which approval was included as part of the 2006/07 budget. Costs of £21k were incurred, and have been funded from the general fund balance. Details of all these are shown at Annex 5. The balance remaining is therefore £3,706k, before the year-end transfer from the revenue account. Assuming the recommendations in this report are approved, there will be a transfer of £369k, the remaining net underspend, and £91k, from Commercial Services reserve. The effect of these, together with the sums already approved for the 2006/07 budget and a small assumption of NNDR refunds in the year, will result in a projected general fund balance at 31 March 2007 of £3,185k.

- 64 Members are reminded that balances are best used to fund non-recurring (one-off) expenditure. Using balances to fund recurring expenditure items creates funding problems in future years, as the resources no longer exist, but the expenditure will. Also, any further large approvals against these balances will reduce the scope for Members to utilise reserves to fund overspends or new investment in future years.
- 65 There are other revenue reserves, which are not included in the General Fund balance but which, as they are available to support general expenditure, are included in the reserves comparison purposes for the CPA calculation. These comprise the Commercial Services reserve (which is recommended to be held at £300k) and the Venture Fund (provisional out-turn £852k, and detailed in Annex 6). These additional balances are also included on Annex 5. The total of all the reserves is expected to be £4.964m at 31 March 2007, depending on how much of the approval for release of the Venture Fund for LPSA2 is used in the year. This compares to a CPA minimum recommended level of £4.95m for 2006/07.

Creation of a New Reserve

- 66 Members will recollect that the budget for 2005/06 included a sum for the costs of the job evaluation exercise. The balance of this budget has been transferred into a reserve to ensure that there will be sufficient funds available in the future to pay any costs of pay protection without causing an ongoing revenue budget pressure. This transactions has been included in the figures given in table 1 at paragraph 14 and annexes 1 and 5.

Virement Requests

- 67 The Council's financial regulations require that any virements between service plan heads of more than £100k are agreed by the Executive as part of the budget monitoring report. There are no requests in this out-turn report.

Supplementary Estimate Requests

- 68 The Council's financial regulations require that any requests for supplementary estimates are considered by the Executive as part of the budget monitoring report. There are no requests in this out-turn report.

First Public Service Agreement (PSA)

- 69 The Council received government funding of £929.5k for 11 PSA targets under the first agreement. In addition it agreed that a further sum of £348.7k would be made available from the Venture Fund to enable the schemes to meet their 'stretch' targets. The schemes were run over three years, and Officers implemented proposals that would best achieve the targets set. Most of the expenditure was scheduled to be spent in 2003/04 and 2004/05, with four schemes continuing into 2005/06. Table 6 shows the individual targets, budgets, cumulative spend, the % of the stretch target achieved and the value of the reward grant achieved.

Table 6 – PSA 1

Target	Approved Budget £000	Cumulative Spend £000	% of Reward Achieved %	Value of Reward Achieved £000
National Target 8 education and employment opportunities to care leavers to fund an education, training and employment officer.	92.0	92.0	100	282.8
National Target 11 adoptions of looked after children.	107.0	107.0	80-100	260.2
National Target 21 to reduce the rate of re-offending amongst young offenders.	245.0	214.0	0-100	84.8
National Target 26 to reduce the number of killed and seriously injured road casualties.	90.0	65.4	0	-
Local Target to increase bus patronage.	35.0	25.5	100	282.8
Local Target to increase the number of Year 6 pupils cycling to school.	70.0	50.9	100	282.8
Local Target on improving Council and Housing Benefit administration performance.	230.0	229.8	0	-
Local Target to improve pupil performance at Key Stage 3 in Science.	105.0	76.4	0	-
National Target to improve pupil GCSE performance across the LEA by focussing help in two underachieving secondary schools.	90.0	65.4	0	-
National Target to reduce levels of unauthorised absences in LEA schools.	50.0	44.2	0	-
Local Target to improve the condition of footpaths.	164.0	164.0	100	282.8
Sub-Total	1,278.0	1,134.6		1,476.2
Overall Council basket of 30 BVPIs (efficiency rate)			100	282.8
Total	1,278.0	1,134.6		1,759.0

- 68 As the PSA funding is subject to separate monitoring arrangements, the budgets and spend have not been included in the Departments totals in Table 1.

Consultation

- 69 With the exception of corporate budget items responsibility for which is

reserved to Executive, all elements of this report have been consulted upon as part of the wider Finance and Performance Monitoring Reports considered by individual EMAPs. These considerations have resulted in the carry forward requests detailed at paragraphs 48 to 52.

Options

- 70 Executive could choose to not agree some or all of the individual carry forward requests outlined in this budget. To do so would have an impact upon the continued delivery of specific areas of work and reprioritisation of resources within directorates.

Corporate Priorities

- 71 The principal function of this report is to provide a snapshot of the council's financial performance during the year 2005/06. As such it contributes to the proper financial management of the authority.

Implications

- 72 Financial - these are addressed in the body of the report.
- 73 Human Resources - there are no human resource implications.
- 74 Equalities - there are no equality implications.
- 75 Legal - there are no legal implications.
- 76 Crime and Disorder - there are no crime and disorder implications.
- 77 Information Technology - there are no information technology implications.
- 78 Property – there are no property implications.

Risk Management

- 78 Budget monitoring is a key element of the management processes by which the council mitigates its financial risks. This report provides members with a detailed summary of the council's performance in 2005/06 and the context in which its 2006/07 budgets must operate.

Conclusions

- 79 While the General Fund Revenue Account outturn is better than that which had been predicted, with a net under-spend of £1.55m, this position masks the serious issues which have arisen in the Adult (£793k) and Children's (£593) Social Services areas. When combined with that for Treasury Management (£102k) these overspends have accounted for approximately half of the underspend achieved by other service areas. While work is still

continuing initial indications are that unless they are addressed such pressures will feed through into 2006/07 and subsequent financial years. Identifying pressures and delivering appropriate mitigation will need to be a high managerial priority for the remainder of 2006/07.

- 80 In addition to this there are many projects to which the Council is committed that have not been completed in 2005/06 and for which requests are made to carry forward funding of £1,158k into 2006/07 (over £700k lower than the preceding year), to enable work to be completed. If approved, this will reduce the underspend to £392k which will be transferred into the general reserve. Members are asked to review these requests to carry forward funds.
- 81 While the council's reserves and balances are still above the thresholds determined by the CPA longer term pressures mean that there is little if any scope for funding expenditure from this area in future years. Indeed, as paragraph 65 reports current projections indicate that by the 31st March 2007 relevant reserves will be only marginally above the estimated CPA threshold of £4.95m.

Recommendations

- 82 Members are asked to:
- a. Note the provisional out-turn position, especially the impact of overspending areas as identified at paragraphs 16 and 17;
 - b. Agree to the use of the underspend on the former DEEDS service areas to repay the Venture Fund loan (paragraph 36;)
 - c. Review the requests to carry forward funds into 2006/07, totalling £1,158k for general fund services, detailed in Annex 4 and summarised in paragraph 48, and determine which ones should be approved;
 - d. Approve the request to carry forward £19.8k for the housing revenue account, detailed in Annex 4 and summarised in paragraph 52;
 - e. Approve the creation of a job evaluation reserve as set out in paragraph 66;
 - f. Approve the transfer of the remaining underspend to revenue reserves.

Author:

Author's name

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Title

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Dept Name Resources

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Chief Officer Responsible for the report:

Chief Officer's name Simon Wiles

Title Director of Resources

Report Approved

yes

Date 16/6/06

Chief Officer's name Peter Steed

Title Head of Finance

Report Approved

yes

Date Insert Date

Specialist Implications Officer(s)

Finance – Peter Steed, Head of Finance

Other Implications – Not Applicable

Wards Affected: List wards or tick box to indicate all

All yes

For further information please contact the author of the report

Background Papers

Second Finance and Performance Monitoring Report

Outturn Monitoring Reports to Individual EMAPs

Annexes

1. General Fund Net Expenditure Budget
2. Comparison Between Under/Overspends in Last Monitoring Report and the Provisional Out-turn
3. Other Centrally Held Budgets
4. Requests to Carry Budgets Forward into 2006/07
5. Reserves Statement
6. Venture Fund

General Fund Net Expenditure Budget

	£000	£000
Net Expenditure Budget		166,382
Use of Balances (agreed at Budget Council)		880
Use of Reserves (agreed at Budget Council)		283
Use of Commercial Services profits (agreed at Budget Council)		150
Use of General Fund Balances		
Repayment of over year-end advance for licensing (Exec 14 Dec 04)	(98)	
For administration accom review (Exec 1 Feb 05)	200	
Carry Forward of Budgets from 2004/05 (Executive 28 June 05)	1,872	
Other identified use of 2004/05 underspend (Exec 28 June 05)	55	
For the resolution of a staffing issue (Urgency 8 Aug 05) *	30	
Children's Service Set Up costs (Exec 25 Oct 05)	50	
Out of Authority Placements (Exec 25 Oct 05)	50	
Independent Foster Agency (Exec 25 Oct 05)	50	
Barbican running costs (Exec 25 Oct 05)	30	
Toilet Cleaning (Exec 25 Oct 05)	50	
Advance against 2006/07 budget for public inquiries	21	2,310
Use of Earmarked Reserves established in previous years		
Tanner Row	45	45
Change in use of Commercial Services profits		
Procurement Saving benefit to increase DLO profit	31	
FRS17 costs to be left on Commercial Services not charged to Services	(276)	
For the resolution of a staffing issue (Urgency 8 Aug 05)	(30)	(275)
Revised Net Expenditure Budget		169,775

* £45k approved, only £30k needed

**Comparison Between Under/Overspends
in Last Monitoring Report and the Provisional Out-turn**

<u>Portfolio</u>	Projected Over/Under Spend Last Monitor £000	Projected Over/Under Spend Provisional Out-turn £000	Change in Projection £000
Education	+29	-675	-704
Children's Social Services	+270	+593	+323
Leisure and Heritage	+30	-153	-183
Economic Development	-	-30	-30
Environment and Sustainability	-25	-39	-14
Planning and Transport	+40	-35	-75
Prop'd use of Deptal u/spend	-	+80	+80
Chief Executive's Department	-4	-187	-183
HR Corp Saving - Pay Add Ons	+100	+100	-
Resources	+133	-994	-1,127
Housing	-	-184	-184
Adult Social Services	+500	+793	+293
Total of Portfolios	1,073	(731)	-1,804
<u>Centrally Held Budgets</u>			
Asset Management	-	-	-
Treasury Management	+450	+102	-348
Other Central Budgets	-322	-534	-212
General Contingency	-308	-387	-79
General Fund Total	893	(1,550)	-2,443

Other Centrally Held Budgets – Detail

These are budgets that are required to meet financial liabilities of a corporate nature or to create capacity to meet expenditure demands that occur periodically (for example a 53 week

	Net Budget £000	Projected Out-turn £000	Variance £000
Pensions Added Years	671	868	+197
Redundancy Payments	574	377	-197
Park & Ride - provision for staff passes costs	90	76	-14
Reserve for 53 week pay year	57	57	-
PSA grant income (revenue element)	(163)	(163)	-
Waste Strategy Grant	(146)	(146)	-
Employer Superannuation Contributions to North Yorkshire Pensions	546	469	-77
Capital Programme running costs	301	-	-301
Specific Contingency for Rental Income losses	46	-	-46
Specific Allocation for RSG Amending Report	400	399	-1
Specific Contingency for Job Evaluation	382	382	-
Other central provisions, which included specific contingency items set aside in the budget process (e.g. nndr bill inflation) and provision for bad and doubtful debts.	140	45	-95
Total	2,898	2,364	-534

Requests to Carry Budgets Forward into 2006/07

Education

A request has been made to carry forward £179k. Details are as follows:	£000
The 2005/06 Standards Fund allocations from the DfES can be carried forward into 2006/07 as long as they are used by 31 August. For allocations that require a matched contribution from the Council it will also be necessary for this matched budget to be carried forward. Carrying forward the £179k in Council resources will enable the department and schools to benefit from further £179k DfES grant. In practice, as the allocations have to be spent by 31 August, the majority of expenditure has already been incurred during the summer term.	+179.0
Total request to carry budgets forward	+179.0

Leisure

A request has been made to carry forward £153k. Details are as follows:	£000
The additional post of Project Archivist to implement new partnership arrangements for the archive service was only recruited in November 2004, resulting in a £14k underspend in 2004/05 which was carried forward into 2005/06. The post was approved for 2 years, and there is therefore a similar underspend in the current year. The underspend of £14k needs to be carried forward into 2005/06 to enable the project to be completed.	+14.0
A report to the Executive on 2 May 2006 set out details of additional unbudgeted expenditure to support the temporary fitness gym at Edmund Wilson Pool and essential maintenance work at Yearsley Pool, totalling £184k. In addition, until the permanent handover of the Barbican Centre can be concluded with Absolute Leisure, the Council is still responsible for business rates, which amount to approximately £8k per month. It is therefore requested that the balance of the underspend is carried forward to meet some of these costs.	+139.0
Total request to carry budgets forward	+153.0

Economic Development

A request has been made to carry forward £25k. Details are as follows:	£000
City Centre Partnership - it is a requirement of the contract with Yorkshire Forward that this contribution from the Council will be spent and hence it needs to be carried forward.	+25.0
Total request to carry budgets forward	+25.0

Chief Execs

A request has been made to carry forward £80k. Details are as follows:	£000
Employment Issues / Legal Fees. This carry forward is required to fund project slippage and unplanned legal fees for individual legal cases. The cost incurred by other departments has been borne by HR. If this carry forward is not approved the available budget for 2006/07 will be reduced which will jeopardise the achievement of HR objectives.	+15.0

Pay & Grading / Flexible Benefits. Loss of this funding would undermine the Council's negotiating position on Pay & Grading as there will be no bargaining chip to offset the withdrawal of bonus. This will make the withdrawal of bonus harder to achieve and presents a risk to the containment of costs within targets.	+22.0
Local Area Agreement (LAA). This funding is needed to pump prime development of the LAA. This has slipped into 2006/07 due to under capacity in the project team. The situation has been exacerbated by government shortening the deadline for submission of the agreement.	+35.0
Corporate Strategy. This carry forward is required to cover the cost of producing the Council's first 3 year Corporate Strategy. The Strategy was due to be produced in March 2006 but the process has been delayed. The loss of this funding will lead to a reduction in the quality of the finish, and may reduce the circulation and impact of the published document.	+4.5
Without Walls. A carry forward of £3.5k is required to cover the cost of consultation on the Local Area Agreement. This was to be carried out in 2005/06 but has been delayed due to a revision in the national timetable. Without this funding the Council's engagement process with the Voluntary and Community sector and with partners will be significantly reduced and may have implications for the sign off of the final agreement.	+3.5
Total request to carry budgets forward	+80.0

Resources

A request has been made to carry forward £721k. Details are as follows:	£000
The Easy@York project has been very complex and assumptions in terms of spend have not materialised in 2005/06 due to project slippage. The carry forward bid consists of £175k in relation to the Easy@York programme budget, £39k top sliced from the IT Development Plan, £44k set aside for additional staffing costs and £33k in relation to GIS consolidation.	+291.0
A total of £193k is required to be carried forward to fund the replacement of the ISIS system due to project slippage in 2005/06.	+193.0
Project slippage has led to an underspend on the FMS Project in 2005/06. The funding will be needed to complete the project in future years.	+232.0
The underspend to date on the Bstrib replacement project needs to be carried forward to provide further enhancement to the Radius Icon solution to ensure the successful delivery of the project.	+5.0
Total request to carry budgets forward	+721.0

Housing Revenue Account

A request has been made to carry forward £19.8k. Details are as follows:	£000
Retendering of jobbing repairs. Carry forward to cover any outstanding training or IT issues associated with the establishment of the repairs partnership and work to investigate the procurement of the adaptations contract as a potential addition to the partnership.	+6.0
To fund the production of a tenant's dvd, procurement of which commenced in 2005/06.	+10.0
To fund follow up work related to the Annual Housing Service Monitor completed in 2005/06.	+3.8
Total request to carry budgets forward	+19.8

Reserves Statement

	£000	£000
General Fund Reserve		
Balance at 31 March 2005		(6,403)
Less: Use of Funds Agreed by Members		
To balance the 2005/06 budget	880	
For administration accom review (Exec 1 Feb 05)	200	
Carry Forward of Budgets from 2004/05 (Executive 28 June 05)	1,872	
Other identified use of 2004/05 underspend (Exec 28 June 05)	55	
For the resolution of a staffing issue (Urgency 8 August 05) *	30	
Children's Service Set Up costs (Exec 25 Oct 05)	50	
Out of Authority Placements (Exec 25 Oct 05)	50	
Independent Foster Agency (Exec 25 Oct 05)	50	
Barbican running costs (Exec 25 Oct 05)	30	
Toilet Cleaning (Exec 25 Oct 05)	50	
	<hr/>	3,267
Add: Repayment to General Fund Balances		
NNDR rebates (as agreed at Exec 7 Oct 03)	(493)	
Repaid advance from Envs for Licensing (Exec 14 Dec 04)	(98)	(591)
	<hr/>	
Less: Preliminary spend against 2006/07 budget		
Advance from allocation made in 06/07 for public inquiries	21	21
	<hr/>	(3,706)
Revised General Fund Reserve		
Add: Result of Provisional Out-turn figures		
Net underspend on general fund in 2005/06	(1,550)	
Transfer from Commercial Services of excess above £300k †	(91)	(1,641)
	<hr/>	(5,347)
General Fund Reserve at 31 March 2006		(5,347)
Other Revenue Reserves		
Commercial Services Reserve		
Balance at 31 March 2005	(288)	
Add: Agreed net transfer from general revenue account in 2005/06	(125)	
Less: Uninsured losses from fire at Depot	114	
Add: Provisional net surplus in 2005/06	(92)	
	<hr/>	(391)
Less: Transfer to General Fund of excess over £300k	91	
	<hr/>	(300)
Commercial Services Reserve at 31 March 2006		(300)
Venture Fund (see Annex 6)		
Balance at 31 March 2005	(1,467)	
Less: Net use of Fund in 2005/06	615	
	<hr/>	(852)
Venture Fund Balance at 31 March 2006		(852)
Total Revenue Reserves		<hr/> (6,499) <hr/>

* £45k approved, only £30k needed

The minimum recommended level for reserves in accordance with the CPA will be around £5m to £5.2m for 2005/06.

Projection of Reserves Balance at 31 March 2007**General Fund Reserve 2006/07**

Balance brought forward	(5,347)
Used to balance 2006/07 budget	1,100
Less: used in 2005/06 for preliminary public inquiry costs	(21)
Requested as budget carry forwards from 2005/06 underspends	1,158
Assumed level of receipts for NNDR refunds	(75)
Projected General Fund Reserve at 31 March 2007	<u>(3,185)</u>

Commercial Services 2006/07

Balance brought forward	(300)
Projected Commercial Services Reserve at 31 March 2007	<u>(300)</u>

Venture Fund Balance 2006/07

Balance brought forward	(852)
Add: repayment of over year-end loan to fund capital programme	(1,471)
Less: advances approved but not yet utilised (per Annex 6) assuming that only half of the PSA2 advance is made in the year	844
Projected Venture Fund Balance at 31 March 2007	<u>(1,479)</u>

Total Projected Revenue Reserves**(4,964)**

For 2006/07 the budget papers estimate the CPA equivalent figure for the minimum level of reserve to be £4.95m

Venture Fund

The table below shows the transactions that have taken place on the Venture Fund since its creation in 1997/98.

	£000	£000
Value of Fund at its' creation in 1997/98		(4,000)
Less: Advances approved and made		
NRM Land	1,187	
24 Hour Care	35	
Primary School Amalgamation	160	
Innovation Centre	250	
Decriminalised Parking	200	
Mobile Classrooms	265	
Sx3	722	
Temporary Classrooms	271	
Clifton Green School	66	
Westfield School	83	
Amy Johnson Way	233	
Knapton Farm	213	
Resources Accommodation	142	
DEDS Restructure	433	
Public Service Agreements	159	
Benefits Take Up Campaign	111	
Procurement	187	
Staff Cycle parking	48	
Mansion House	8	
Transfer to fund capital programme over year-end	1,471	6,244
		<u>2,244</u>
Add: Income Transactions		
Loan Repayments	(2,982)	
Interest Earned	(194)	
Interest remitted as per Resources restructure approval	80	(3,096)
Balance at 31 March 2006		<u>(852)</u>
Advances Approved by Members, but not yet Advanced:		
Oaklands School	107	
Assets in Good Repair	132	
Public Service Agreements (2)	1,210	1,449
		<u>597</u>



Executive

27th June 2006

Report of the Director of Resources

CAPITAL PROGRAMME OUTTURN 2005/06 AND REVISIONS TO THE 2006/07 PROGRAMME

Report Summary

1. The purpose of this report is to:
 - Provide the Executive with the final outturn position of the capital programme for 2005/06 taking account of the capital outturn reports taken to the Executive Member with Advisory Panel (EMAP) meetings for each Department.
 - Seek approval of the statutory declaration on the funding of the 2005/06 capital programme to show how the Council's capital expenditure has been financed, along with any financial implications that this may result in.
 - Inform the Executive of any slippage and seek approval for the associated funding to be slipped to or from financial years to reflect this.
 - Update the Executive of any new externally funded schemes and seek approval for their addition to the 2006/07 to 2008/09 Capital Programme.

Summary of the 2005/06 Capital Programme

2. Capital expenditure in 2005/06 totalled £40.2m. This represents the largest ever capital programme delivered by the City of York Council. Figure 1 illustrates the increase in capital investment since 1999/00, during which time it has more than doubled from £19.2m to this years outturn of £40.2m.

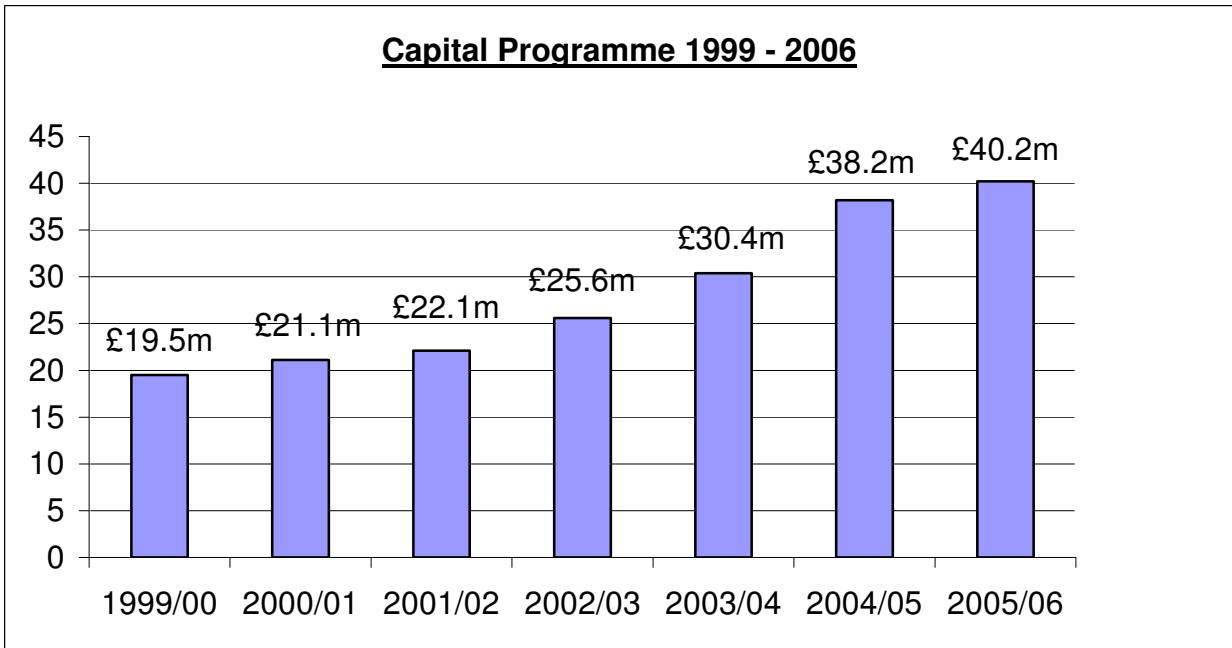


Figure 1: CYC Capital Programme Expenditure 1999-2006

3. Figure 2 shows how the £40.2m was spent during 2005/06

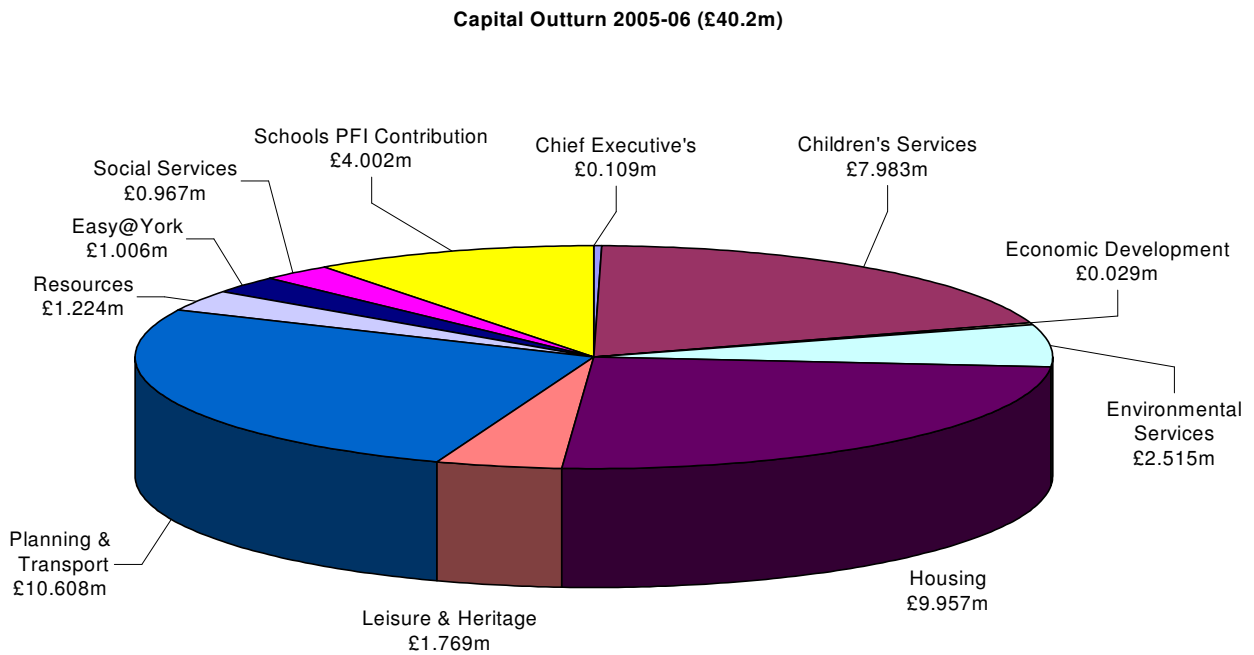


Figure 2 Capital Outturn 2005/06

4. Within this total a number of significant schemes have been or are being delivered as part of the 2005/06 capital programme, some of the key achievements for the year are:

- Completion of the second stage of Fulford Secondary School Targeted Capital project (£0.4m).
- Expenditure of £0.6m on the completion of the £3.6m Applefields Special School Targeted Capital Project.
- Works totalling £3.1m on NDS modernisation to address the worst conditions issues in schools across the city including the completion of the classroom extension at Dunnington Primary.
- A total of £0.9m spent on the Neighbourhood Nurseries Initiative as part of a £2.5m scheme, to deliver an integrated children's centre at Clifton Green Primary School.
- Expenditure of £1.2m on the opening of the new Household Waste Site off Hazel Court which became operational on 10th April.
- Purchase of over 60,000 Green Waste Bins at a cost of £1.1m funded through prudential borrowing to be repaid from the savings generated from diverting waste destined for the land fill.
- Expenditure of £0.8m on the Repairs to Local Authority Properties programme including Installation and Replacement of Heating Systems.
- The completion of the Howe Hill Homeless Hostel at a cost of £0.9m.
- Spend of £2.5m on the Modernisation of Local Authority Homes including £1.5m on tenants choice within the Tang Hall area and expenditure of £0.3m on the Repairs to Local Authority Properties programme.
- £5.2m spent on Housing through the Major Repairs Allowance targeted at bringing the Council's Housing stock up to the decent homes standard.
- Works totalling more than £1.2m as part of a £3m scheme to extend and refurbish Oakland's Sports Centre, which is due to be reopened in September 2006.
- A substantial amount of work has been completed within the Local Transport Plan, 64 individual schemes where completed in year with an additional 13 schemes under way totalling £6m.
- Works totalling over £2.3m spent on improving the condition (repairs and resurfacing) of the highways in York.
- Purchase of new ITT equipment in excess of £0.6m funded from Prudential Borrowing.
- A spend of over £1m on the [Easy@York](#) programme to improve customer accessibility to services. £4m contribution to the York Schools PFI¹ scheme

¹ Private Finance Initiative

which has delivered 3 new primary schools and 1 special school by Sewell Education York Ltd, our private sector partner.

- The relocation of Hebden Rise Day Centre at a cost of £0.5m.
5. The original 2005/06 capital programme was approved by Full Council on 22nd February 2005 at £44.2m. Since then the Executive have approved a number of adjustments as part of the monitoring reports throughout the year. The latest approved capital programme budget, following adjustments from February EMAPs is £38.1m, to be financed by £30.7m of external funding and £7.4m of capital receipts. However, as part of this year end outturn report it has been necessary to include the £4m capital contribution to the York Schools PFI project and £1m spent on the [Easy@York](#) project. Both these projects have been reported outside the main capital programme to date. The inclusion of these two additional schemes in the analysis increases the final capital programme budget to £43.2m.
 6. The changes to the original 2005/06 approved capital programme can be seen in Annex 1

Consultation

7. The 2005/06 Capital Programme was approved by Full Council on 22nd February 2005 after departments were invited to bid for capital receipt funding through the Capital Resource Allocation Model (CRAM). The CRAM process rigorously scores scheme submissions against key corporate objectives and national government priorities. Each departmental EMAP is consulted in relation to the bids to be put forward.

Options

8. The report is mainly for information, providing the Executive with the final outturn of the 2005/06 capital programme. However, there are a number of requests for slippage of funding in to the 2006/07 capital programme. These requests are highlighted in the main body of the report.

2005/06 Capital Programme Outturn and Overview

9. The 2005/06 capital outturn of £40.2m represents an underspend of £3m against the restated budget of £43.2m, a variance of 6.9%, slightly higher than last years variance of 5.6%.
10. The total variances for individual committee capital programmes along with requests for slippage and other key information are highlighted in Table 1.

Committee	Budget	Outturn	Variance	(Under) /Overspend	Slippage
	£m	£m	£m	£m	£m
Chief Execs	0.207	0.109	-0.098	+0.000	-0.098
Children's Services	9.082	7.983	-1.099	+0.246	-1.345
Econ Development	0.736	0.029	-0.707	-0.446	-0.261
Environmental Services	2.595	2.515	-0.080	+0.011	-0.091
Housing	10.143	9.957	-0.186	-0.136	-0.050
Leisure & Heritage	2.252	1.769	-0.483	+0.068	-0.551
Planning & Transport	10.104	10.608	+0.504	+0.213	+0.291
Resources	1.876	1.224	-0.652	+0.249	-0.901
Social Services	1.062	0.967	-0.095	-0.020	-0.075
Subtotal	38.057	35.161	-2.896	+0.185	-3.081
<u>Easy@York</u>	1.006	1.006	0	0	0
Schools PFI	4.032	4.032	0	0	0
Total Capital	43.095	40.199	-2.896	+0.185	-3.081

Table 1 –Latest Budget vs. Outturn & Requests for Slippage

11. A brief summary of the key variances from Table 1 are highlighted below, with a more detailed summary of the respective EMAP reports provided in Annex 2.
- Chief Executives – the outturn of £0.109m on the Ward Committee capital schemes resulted in an underspend on £0.098m, it is requested that this funding be slipped in to 2006/07.
 - Children's Services – the outturn of the 2005/06 Education Capital Programme is £7.983m, financed from £7.390m of external funding, resulting in a net cost to the Council of £0.593m. Total slippage in to 2006/07 is £1.345m, which comprised £1.514m of slippage into 2006/07, which is offset the need to bring funding forward (reverse slippage) from 2006/07 to 2005/06 of £0.169m.
 - Economic Development – there has been an under spend of £0.436m, with slippage of £0.261m on the Small Business Workshops scheme. Total expenditure was only £0.029m due to negotiations surrounding the replacement of the workshops resulting in a need for less funding required from the Council.
 - Environmental Services - the outturn of £2.515m is to be financed from £2.001m of prudential borrowing for expenditure on the new Hazel Court Household Waste site and the purchase of Green Wheeled bins. Total financing from capital receipts was £0.446m. There are requests for slippage of £0.091m in relation to Hazel Court and a small overspend of £0.011m, incurred at the Crematorium.

- Housing Services – the outturn of £9.957m was financed by £9.278m of external funding and right to buy (RTB) receipts, leaving a net cost to the Council of £0.679m. The call on Council generated capital receipts was £0.149m higher than anticipated because of a slow down in the achievement of RTB receipts, reflecting the general slow down in the housing market. It is anticipated that this will be recovered from 2006/07 receipts. Overall there are requests for slippage of £50k on the Installation and Replacement of Heating Systems scheme (£32k) and Howe Hill Homeless Hostel (£18k). In addition there is an under spend of £97k on the Major Repairs Allowance (£45k), on Howe Hill Hostel (£15k) and Repairs to Properties (£32k).
- Leisure & Heritage – the outturn of the 2005/06 Leisure and Heritage Capital Programme is £1.769m, financed from £1.297m of external funding, resulting in a net cost to the Council of £0.472m. There is total slippage of £0.551m, of which £0.236m relates to Oakland's sports centre and pitches with £0.105m relating to the repairs to the Knavesmire culverts.
- Planning and Transport – the outturn of the Planning and Transport Capital Programme is £10.608m against a budget of £10.104m. The expenditure financed from £7.581m of external funding, resulting in a net cost to the Council of £3.027m. The main reasons for the variance was due to an overspend of £211k on developers contribution schemes, and expenditure of £336k on Foss Islands depot, which was budgeted to be incurred in 2006/07.
- Resources – the Resources outturn was £1.224m, against a budget of £1.876m. The programme required funding from capital receipts of £0.346m, revenue contributions of £0.123m and prudential borrowing of £0.755m. There are requests for slippage of £0.901m, mainly made up of £0.109m on the Administrative Accommodation project costs, and £0.804m on the property repairs backlog and health and safety schemes. New IT equipment purchases of £0.615m have been funded from prudential borrowing.
- Social Services - the revised gross Capital Programme for Social services was £1.062m of which £0.158m is funded from capital grants, £0.1m from the Housing Capital Programme to fund Disability Support Grants and £0.362m from other sources, resulting a net cost to the Council of £0.442m. In total there are requests for slippage of £0.075m and an underspend of £0.020m, which can be returned to fund the remainder of the capital programme.
- Easy@York - was not included in the initial the capital programme, but it was acknowledged that there would be spend in year and that this would be funded firstly by government grant and LPSA1 reward grant, and finally by prudential borrowing. In the event the total spend in 2005/06 was £1.006m, which has been fully funded by E-government grants (£0.600m) and LPSA1 reward money (£0.460m) received in 2004/05 and 2005/06. Therefore, it has not been necessary to prudentially borrow this year and there remain £0.054m of unapplied grants and reward money to be used to fund capital spend on [Easy@York](#) in 2006/07.

- York Schools PFI – as part of the PFI project the Council agreed to contribute £4.032m from the sale of the Northfield and Lidgett Grove Special school sites, whose facilities were reprovided by the project. The payment was made as agreed on 1st March 2006 and has to be funded as part of the capital programme.

Funding the 2005/06 Capital Programme

12. The adjusted budget of £43.095m was to be funded from £31.627m of external funding and £11.468m from capital receipts. The outturn position reduced the external funding requirement by £1.877m to £29.747m. This left a funding requirement of £10.452m to be met from capital receipts.
13. In year capital receipts of £2.1m were generated leaving a shortfall of £8.352m to be financed. There has been a much publicised delay in a number of key capital receipts, notably from the sale of the Barbican and the former sites of Northfield and Lidgett Grove special schools. These delays have resulted in the in year shortfall.
14. Under the prudential framework, introduced in April 2004, Local Authorities now have the flexibility to borrow to finance capital expenditure providing it is prudent, affordable and sustainable. Both the Barbican and special school site receipts are anticipated to be received by late June 2006 meaning that it would be possible to cover the capital receipts shortfall through prudential borrowing². However, such action would require the Council to make a minimum revenue provision (MRP) of 4% of any amount borrowed to cover the repayment of the additional borrowing, which would be charged to the 2006/07 financial year. This would cost £334k more than if the receipts would have been achieved.
15. As a result a number of options have been analysed to fund the shortfall and reduce the overall impact on the 2006/07 revenue account, these are:
 - Use £1.075m from the capital reserve – the capital reserve is an earmarked reserve set aside for shortfalls of this nature and to cover any underlying liabilities of a capital nature that the Council may have. These liabilities have not materialised in 2005/06. It is proposed to top up the reserve with capital receipts received in 2006/07.
 - Use £1.774m from earmarked capital receipts – these receipts are linked to existing specific capital programme schemes that have not yet been called upon. It is proposed to top up the reserve when the capital receipts are received in 2006/07
 - Borrow £1.471m of capital receipts from the Venture Fund and repay from receipts when they are realised. This would leave available venture fund balances at £852k out of a total fund of £4.1m, with significant future commitments to fund the early years shortfalls in revenue funding on the administrative accommodation project.

² Under the prudential code, borrowing is measured by the underlying need of the Council to borrow. This means that physical borrowing does not have to take place in order for expenditure to be financed as borrowing. Through proactive treasury management the Council borrows when interest rates are low and runs down cash balances when interest rates are high.

15. The above options would reduce the need to borrow by £4.320m to £4.032m, therefore reducing the impact to the 2006/07 revenue account to £0.161m from £0.334m. A revenue contingency was set aside as part of the budget process of £0.250m for this eventuality.
16. If these options are accepted it must be noted that the first £8.352m of capital receipts generated in 2006/07 will be required to repay the various funds used to mitigate the borrowing requirements and to repay additional £4.032m of borrowing taken. The capital receipts target for 2006/07, as approved by the Council and after the slippage of receipts expected in 2005/06 now stands at £28.549m. A full list of capital receipts now expected in 2006/07 is shown in confidential annex 3.

Update on the 2006/07 Capital Programme

17. Table 2 below shows the revised start budget for 2006/07 by committee taking into account the requests for slippage arising from the 2005/06 programme. The total capital programme for 2006/07 is £52.978m

Total by Department	Position at Budget	Revisions since Budget	Latest 2005/06 Budget
	£m	£m	£m
Children's Services	13.132	1.345	14.477
Environmental Services	0.000	0.091	0.091
Housing	10.064	0.050	10.114
Leisure & Heritage	4.305	0.551	4.856
Economic Development	0.100	0.261	0.361
Planning & Transport	19.445	-0.291	19.154
Resources	2.074	0.901	2.975
Chief Executive's	0.368	0.098	0.466
Social Services	0.409	0.075	0.484
Total	49.897	3.081	52.978
Easy@York	0.000	0.000	0.000
PFI	0.000	0.000	0.000
Grand Total	49.897	3.081	52.978

Table 2 – latest Budget 2006/07

18. The 2006/07 budget process included 2 schemes that were approved subject to the securing of external funding. The Housing scheme to improvement James Street Travellers site has been successful and will bring in £0.3m of government grant funding to add to the £0.1m put forward by the Council. In addition the bid to the Learning and Skills Council towards the refurbishment and extension of the Acomb Library, turning it in to a lifelong learning centre has also been successful attracting £0.521m towards the £0.596m scheme.

Corporate Objectives

19. All schemes approved as part of the capital programme have been ranked according to how well they meet corporate objectives. The diversity of the capital programme means that all 9 are reached in some way.

Financial Implications

20. The financial implications are considered in the main body of the report.

Human Resources Implications

21. There are no HR implications as a result of this report

Equalities Implications

22. There are no equalities implications as a result of this report

Legal Implications

23. As stipulated by the CIPFA Prudential Code, the Council is required to present a statutory declaration of the 2005/06 capital expenditure and its funding to the secretary of state responsible for local government as set out in the 2003 Local Government. The statutory declaration as signed by the Director of Resources who is the Council's Section 151 officer is attached in Annex 4.

Crime and Disorder

24. There are no crime and disorder implications as a result of this report

Information Technology

25. There are no information technology implications as a result of this report

Property

26. The property implications of this paper are included in the main body of the report which covers the funding of the capital programme from capital receipts in paragraphs 12-15

Risk Management

27. The capital programme is regularly monitored as part of the corporate monitoring process. In addition to this the Corporate Capital Monitoring Group (CAPMOG) meets regularly to plan monitor and review major capital schemes to ensure that all capital risks to the Council are minimised.

Recommendations

28. The Executive is requested to:
- Note the 2005/06 outturn and approved the requests for slippage to and from the 2006/07 capital programme.
 - Approve the variations to the 2006/07 capital programme where they are outside current delegated limits.
 - Approve the statutory declaration of 2005/06 capital expenditure as required by the Local Government Act 2003 part I.

Contact Details

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Chief Officer Responsible for the report:

Peter Steed
Head of Finance

**Report
Approved**

tick
 k

Date 16/6/06

Simon Wiles
Director of Resources

**Report
Approved**

tick
 k

Date 16/6/06

Specialist Implications Officer(s)

None

Wards Affected: *List wards or tick box to indicate all*

All tick

For further information please contact the author of the report

For further information please contact the author of the report
Background Papers 2005/06 monitoring working papers and respective EMAP
reports.

[Annex 1 – In year changes to the 2005/06 Capital Programme](#)

[Annex 2 – Detailed scheme update](#)

[Confidential Annex 3 – Capital Receipts Update](#)

[Annex 4 Statutory Declaration of Funding](#)

Approved Changes to 2005/06 Capital Programme

	Gross Spend £m
Original Capital Programme 2005/06	44.154
Slippage and Adjustments from the 2004/05 Outturn report	0.888
Adjustments from the First Monitoring Report	0.00
Adjustments from the Second Monitoring Report	(6.578)
Adjustments from the Third Quarter Monitoring report	(0.407)
Current Approved Capital Programme 2005/06	<u>38.057</u>
Add below line items:	
Easy@York	1.006
PFI Contributions	4.032
Total Current Approved Capital Programme 2005/06	<u>43.095</u>

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Scheme Specific Information

Children's Services

Analysis:

Fulford Secondary School Targeted Capital

The second phase of the Fulford project is complete and has been well received. Some final issues around heating and the amount of the final retention remain to be settled in 2006/07, necessitating the slippage of £40k, however the project overall is expected to deliver a saving of approximately £37k.

Applefields Special School Targeted Capital

The project is substantially complete and running well, but there is still some outstanding expenditure required on internal equipment, external ground works and the retention on the main contract totalling £188k.

Huntington Secondary School Improvements

Extended negotiations on the scope and cost of the project mean that work on site did not commence until April 2006. The bulk of the expenditure will therefore now take place in 2006/07 requiring slippage of £546k.

NDS Modernisation

The overall modernisation programme requires combined slippage of £442k. The individual projects within this programme which have resulted in this slippage are discussed below.

The Classroom Extension project at Dunnington Primary has been successfully completed. However, the later stages of the project to expand the hall by raising the roofline proved significantly more expensive than anticipated. The area to be refurbished was structurally integral to the roof and a full investigation could not be undertaken before work commenced. It was therefore difficult to accurately predict the amount of work required. It also proved more expensive than expected to accurately match the hall flooring which needed to be replaced. Whilst the project was in progress it was also felt that desirable improvements to the toilet facilities could be carried out alongside the main work, so this was incorporated into an expanded project brief, with additional Modernisation funding allocated to the project. As a result of all these issues the total project cost has increased by £50k (8%).

The Canon Lee School Extension project requires slippage of £79k into 2006/07. The complex nature of the project meant that the development work took longer than anticipated and construction work began a month later than originally predicted. However construction is now progressing well and completion is planned for autumn 2006.

The availability of additional funding through the Targeted School Meals Grant (£90k in 2005/06 and approximately £150k in each of 2006/07 and 2007/08) has created the opportunity for coordination with existing Kitchen Improvements projects funded from the Modernisation Fund. Therefore £92k of capital funding has been held back to allow schools to submit bids, and this funding needs to be slipped into 2006/07.

The Rufforth Community Hall project is now progressing well, however spend in the early stages of the project has been slower than anticipated resulting in slippage of £58k into 2006/07.

Scarcroft Access Works project is also now progressing well and work on site is expected to be completed by mid-July. However delays at the beginning of the project due to complications around a sloping floor, and the time taken to agree the works with English Heritage and our Building Conservation department have resulted in the requirement to slip £97k into 2006/07.

Schools Access Initiative

There are 27 individual schemes currently on-going within the Schools Access Initiative. All schemes are currently in progress, but a small number have been subject to delays. One was due to the need to rework the project because the initial quotes were unaffordable. A number of others were delayed due to lack of capacity caused by sickness absence in the surveyor's section of Property Services.

Skills Centre

The project is currently on schedule but some of the early expenditure on enabling works was incurred slightly later than anticipated. Therefore £44k of expenditure needs to be slipped into 2006/07.

Housing Services

Analysis:

Table 1 – Modernisation of Local Authority Homes (Capital Scheme)

Scheme	Approved Budget 2005/06 £k	Revised Costs 2005/06 £k	(Under)/Overspend 2005/06 £k
Communal	162	136	(26)

Security Doors			
Asbestos	18	26	8
Scooter Stores	32	43	11
Total	212	205	(7)

The under spend on Communal Security Doors is due to a reduction in the average unit cost as a result of a number of existing doors being identified at detailed survey stage of being suitable for upgrade rather than renewal. There is an overspend of £8k on Asbestos due to the survey identifying more works needing to be undertaken than originally planned. The overspend on Scooter Stores is a result of being charged fees for almost the whole of the scheme, when 70% of the scheme was slipped, at quarter 3, to 2006/7. This has been discussed with City Strategy and it will result in reduced fees being charged for the remaining work to be carried out during 2006/7.

There have been further minor variations within officers delegation on various modernisation schemes resulting in an underspend of £10k. This is made up of underspends of £3k on Burglar Alarms, £3k on Fire Door Replacement, £2k on Window Replacement and a further £2k on Capitalised Salaries.

Table 2 – Repairs to Local Authority Properties

Scheme	Approved Budget 2005/06 £k	Revised Costs 2005/06 £k	(Under) / Overspend 2005/06 £k	Slippage to 2006/07 £k
Installation and Replacement of Heating Systems	842	810	0	(32)
Communal Access Flooring	138	119	(19)	
Repairs and Maintenance Communal areas	66	24	(42)	
Total	1,046	953	(61)	(32)

The slippage of £32k on Installation and Replacement of Heating Systems is as a result of reduction in reactive workload in the last month of the financial year resulting in little time to organise alternative works. The under spend of £19k on Communal Access Flooring has resulted from a reduction in the expected tender price and miscellaneous savings during the contract term. The under spend of £42k on R&M Communal Areas is as a result of reserves in 2004/05 being of too high a value due to late submitted invoices by contractors and reduced requirements for works following detailed surveys.

There have been further minor variations within officers delegation on various modernisation schemes resulting in an underspend of £25k. This is made up of underspends of £6k on Improved Internal Communal

Security Lighting, £3k on Stair lifts and £19k on Cladding Denis Wildes properties. There has also been an overspend of £3k on Re-rendering.

Assistance to Older and Disabled People

There have been minor variations within officers delegation resulting in an overall overspend of £8k. These being individual overspends of £7k on Adaptations for the Disabled and £1k on Occupational Therapy Capitalised Salaries.

Housing Grants & Associated Investment

There have been minor variations within officers delegation resulting in an overall overspend of £13k. There has been one underspend of £4k on Decent Homes Grants whilst 3 overspends of £1k on Mandatory DFG's, £12k on York Repair Grant and £4k on Capitalised Salaries.

Table 3 - Miscellaneous

Scheme	Approved Budget 2005/06 £k	Revised Costs 2005/06 £k	(Under) / Overspend 2005/06 £k	Slippage to 2006/07 £k
Homeless Hostel	930	897	(15)	(18)
Total	930	897	(15)	(18)

There is a slippage of £18k due to professional fees to be paid for services yet to be completed, contract retention, and additional fittings to the scheme as yet not purchased.

Commuted Sums

There have been no variations to the budgets for either Reprovision of Women's Aid or Horseman Avenue.

Table 4 – Modernisation of Local Authority Homes (MRA)

Scheme	Approved Budget 2005/06 £k	Revised Costs 2005/06 £k	(Under) / Overspend 2005/06 £k
TC Miscellaneous Backfills	899	822	(77)
TC Tang Hall	1456	1545	89
Kitchens	65	55	(10)
Fire Door Replacement	100	53	(47)
Total	2,520	2,475	(45)

The under spend of £77k on Miscellaneous backfills was due to poor take up and access rates from customers reducing the number of homes modernised by 15. The overspend of £89k on Tang Hall is due to a lower than expected reduction of unit costs. The underspend of £10k on Kitchens was due to a lack of individual kitchens requiring this service

and the underspend of £47k on Fire Door Replacement was due to 177 homes being identified as being able to achieve the same fire protective levels through upgrade rather than through full replacement

There have been further minor variations within officers delegation on various modernisation schemes resulting in an overspend of £61k. This is made up of an underspend of £3k on Tenants Choice Kingsway West and an overspend of £6k on Tenants Choice Foxwood 1970's Homes, £15k on Capitalised Salaries, £19k on BISF/Howards and £24k on Tenants Choice Pottery Lane.

Table 5 – Repairs to Local Authority Properties

Scheme	Approved Budget 2005/06 £k	Revised Costs 2005/06 £k	(Under) / Overspend 2005/06 £k
Window Replacement 2005/06 Schemes	333	278	(55)
Total	333	278	(55)

The underspend of £55k on Window Replacement is due to reductions in tender prices.

Leisure and Heritage

Analysis:

Oakland's Sports Centre Development

The main works contract was due for completion in June but because of some unforeseen delays on site this has had to be put back until the end of July (the centre is due to open to the public in September). This means that £224k of expenditure needs to be slipped into 2006/07. In addition the Executive Member should be aware that because of the delay and other unexpected costs incurred on utilities infrastructure, the overall scheme is now expected to overspend by between £35k to £65k. A further report on this with options for funding the shortfall may need to be presented to the next EMAP meeting.

Danebury Drive Allotments

Only a small amount of work was completed on this scheme by the end of the financial year, so the remainder of the budget needs to be slipped to 2006/07.

Parks and Open Spaces Section 106 Development

Initial preparatory work for the improvements at Hull Road Park commenced during the winter. This work has given the park a much more open and welcoming feel. In January the Heritage Lottery Fund launched its Parks For People initiative which is providing approximately £90m nationally over the next three years to improve public parks. Therefore, further parks development work has been put on hold

pending discussions with Lottery case officers about the possibility of City of York qualifying for some of this money.

Knavesmire Emergency Drainage Works

Further detailed CCTV examination of the culvert was undertaken over the winter and silt removal work carried out. Tenders were then obtained for the repair work to reline the affected sections. However, it was not possible to guarantee the completion of the work in time for the first race meeting of 2006 in May, therefore, after consultation with York Racecourse the work has been delayed until after this meeting. The work was rescheduled to be completed over three weeks at the end of May 2006, therefore the remaining budget needs to be slipped into 2006/07.

Scheme Addition

Youth Service Vehicle Purchase

During 2005/06 the Youth Service secured external grant funding to enable the purchase of two Urbie buses to deliver mobile Youth provision in areas where there are currently no Youth Clubs. These buses provide a range of activities and facilities for young people.

Planning and Transport

Analysis

LTP

The outturn for 2005/06 Local Transport Plan (LTP) capital programme was £6.082m against a budget of £6.174m which is a small underspend of £92k. The key underspends were in relation to the LTP element of Park and Ride due to additional spend being charged to the Developers Contribution Scheme and Local Safety Schemes.

Highways Repairs and Renewals

All the Highway Resurfacing schemes included within the programme except the four schemes deferred for practical reasons were delivered within the year. It is proposed to carry forward the £9k underspend into 2006/07 to cover the costs of some of the deferred schemes.

Special Bridge Maintenance

The works at Castle Mills bridge were deferred earlier in the year to allow incorporation into the larger scheme planned for 2006/07. The preparatory works for the bridge at Moor Lane, Hessay were undertaken but the progress was slower than anticipated owing to staff shortages. The scheme will now be delivered early in 2006/07. It is proposed to carry forward the £41.3k underspend to fund the works in 2006/07

Developers Contribution Schemes

The outturn of £1.609m was an overspend of £0.211m which has been fully funded from contributions applied in year. The main areas of additional works were in relation to the Park & Ride scheme and public transport in relation to improvements that were necessary for the introduction of the ftr.

City Walls

Work on the Railway Arches Phase 2 was completed in February. The outturn cost exceeded the approved budget as the works proved to be more complex when the internal cavities were exposed. The overspend of £48k can be met by viring £29k from underspends elsewhere in the budget and from bringing forward £19k of budget from the 2006/07 City Walls scheme.

Resources

The Resources capital programme was originally comprised of £610k of schemes rescheduled from previous years into 2005/06, together with £700k of new schemes. In addition to this the programme was subsequently increased by £500k in relation to IT equipment to be funded by prudential borrowing and £250k for the Admin Accom review. £184k of budget has been slipped into 2006/07 as part of the budget monitoring process.

Analysis

Resources has a total underspend on capital schemes of £773k . The two main elements are:

- a £901k underspend on the Property Services capital programme partly due to the underachievement of capital receipts in 2005/06, as some works have been moved into 2006/07 in order to release the pressure on funding the capital programme. In order to ensure that the Property schemes can be completed it is necessary to slip the full £901k into 2006/07.
- an overspend of £115k against the capital budget of £500k for the purchase of IT equipment. This budget was added to the capital programme in September 2005 and was an estimate. The actual spend on IT equipment has been £615k. The cost is being funded by prudential borrowing and the additional revenue costs of borrowing the extra £115k are being financed by a corresponding underspend on IT lease budgets.

Economic development

Analysis:

The 2005/06 Economic Development capital programme comprised two schemes both carried over from 2004/05 as detailed in the table below:

2005/06 Budget	£000
Small Business Workshops (Amy Johnson Way)	733.9
ABB Site Regeneration (Holgate Park)	2.2
Total	736.1

Holgate Park

Approved Budget at Q3	£2.2k
Outturn at 31st March 2006:	£2.1k

The main arch works at Holgate Park were completed in July 2004. The capital allocation in 2005/06 has funded the payment of retentions and minor completion works. The retentions of £2.1k were paid in July 2005.

Small Business Managed Workshops

Approved Budget at Q3	£733.9k
Outturn at 31st March 2006:	£ 27.0k

The proposals to replace the existing Small Business Workshops on the Parkside site on Terry Avenue and the Young Business Project site at Fishergate by a new Managed Workshop scheme on a site at Amy Johnson Way in Clifton Moor purchased using the Venture Fund were agreed at the Resources and Leader EMAPs in March 2006. The Amy Johnson Way Site will be sold to a developer and leased back by the Council. The new facility will be managed by York Selby & Malton Business Advice Centre Ltd (YSMBAC) – the company set up by the Council and partners to provide business support services in York and surrounding areas. Subject to the relocation of tenants and agreeing a land exchange with the Caravan Club the Parkside and Fishergate sites will be marketed for sale for development, avoiding extensive repair costs in the future and generating receipts.

Subject to planning consent it is anticipated that the new development could be in operation by April 2007.

There is an underspend of £706.9k against the budget as finalising the details of the most advantageous transfer arrangements took longer than anticipated and it was not possible to adjust the provision in advance of the proposed arrangements being confirmed late in the financial year. The proposals agreed at the Resources and Leader EMAPs in March 2006 mean that the Capital requirement for the scheme is £446k lower than originally anticipated therefore only £260.9k of the underspend needs to be carried forward for this project in 2006/07, releasing the remaining provision for other projects within the Capital Programme.

Actual spend in the year was £29.1k, an underspend of £707k compared to the budget of £736.1k.

The following table sets out the proposed rephasing of scheme funding.

	2005/06 £000	2006/07 £000
Amy Johnson Way	-706.9	+260.9
ABB Site Regeneration (Holgate Park)	-0.1	0
Total	-707	+260.9

Chief Executives

Analysis:

The Chief Executive's capital programme was originally comprised of £202k of Ward Committee capital schemes in 2005/06, together with £63k of schemes rescheduled from 2004/05 into 2005/06. £58k of budget was slipped into 2006/07 in the second budget monitor.

Ward Committee Capital Schemes (£207k revised budget)

Variance
-£98k

There has been £109k spent on capital schemes in 2005/06, an underspend of £98k compared to the budget. This underspend has arisen due to project slippage. The full £98k is earmarked and committed for schemes, and will need to be slipped into 2006/07 to ensure the schemes can be completed.

Environmental Services

Analysis:

The Environment & Sustainability capital programme includes 4 main schemes as set out below

	<u>Budget</u> <u>£000s</u>
Crematorium Upgrade and Repair	57.1
Purchase of Green Wheeled Bins	1,136.0
Hazel Court Household Waste Site	1,328.0
Air Quality Management	73.5
Total	2,594.6

Overall spend at the end of 2005/06 was £2,514.6k against an approved budget at Monitor 3 of £2,594.61k – an underspend of £80k overall.

The progress on delivering the projects within the programme and a comment on the variances to the budget for each scheme is outlined below.

Crematorium – Upgrade and Repair

Budget: £57.1k (CYC Capital Resources)

Outturn at 31st March: £72k

A bid was successful under the GRAM process for funding from 2003/04 to 2005/06 to carry out a range of works at the Crematorium including updating the layout and furnishing in the main chapel including provision of a rear exit, creating a new access road to the rear of the building, extending the chapel of remembrance, improving toilet facilities, replacing a cracked hearth, improving emission monitoring and the provision of improved car parking.

The contract works have now been completed. As indicated in the monitoring reports the total cost of the works was higher than originally anticipated owing to the resolution of a claim from the contractor. The total cost for the scheme is £72k. It is proposed to fund the £14.9k overspend from the savings made on the Hazel Court Household Waste Scheme.

Purchase of Green Waste Bins

Budget: £1,136k (Prudential Borrowing)

Outturn at 31st March: £1,132.2k

The purchase of the green waste bins is complete and the first collections commenced in early October. There was an underspend of £3.8k on the purchase of the bins which it is not proposed to carry forward.

Hazel Court Household Waste Site

Budget: £1,328k (£793k—Prudential Borrowing, £460k CYC Capital Funding, £75k CYC Revenue Funding)

Outturn at 31st March: £1,243.3k

In accordance with the decision of the Executive on 1 June 2004 a new ramped split level household waste site has been constructed off Hazel Court as a replacement for the existing site at Foss Islands. The contract for the works was accepted within budget and works started in September.

The new Household Waste Site opened on 10 April. The total cost of the works completed in 2005/06 was £1,243.3k, £84.7k under the budget allocation. It is proposed to carry forward the underspend to cover the payment of retentions, completion of minor works and to cover the resolution of outstanding claims from the contractor relating to increased winter working. In addition, as indicated at Monitor 3 it is

proposed to use the underspend on this budget to fund the overspend on the Crematorium scheme.

Air Quality Management

Budget: £73.5k (DEFRA funding)

Outturn at 31st March: £67.1k

The funding from DEFRA has been used to support a variety of Air Quality Management issues as detailed below.

The Air Quality Monitoring allocation (£45.5k) has been used for relocation of the city centre monitoring site and the purchase of a new ozone analyser for the Dunnington air quality monitoring station. An additional air quality monitoring station for Heworth Green has also been installed.

The Air Quality Modelling (£15k) allocation has been used for continued funding of the air quality modelling post which was established within the department following the successful air quality modelling SCA application in 2001/02.

The Air Quality Action Planning allocation has been used to fund further promotional material and press releases on bonfires and smoke control areas as detailed in the existing Air Quality Action Plan. Progress on the traffic modelling for the possible Low Emission Zone has been delayed by the slower than anticipated validation of citywide traffic model being prepared by consultants for the Transport Planning Unit. It is anticipated that the model will be ready for use early in 2006/07. It is proposed to carry forward the underspend of £6.4k into 2006/07 to cover the Low Emission Zone work. The proposal to transfer the allocation into 2006/07 has been agreed with DEFRA.

Funding Implications

The approved 2005/06 capital programme for Environment and Sustainability had a total gross budget of £2,594.61k. Actual spend in the year was £2,514.6k -- a net underspend of £80k. It is proposed to carry forward £76.2k of funding into 2006/07 as summarised below.

	Carry forward to 2006/07 £000
Hazel Court Household Waste Site	69.8
Air Quality Action Planning	6.4
Total	76.2

It is proposed to fund the 2005/06 capital programme as detailed below.

	£000
Supported Capital Expenditure (SCE)	67.1
CYC Capital Resources	2,372.5
CYC Revenue	75.0
Total	2,514.6

Social Services

There is a total of £23k underspend on the Capital funded programme, in addition there is £75k slippage of expenditure into 2006/07 explanation for which is set out below

Analysis:

The slippage is £27k from Modernisation of Oliver house due to delays in the scheme design and planning permission stages, £10k from Windsor House modernisation as the scheme is only now in the tender stages, £10k on Relocation of Hebden Rise Day Centre due to contract retention payments and £5k on Morrell House due to incomplete works. There is also £15k slippage relating to Information Management Improvements. The progress of the Integrated Children's System has not been as expected with major development work now being scheduled for the second half of 2006/07 rather than 2005/06, with a need to slip £8k.

There is an underspend of £16k on the Community Equipment Loan Service purchasing of equipment due to a fall in demand for major items of equipment over the winter period. There is an overspend of £5k on Capitalised Salaries relating to Modernising EPH's which is covered by an underspend of £13k on the Relocation of Hebden Rise day care centre due to savings on fixtures and fittings as well as capitalised salaries. There is also an overspend of £1k on the Disability Support Programme.

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**Statutory Declaration on the Funding of 2005/06 Capital Expenditure
as required by part I of Local Government Act 2003 (Prudential Code)**

ANNEX 4

	£'000	£'000
Expenditure		
Capital Expenditure requiring Financing		40,199
Resources		
Borrowing		
Supported Capital Expenditure	7,694	
Prudential Borrowing - PFI	4,032	
Prudential Borrowing - Other	2,698	
		14,424
Grants & Contributions		
Government Grants	13,701	
Non-Government Grants	1,016	
Developers' Contributions	1,875	
Other Contributions / Donations	356	
		16,948
Capital Receipts		
HRA Generated	878	
General Fund Generated	6,359	
Housing General Fund Generated	64	
		7,301
Capital Expenditure met from Revenue Accounts		
Housing Revenue Account	1,291	
General Fund Revenue Account	235	
		1,526
Total Resources Applied		40,199

Signed : Simon Wiles - Director of Resources

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Executive**27th June 2006**

Report of the Director of Resources and Head of Performance Improvements

York's Local Public Service Agreements**Summary**

1. York's first Local Public Service Agreement (LPSA) concluded on 31st December 2005 attracting up to £2,041,861 reward grant for the level of performance we have achieved. York's second LPSA runs from April 2005 to December 2008 with a potential Performance Reward Grant (PRG) of £3,935,025. The full LPSA2 agreement is available on CouncilNet (see background papers). Protracted negotiations and significant delays in getting the signed agreement and Pump Priming Grant (PPG) from government has increased the risk of not fully achieving the LPSA2 targets and therefore the maximum reward grant. After the report back on LPSA1, and an update on LPSA2, Executive are asked to approve the recommendations on the distribution of the performance reward grant for LPSA2.

Background

4. Negotiations on our second LPSA began in 2004 with ODPM taking a different approach to the one they employed for the first round of LPSAs. Though intended by ODPM to be an improved process it clearly has not been and we are one of 28 authorities that have found themselves over a year into the agreement period without it being signed by ministers and with no grant to invest in pursuing its targets. We have been investigating and pursuing ways of getting government to meaningfully recognise the impact of these delays e.g. by extending the period of the agreement or reducing the stretch required over the same period. To date government has been immovable and the other authorities will be contacted with a view to taking collective action.
5. The evolution of our second LPSA and its origins in the shared priorities of the Community Strategy has been set out in reports to the Executive 6th April and 26th October 2004. A further report to Executive 13th September 2005 focussed on the measures negotiated, flagged the delays that were already occurring and got Executive approval for the development of proposed LPSA2 financial arrangements by Resources and Performance Improvement Team. The financial arrangements have now been fully developed and require Executive approval.

Consultation

6. LPSA2 is the result of extensive consultation with members, departments, staff and the LSP

Options

7. Executive previously (September 2005) agreed that a proportion of PRG would be able to be retained by the services and their partners responsible for delivering the stretch targets. Options are therefore related to the priorities and proportions attached to the use of the PRG as set out under analysis below.

LPSA1 analysis (details annex 1)

8. Targets PSA 3ii and 4 are yet to be audited. Until these are audited and confirmed the total reward achieved for LPSA1 falls in the range £1,674,213 - £2,041,861. This represents 49% – 60% of the potential £3,393,675 available.
9. The LPSA1 reward grant is being used as follows:

VF Repayment	£167,870
Community Services	£63,000
Support to 04/05 budget	£52,000
EASY	£1,758,987
Total	£2,041,857

If either of the two targets remaining to be audited fail to be verified as achieved then there would be a shortfall in the funding allocated to EASY.

10. ODPM commissioned a National Evaluation of Local Public Service Agreements in 2005 that provides perspective for York's performance and experience. On Educational targets the report found "National targets for education (especially the attainment targets) seem to be too stretching across the board, and it looks as if many local authorities will not achieve them – probably because the [target with] 'no LPSA' came from EDPs which were themselves aspirational and took insufficient account of local circumstances. Similar problems arise over bus use and crime targets". Our LPSA1 had 3 Educational targets, with a quarter of the total potential PRG value riding on them. Government direction on LPSA1 meant we had no choice but to have at least two Education targets and it was known and reported for some time that the Education targets would be missed.
11. On overall achievement the report reveals "Our case study authorities judge that approximately 40% of targets are likely to be hit, about one quarter seem likely to be completely missed, with a large group in the middle where there is some chance that the targets will be hit at least in part" and "Most authorities

have from the start expected to hit about half their targets, and it looks as if this is a realistic expectation if partial success is included”.

12. Counting the sub-targets in our LPSA1 we have achieved full stretch on 9 out of 16 targets or 56%. Based on the overall performance achievement of 49% - 60% as represented by our PRG, York's LPSA1 was average to above average compared to the national picture.
13. More significantly in pursuing and getting reward grant we have improved services, opportunities and quality of life for many of our customers.

LPSA2 analysis (details annex 2)

14. The reward for LPSA2 has increased, so too has the call on the Venture Fund to deliver it. The 'rate of return' has therefore reduced. Combined with the severe delays York and 27 other authorities have experienced in concluding LPSA2, it has a higher risk feel to it. Balancing this, our own and other authorities' experiences from LPSA1 enable us to more firmly ground our expectations of success.
15. This is carried into the financial arrangements proposed which are based upon a the following principles:
 1. The Venture Fund has first call on any PPG and the total VF borrowings for the whole LPSA2 must be repaid in full
 2. The balance will be shared between the services delivering LPSA2 and priorities to be determined by the Council.
 3. The basis for calculating how much of this balance services' will get is income (PRG) less total expenditure (PPG + VF)
 4. If this a zero or negative figure the service will get no PRG
 5. If it is a positive figure the service will get PRG to that value subject to a maximum of £50k.
 6. These principles will be applied on a per service, not per target basis to ensure the Council can balance maximising its options on use of the PRG for corporate benefit with a fair and transparent allocation to successful services.
16. Annex 2 shows target by target; the required investment for LPSA2, the values of Pump Priming Grant and Venture Funding that make this up and the maximum potential PRG. The maximum potential financial return on LPSA2 from its PRG after repayment of VF but before calculation of VF interest is £2,840,510.
17. LPSA2 targets are priorities for the services delivering them and progress will be regularly reported to the relevant Departmental Management Teams, CMT, EMAPs and Executive. However, it should be noted that few of the measures agreed by ODPM are more frequent than annual. There are key actions and milestones within services' business cases that support achievement of their stretch targets. Reporting will incorporate updates on these as indications that

planned progress is being made together with data on the measures whenever available.

18. In regard to offsetting or compensating for any problems caused by the delays in agreeing LPSA2 ODPM have already turned down our suggestions of either extending the period of the LPSA2 agreement or reducing the stretch required. A further proposal has been put to them which is being considered and pursued. Any others that arise from the joint thinking of those authorities similarly affected will also be considered.

Corporate Objectives

19. Annex 2 shows how the LPSA2 targets relate to our corporate objectives.

Implications

20.

- **Financial**
 - The financial implications of LPSA1 are shown in para. 7 in relation to LPSA1.
 - LPSA2 – the table at annex 2 sets out the maximum potential financial reward for the council if all LPSA2 targets are achieved, and assuming the venture fund is repaid. There will be an approximate £100,000 of interest to pay on the VF thus leaving a maximum £2.3m of reward grant for the council (assuming the distribution to the services as set out in annex 2). This equates to achieving 7 targets at 100% at £328k per target. In comparison we are anticipating achieving 6 of the 12 targets at 100% and 2 targets achieving less than 100%.
 - An update on the latest proposals from the Department for Communities and Local Government on how they intend to pay PPG to us and any implications arising will be given at the meeting.
- **Human Resources (HR)** There are no specific human resource implications arising from this report. Progress on achievement of LPSA2 targets could, however, result in the need to re-allocate existing resources or introduce temporary additional support in some areas in order to provide the necessary capacity to deliver targets. In these cases, the Councils normal consultation processes with the trade unions and staff affected as well as use of the Council's normal grading and recruitment procedures will need to be applied.
- **Equalities** All the LPSA target business cases were developed with a section on equalities implications with advice where appropriate in their development from the Equalities Officer.
- **Legal** There are no significant legal implications

- **Crime and Disorder** The LPSA targets 3, 4 and 5 are 'stretches' of ones already set out in the Community Safety Plan 2005 - 2008
- **Information Technology (IT)** There re no significant IT implications.

Risk Management

21. The key risk is that of being unable to repay the VF. To repay it we will need to achieve 28% of the full PRG potential and hitting four targets in full will more than do this. Our experience with LPSA1 indicates this is certainly achievable. However during the monitoring and reporting of progress, if it becomes clear that a target will fail to achieve any PRG at all and further expenditure on it can be avoided, balancing this with the further possible benefits to customers of continuing will need to be considered before continuing with expenditure.

Recommendations

22. Members are asked to note the contents of the report and approve:

- 1) The financial arrangements for LPSA2 PRG set out in para. 13

Reason: to ensure the Council can balance maximising its options on use of the PRG for corporate benefit with a fair and transparent allocation of money to successful services.

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Wards Affected: *List wards or tick box to indicate all*

All

For further information please contact the author of the report

Background Papers:

National Evaluation of Local Public Service Agreements First Interim Report August 2005

York LPSA2 - final agreement on CouncilNet:
Documents & Information/Council/Performance Information and
Management/LPSA2/York LPSA2 - final agreement

Executive reports 6th April and 26th October 2004, 13th September 2005

Annexes

Annex 1 – analysis of LPSA1
Annex 2 – analysis of LPSA2

LPSA Code	Indicator	Baseline (2002)	Target	Performance achieved	maximum value of performance reward	% of reward achieved	value of reward achieved
PSA1 (BVPI 161)	% of those people being looked after on April 1st in their 17th year (aged 16) who were engaged in education, training or employment at age 19	54.55%	80% over 2002-05 ending March 2005	84%	£282,806	100%	£282,806
PSA 2i	Number of children looked after who are adopted	41 looked after children adopted in three years preceding LPSA	52 looked after children adopted during 2002-05 ending March 2005	50	£113,123	80%	£90,498
PSA 2ii	The proportion of children who have been placed for adoption within 12 months of the next interests decision	73% of relevant children in 3 years preceding LPSA	90% of relevant children during 2002-05 ending March 2005	90.70%	£113,123	100%	£113,123
PSA 2iii	Disruption in adoption places. A disruption is defined as a placement disrupted between placement for adoption and granting of an adoption order.	11.1% disruption rate in 3 years preceding LPSA	7.6% disruption rate for children placed for adoption during 2002-05 ending March 2005	4%	£56,561	100%	£56,561
PSA 3i	The rate of re-offending of all young offenders aged between 10 & 17	37% during calendar year 2001	27% during calendar year 2005	46.6%	£197,964	0%	£0
PSA 3ii	The average number of offences each year that are committed by persistent young offenders (PYO)	3.7 offences on average during calendar year 2001	3.5 offences committed on average during calendar year 2005	2.8 offences on average	£84,842	100%	£84,842
PSA 4	The number of people killed or seriously injured (KSI) on the roads in York, measured by road accident casualty STATS19.	137 (average 1994-1998)	101 during calendar year 2005.	100	£282,806	100%	£282,806
PSA 5	Total of passenger journeys on the selected services between 07:00 and 18:00 Monday to Saturday	7.04 million passengers on 7 key routes in calendar year 2002	28% growth in the number of journeys over baseline, in calendar year 2005. (9.014m)	31% growth	£282,806	100%	£282,806
PSA 6	Percentage of children in year groups 6 to 9 in all York schools who say cycling is their normal mode of travel to school - as measured in travel to school surveys in December each year.	5.8% (Dec 1999)	10.3% - (Dec 2005)	12.50%	£282,806	100%	£282,806
PSA7i (BVPI 78a)	Average days taken to process new claims	46.7 days (2001/02)	30 days (2004/05 outturn)	73.23 days	£212,105	0%	£0
PSA 7ii (BVPI 80g)	Overall satisfaction with services	73% survey 2000/01	85% (survey in 2004/05)	68%	£70,702	0%	£0
PSA8 (BVPI 181c)	Attainment of pupils at schools maintained by City of York LEA in Key Stage 3 in science.	74%	81%	73%	£282,806	0%	£0
PSA9 (BVPI 39)	Percentage of pupils at schools maintained by City of York LEA gaining 5 or more A*-G grades at GCSE, including English and Maths, across the authority.	88.90%	96%	90.50%	£282,806	0%	£0
PSA 10	Annual absence returns completed by schools.	1.1% as at May 2001 - 2000/01 academic year)	0.7% by May 2004 (2003/04 academic year)	1.05%	£282,806	0%	£0
PSA 11	Total length of footways improved.	36km - (2001/02 survey)	141.75km of footways improved 2002/05	153.87km	£282,806	100%	£282,806
PSA 12	Basket of 30 BVPIs (efficiency rate)	Performance index of 100 for the basket of 30 BVPIs	Performance index score of 108	Performance index score of 112.9	£282,806	100%	£282,806
TOTALS					£3,393,675	60%	£2,041,861

Payment received in 2005/06 £919,119
Payment to be received in 2006/07 £1,122,742

Corporate aim	LPSA action/focus	Delivered by	LPSA code	Measure	Baseline	Target	Finish date	Maximum reward grant available	Total expenditure required	PPG	VF	Max reward less total expenditure	Maximum reward to service	Maximum balance for corporate priorities						
Take pride in the City by improving quality and sustainability, creating a clean and safe environment.	Improve levels of street cleanliness	Neighbourhood Services - Neighbourhood Pride Unit	LPSA 1.1	BV 199a: The proportion of relevant land and highways (expressed as a percentage) that is assessed as having combined deposits of litter and detritus that fall below an acceptable level.	27%	17%	31/03/08	£262,335	£181,616	£78,225	£103,391	£146,303	£50,000	£174,528						
			LPSA 1.2	BV 89: The % of people satisfied with local cleanliness	60%	70%	31/03/08	£65,584												
	Increase the recycling rate	Neighbourhood Services - Waste Strategy Unit	LPSA 2	BVPI 82a (ii) Total tonnage of household waste arisings which have been sent by the Authority for recycling.	10,500 tonnes	23,988 tonnes	31/03/08	£327,919							£362,320	£156,057	£206,263	-£34,401	£0	£121,656
Create a safe city through transparent partnership working with other agencies and the local community	Reduce burglary	Safer York Partnership	LPSA 3	Number of burglaries	2,346	1,501	31/03/08	£327,919	£20,000	£8,614	£11,386	£307,919	£50,000	£899,600						
	Reduce violent crime		LPSA 4	Number of incidents of violent crime	2,506	2,181	31/03/08	£327,919												
	Reduce vehicle crime		LPSA 5.1	Theft or unauthorised taking of vehicle (inc. attempts)	1,066	682	31/03/08	£155,762												
			LPSA 5.2	Theft from a vehicle (inc. attempts)	3,258	2,085	31/03/08	£155,762												
			LPSA 5.3	Vehicle interference	544	348	31/03/08	£16,396												
	Reduce antisocial behaviour and improve community safety	Neighbourhood Services - Environmental Health and Trading Standards	LPSA 6.1	The percentage of illegal sales detected through Test Purchase Programme	17%	10%	31/03/08	£109,305							£245,000	£105,525	£139,475	£82,919	£50,000	£138,441
			LPSA 6.2	The percentage of residents reporting that 'noisy neighbours or loud parties' in their area represent either a 'very big problem' or a 'fairly big problem'	13%	9%	31/03/08	£109,305												
			LPSA 6.3	The percentage of residents that 'agree strongly' or 'tend to agree' when asked "Do you agree or disagree that York is a safe city to live in, relatively free from crime and violence?"	47%	68%	31/03/08	£109,305												
	Reduce offending by young people	Learning Culture and Children's services - Youth Offending Team	LPSA 7.1	A complete count of the number of young offenders who receive; a) a Final Warning or b) are sentenced to a (YOT supervised) disposal by the courts or c) are released from Custody (into YOT or ISSP Supervision) between 1 October and 31 December in the year specified.	37.60%	34.60%	31/03/08	£163,960							£236,973	£102,068	£134,905	£90,946	£50,000	£143,014
			LPSA 7.2	Average number of offences committed per young offender, whilst subject to a bail or remand episode during the specified year.	3	2.8	31/03/08	£163,960												
Improve road safety	City Strategy - Transport Planning Unit	LPSA 8	Number of people killed or seriously injured (KSI) in road traffic incidents on York's roads.	122	85 on average per year	31/12/08	£327,919	£61,676	£26,565	£35,111	£266,243	£50,000	£242,808							
Ensure that all council services are accessible and inclusive and build strong proud local communities	Increase benefit take up by older people	Resources - Public Services	LPSA 9	The number of new successful claims or increases in existing awards of the benefits listed below achieved with the help of the City of York Council: Housing Benefit (HB), Council Tax Benefit (CTB), Attendance Allowance (AA) or Disability Living Allowance (DLA) (if aged 60 - 64) Pension Credit (PC)	1,070	2,840	31/03/08	£327,919	£53,030	£22,841	£30,189	£274,889	£50,000	£247,730						
Improve opportunities for learning and raise educational achievement for everybody in York	Improve literacy, numeracy and employment skills	Learning Culture and Children's Services -	LPSA 10.1	The number of adults achieving an Entry Level 3 qualification as part of the Skills for Life Strategy through Adult and Community Learning York.	27	113	31/07/08	£32,792	£262,000	£112,847	£149,153	£65,919	£50,000	£128,766						
			LPSA 10.2	The number of adults achieving a Level 1 qualification as part of the Skills for Life Strategy through Adult and Community Learning York.	64	360	31/07/08	£114,772												
			LPSA 10.3	The number of adults achieving a Level 2 qualification as part of the Skills for Life Strategy through Adult and Community Learning York.	124	559	31/07/08	£114,772												
			LPSA 10.4	The number of adults registering for and completing learning programmes offered by or in York's public libraries.	763	2,519	31/03/08	£65,584												
	Improve life chances for young people	Learning Culture and Children's Services - Access	LPSA 11	Percentage of young people age 16-18 who are NEET (not in education, employment or training),	4.50%	3.70%	30/11/08	£327,919	£285,000	£122,754	£162,246	£42,919	£42,919	£122,754						
Work with others to improve the health, wellbeing and independence of York residents.	Improve the health and wellbeing of residents	Learning Culture and Children's Services - Sport and Active Leisure	LPSA 12.1	% of adult residents participating in at least 30 minutes moderate intensity sport and active recreation (including recreational walking) on 3 or more days a week	to be established by 2005/06 active people survey	baseline +3%	2008 active people survey	£262,335	£175,000	£75,375	£99,625	£152,919	£50,000	£178,294						
			LPSA 12.2	% of 5 - 16 year olds participating in an average of 2hrs high quality PE and school sport per week within and beyond the curriculum during one complete school year.	62%	88%	31/07/08	£65,584												
TOTALS								£3,935,025	£1,922,615	£828,100	£1,094,515	£2,012,413	£442,919	£2,397,591						